# MARATHON COUNTY HIGHWAY STUDY

**Revised Draft** 

December 27, 2021

#### INTRODUCTION AND PURPOSE

This study stems from the 2018-2022 Marathon County Strategic Plan. The Marathon County Strategic Plan is a 5-year action plan that links the County Comprehensive Plan to annual budgets and work programs. The Strategic Plan prioritizes specific objectives from the Comprehensive Plan and monitors progress in achieving those objectives through annual updates. To address these key priorities, strategies and action steps are identified.

One of the objectives in the current Strategic Plan is *Maintain infrastructure to support economic growth*. To address this objective, the County has begun long-term infrastructure planning. A major component of the County's infrastructure is its highway network.

Marathon County currently has about 614 miles of roadway comprising the county truck highway system. The County Highway Department maintains this system, including resurfacing and reconstruction, to enhance safe traffic flow, ease congestion, and ensure efficient mobility. These efforts also protect the investment of taxpayers by extending pavement life.

However, the current fiscal climate dictates that Marathon County plan for funding roadways to achieve a financially sustainable transportation network for the County. To assist in this process, the NCWRPC has been asked to develop a long-term sustainability study to guide the decision-making process for future resurfacing and reconstruction projects as well as best practice maintenance work. The study aims to determine the level of investment necessary to sustain a safe, reliable and well-maintained County Highway System.

This Marathon County 2050 Highway System Sustainability Study is a planning tool subject to budget appropriation in each County budgeting cycle. Actual revenues and expenditures must be approved by the Marathon County Board in its annual budget. This study contains the following elements:

- An inventory of all county highways including condition, traffic levels, crashes and other relevant factors.
- An analysis of growth and development information to help determine highway service priorities.
- An analysis of potential future changes to the County Highway System due to anticipated growth or other factors.
- An assessment of necessary maintenance with anticipated expenses accounting for inflation over time.

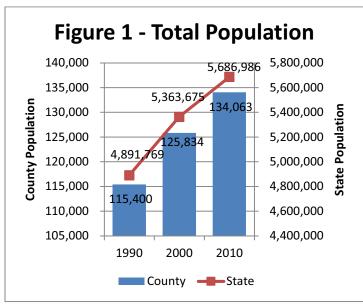
- A summary of recommended best practices for the timing of necessary maintenance, including crack filling, chip sealing, resurfacing, reconstruction, etc.
- A breakdown of recommended average funding needed to adequately maintain existing roadways

DEMOGRAPHICS AND LAND USE SECTION"				
DEMOCRATINGS AND LAND GOL GEOTION	<u> </u>			

## **POPULATION**

# **Population and Households**

Since 2010, the population of Marathon County has increased by 2.4 percent, from 134,063 to 137,237 in 2020. The population of the State of Wisconsin, overall, has increased at about this same rate during this period. While the current growth rate is not as high as in previous decades, the trend of overall population increase has continued. This historical growth trend is illustrated in Figure 1.



Source: US Census 2010

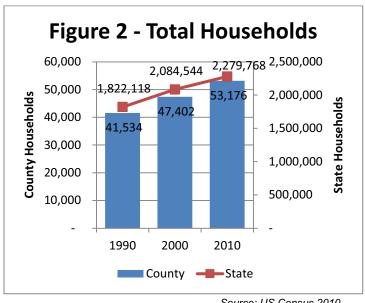
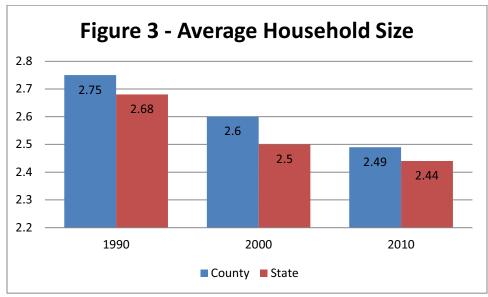


Figure 2 shows a similar upward trend in the number of households in Marathon County. This actually represents an increase by 40 percent between 1990 and 2010. This is consistent with the national trend toward more households, with fewer persons per household. More households are comprised of single adults, couples without children, and families with fewer children per household. In Marathon County, the average household declined from 2.75 persons in 1990 to 2.49 in 2010, see Figure 3.



Source: US Census 2010

# **Municipal Populations**

The areas within the County experience change and growth at different rates. Within the County, some areas are growing more than others, and this is one indicator of where County infrastructure needs may be most prevalent. Population figures for the cities and villages are in Table 1, while the towns are shown in Table 2. Map 1 represents the degree of population change around the County from 2010 to 2020.

In terms of actual numbers of residents added, the central core of the County has dominated. This area includes the Wausau Metro Area and stretches from the Town of Knowlton on the south up through Mosinee and Kronenwetter, Rib Mountain, Rothschild, Weston, Wausau, Stettin and the Village of Maine. Although the City of Wausau actually posted a slight decrease, the Villages of Weston and Kronenwetter led the way by significant margins; netting 778 and 948 people respectively. On either side of this area, the Village of Marathon City and Town of Ringle have each added 60+ residents.

Another area of significant growth is the extreme southwest corner of the County; corresponding to another urban center, the City of Marshfield. Although mostly within neighboring Wood County, The City itself has added 208 residents in Marathon County. The Towns of Spencer and McMillan increased by 59 and 75, respectively.

While most communities in the County experienced positive growth, there were a few, mostly scattered, that did see a population loss. There was one area of note where a cluster of communities all showed decreases. This area was in the far western side of the County and includes the Towns of Brighton, Eau Pleine, Frankfort and Hull, the Villages of Spencer, Unity and Dorchester, and the City of Abbotsford. Although the declines seen with the County were generally minor, the City of Abbotsford led the way with a decrease of 44 people.

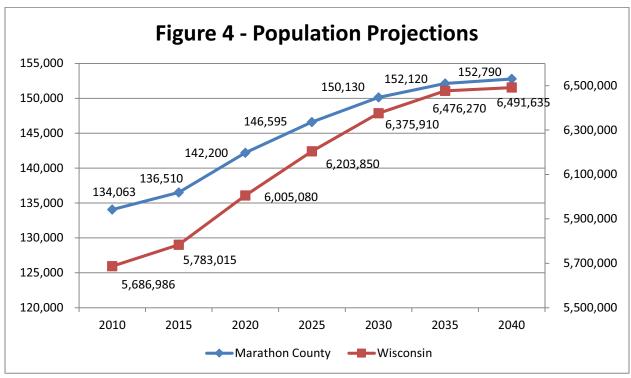
Table 1 – City/Village Population Change, Marathon County								
	2010	2020	% '10-'20					
Incorporated Area	Population	Population	Population					
City of Abbotsford*	694	650	- 6.3%					
City of Colby*	498	554	11.2%					
City of Marshfield*	900	1,108	23.1%					
City of Mosinee	3,988	4,124	3.4%					
City of Schofield	2,169	2,201	1.5%					
City of Wausau	39,106	38,884	- 0.6%					
Village of Athens	1,105	1,116	1.0%					
Village of Birnamwood*	16	20	25.0%					
Village of Dorchester*	5	4	-20.0%					
Village of Edgar	1,479	1,466	- 0.9%					
Village of Elderon	179	177	- 1.1%					
Village of Fenwood	152	153	0.7%					
Village of Hatley	574	637	11.0%					
Village of Kronenwetter	7,210	8,158	13.2%					
Village of Maine	2,588	2,619	1.2%					
Marathon City	1,524	1,588	4.2%					
Village of Rothschild	5,269	5,328	1.1%					
Village of Spencer	1,925	1,913	- 0.6%					
Village of Stratford	1,578	1,610	2.0%					
Village of Unity*	204	197	- 3.4%					
Village of Weston	14,868	15,646	5.2%					
Source: WDOA 20	20. *Portion wit	hin Marathon for	Source: WDOA 2020. *Portion within Marathon for split communities.					

Table 2 – Town Population Change, Marathon County				
T	2010	2020	% '10-'20	
Town	Population	Population	Population	
Bergen	641	635	- 0.9%	
Berlin	945	957	1.3%	
Bern	591	616	4.2%	
Bevent	1,118	1,138	1.8%	
Brighton	612	607	- 0.8%	
Cassel	911	937	2.9%	
Cleveland	1,488	1,524	2.4%	
Day	1,085	1,093	0.7%	
Easton	1,111	1,150	3.5%	
Eau Pleine	773	759	- 1.8%	
Elderon	606	619	2.2%	
Emmet	931	961	3.2%	
Frankfort	670	652	- 2.7%	
Franzen	578	590	2.1%	
Green Valley	541	557	3.0%	
Guenther	341	346	1.5%	
Halsey	651	672	3.2%	
Hamburg	918	926	0.9%	
Harrison	374	382	2.1%	
Hewitt	606	637	5.1%	
Holton	873	883	1.2%	
Hull	750	746	- 0.5%	
Johnson	985	990	0.5%	
Knowlton	1,910	1,972	3.3%	
Marathon	1,048	1,037	- 1.1%	
McMillan	1,968	2,043	3.8%	
Mosinee	2,174	2,206	1.5%	
Norrie	976	994	1.8%	
Plover	689	698	1.3%	
Reid	1,215	1,242	2.2%	
Rib Falls	993	999	0.6%	
Rib Mountain	6,825	7,001	2.6%	
Rietbrock	981	991	1.0%	
Ringle	1,711	1,771	3.5%	
Spencer	1,581	1,640	3.7%	
Stettin	2,554	2,595	1.6%	
Texas	1,615	1,598	- 1.1%	
Wausau	2,229	2,364	6.1%	
Weston	639	695	8.8%	
Wien	825	861	4.4%	
		Sour	ce: WDOA 2020.	

# **Growth Projections**

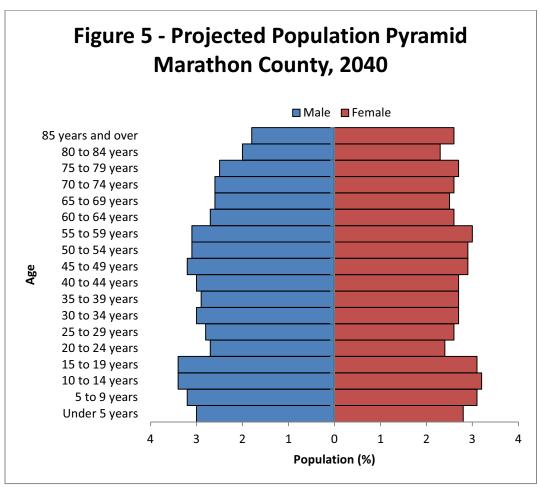
It is necessary, when planning for the future, to have an idea of future population growth. The Wisconsin Department of Administration (WDOA) statistically estimates population and household projections for Wisconsin. WDOA population projections are recognized as Wisconsin's official population projections in accordance with Wisconsin Statute 16.96. Figure 4 shows population projections for Marathon County and Wisconsin completed in 5-year increments by WDOA.

For Marathon County, these projections assume a moderate rate of growth, resulting in a population increase of 18,727 persons, or 14 percent between 2010 and 2040. Wisconsin is also projected to have a similar rate of growth over this time period. Map 2 illustrates what this projected growth looks like across the County. Most of the communities are expected to maintain population growth, although a few will see an overall loss. These include the Towns of Brighton, Harrison, Hull and Texas, the Villages of Elderon, Fenwood, Marathon City, Unity and Schofield. The overall losses will be relatively minor. A number of communities will see significant growth, however, everything will be overshadowed by increases of 2,500 in Kronenwetter and 5,000 in Village of Weston.



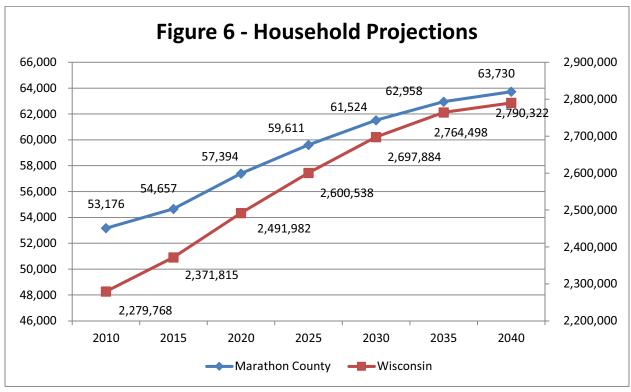
Source: WDOA 2013.

Figure 5 shows the projected 2040 population broken down by age cohort. As the large baby boomer generation reaches retirement age by 2040, the pyramid shape of previous decades gives way to a more linear diagram. As the older population continues to constitute a growing share of the population base, this will mean an increasing number of elderly drivers.



Source: WDOA 2013.

Figure 6 shows the corresponding household projections. Marathon County is projected to increase of over 7,500 households by the year 2040, a 20 percent growth. Wisconsin is projected to have 22 percent growth in households by 2040. The trend toward smaller adult households is reflected in the high rate of growth and is primarily responsible for the fact that the number of households is projected to increase faster than the population.



Source: WDOA 2013.

#### **EMPLOYMENT**

In 2010, just under 70,000 people were employed in Marathon County. This was a 5.2 percent increase in employment since 2000. The two largest industries are Manufacturing with 24.1 percent of all employment and Educational Services and Health Care with 21.3 percent. Together, these two industries represent half of all employment in Marathon County. Four industries had growth of more than 500 employees between 2000 and 2010: Educational Services and Health Care; Professional, Scientific, and Management, and Administrative Services; Arts, Entertainment, and Recreation, and Accommodation and Food Services; and Manufacturing. Two industries lost more than 500 employees: Retail Trade and Agriculture, Forestry, Fishing, and Mining. Table 3 shows employment by industry in 2000 and 2010.

Table 3 – Marathon County Employment Change by Industry 2000 2010 2000-2010						
	2000	2000			2000	-2010
Industry	Employees	%	Employees	%	Net Change	Percent Change
Agriculture, Forestry, Fishing & Mining	2,871	4.3%	2,231	3.2%	-640	-22.3%
Construction	3,925	5.9%	3,891	5.6%	-34	-0.9%
Manufacturing	16,302	24.5%	16,870	24.1%	568	3.5%
Wholesale Trade	2,303	3.5%	2,369	3.4%	66	2.9%
Retail Trade	8,511	12.8%	7,697	11.0%	-814	-9.6%
Transportation, Warehousing & Utilities	3,194	4.8%	3,116	4.5%	-78	-2.4%
Information	983	1.5%	1,026	1.5%	43	4.4%
Finance, Insurance, Real Estate, Rental & Leasing	5,501	8.3%	5,471	7.8%	-30	-0.5%
Professional, Scientific, Management, & Administrative Services	2,896	4.4%	3,865	5.5%	969	33.5%
Educational Services & Health Care	12,446	18.7%	14,895	21.3%	2,449	19.7%
Arts, Entertainment, Recreation, Accommodation & Food Services	3,918	5.9%	4,702	6.7%	784	20.0%
Other Services, except Public Administration	2,497	3.8%	2,454	3.5%	-43	-1.7%
Public Administration	1,203	1.8%	1,393	2.0%	190	15.8%
Civilian Employed Population 16 years & over	66,550	100%	69,980	100%	3,430	5.2%

In 2010, according to the U.S. Census' American Community Survey, Marathon County had an unemployment rate of 4.7%. The unemployment rate in Wisconsin was 4.6% and in the United States was 5.1%. In Marathon County, the unemployment rate means that approximately 4,856 were unemployed.

According to the Wisconsin Department of Workforce Development's 2013 Marathon County Workforce Profile, the two largest employers in Marathon County, Aspirus Wausau Hospital, Inc. and Greenheck Fan Corporation each have over 1,000 employees. The next eight largest employers have between 500 and 999 employees. Table 4 is a list of the top ten large employers in Marathon County.

Table 4 – Major Employers in Marathon County				
Establishment	Service or Product	Number of Employees		
Aspirus Wausau Hospital, Inc.	General medical and surgical hospitals	1000 or more		
Greenheck Fan Corp.	Industrial / commercial fan / blower mfg	1000 or more		
Kolbe & Kolbe Millwork Co Inc.	Wood window / door mfg	500 to 999		
Eastbay	Mail-order athletic footwear / apparel	500 to 999		
Marathon Cheese	Dairy product merchant wholesalers	500 to 999		
DC Everest Area School District	Elementary / secondary schools	500 to 999		
North Central Health Care Facilities	Psychiatric & substance abuse hospitals	500 to 999		
Northcentral Technical College	Junior colleges	500 to 999		
Liberty Mutual Group Inc	Direct property and casualty insurers	500 to 999		
Wausau Metals/Milco/Linetec	Metal window / door mfg	500 to 999		
	•	Source: WDWD 2013.		

# **Commuting Patterns**

More people leave Marathon County for work than commute from other counties into Marathon County for work, resulting in a net loss of 1,464 workers, according to 2010 Bureau of Labor Statistics data. Over half of all workers who live in Marathon County and commute outside the County to a job, travel to Wood County, see Table 5.

From 1,449 1,408 2,826	Net (2,495) 440 1,862	Into 5,406 1,823	From 1,852 2,005	<b>Net</b> (3,554) 182
1,449 1,408	(2,495)	5,406 1,823	1,852 2,005	(3,554)
1,408	440	1,823	2,005	182
· ·		•		
2,826	1 962			
	1,002	1,113	2,682	1,569
1,407	697	1,129	921	(208)
1,066	675	603	1,150	547
8,156	1,179	10,074	8,610	(1,464)
		61,483		
	· ·	<del>                                     </del>	8,156 1,179 10,074 61,483	8,156 1,179 10,074 8,610

Impending retirement of baby boomers will reduce the supply of available workers more quickly than in the past. The County Highway System may play an increasingly important role in bringing more people of primary working age to meet job demands in the future.

# **Employment Location Concentrations**

The Bureau of Labor Statistics defines location quotients (LQs) as ratios that allow an area's share or concentration of employment by industry to be compared to a reference or base area's share. The reference area used here for comparison to Marathon County is the United States. LQs are useful for finding areas that have high concentrations of jobs in certain occupations. If an LQ is equal to 1, then the industry has the same share of its area employment as it does in the reference area. An LQ greater than 1 indicates an industry with a greater share of the local area employment than is the case in the reference area. For example, Manufacturing in Marathon County in 2014 had an LQ of 2.58, which indicates that for every 2.58 people employed in Manufacturing in Marathon County, 1 person is employed in Manufacturing in the United States.

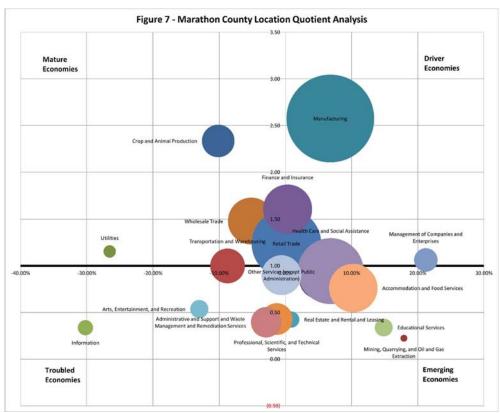
Industries that have a high location quotient (LQ) and employ a large number of people reflect both significant size and importance as businesses that export a product or service and bring new wealth to the region. Industries with high location quotients in Marathon County are shown on Table 6.

Table 6 - Top 10 Economic Sectors in Marathon County By Location Quotient						
Industry	Location Quotient	Total Employment				
NAICS 321 Wood product manufacturing	13.49	2,471				
NAICS 322 Paper manufacturing	9.58	2,030				
NAICS 112 Animal production and aquaculture	5.16	626				
NAICS 327 Nonmetallic mineral product manufacturing	4.57	908				
NAICS 333 Machinery manufacturing	4.27	2,282				
NAICS 332 Fabricated metal product manufacturing	3.76	2,586				
NAICS 524 Insurance carriers and related activities	3.21	3,540				
NAICS 424 Merchant wholesalers, nondurable goods	2.23	2,330				
NAICS 337 Furniture and related product manufacturing	2.13	409				
NAICS 311 Food manufacturing	2.03	1,578				
Total	-	18,760				
So	Source: Bureau of Labor Statistics 2014.					

## **Location Quotient Projections:**

Location quotient projections come from analysis provided by Economic Modeling Specialists International. Location quotient analyses can be visualized in a "bubble graph". In the Marathon County projections, the vertical axis has the 2014 LQ measurement, while the horizontal axis shows the projected percent change in LQ between 2014 and 2024. Industries are plotted as circles, with the circle size corresponding to their relative size as number of jobs, see Figure 7.

Marathon County is projected to add 5,555 new jobs between 2014 and 2024 due to job growth, an 8 percent increase in jobs. The industries projected to grow the most between 2014 and 2024 are Health Care and Social Assistance (with almost half of total job growth), Accommodation and Food Services, Manufacturing, Construction, and Retail Trade. Extending these projections out to 2035 indicates addition over over 12,000 additional jobs with total employment of 88,613.



Source: EMSI 2016.

Industries with high location quotients are those in which the county is strong; these driver industries should be supported and helped to grow. The five industries with the

highest location quotients are Manufacturing (2.58), Crop and Animal (2.34), Finance and Insurance (1.60), Wholesale Trade (1.48), Retail Trade (1.24).

As the Marathon County Location Quotient Analysis chart shows, Manufacturing is the largest industry, and is both strong and advancing. Food and Textiles industries including Dairy Product Manufacturing are a subset of the manufacturing category that is particularly important to Marathon County. The agricultural sector is highly dependent on the County Highway System as it is spread throughout the County. Other Textile Product Mills, Other Food Manufacturing, and Bakeries are all smaller segments, but projected to grow in concentration. As small emerging industries, they should be supported because they have the potential to grow into strong clusters for the County.

Wood and Paper Products industries, are historically very strong in the County, and like agriculture are reliant on the County Highway System. Cement and Concrete Product Manufacturing is a growing segment with a strong concentration. Printing and Related Support Activities is a smaller segment but is an emerging industry with high projected growth that could benefit from additional support.

Metal, machinery, and equipment industries fall into the strong and advancing quadrant because they have positive LQs and projected growth. Ventilation, Heating, Air-Conditioning, and Commercial Refrigeration Equipment Manufacturing is the largest of these segments and has the highest concentration. Again, a robust highway system is critical for these metal and machinery industries that depend on the flow of heavy raw materials coming in and heavy finished product shipping out.

# Occupations Projections Analysis

An occupations projections report from EMSI compares 2014 jobs with projected 2024 jobs, see Table 7. Marathon County has projected annual openings of 2,545 jobs. Of these, about 500 are due to growth and about 2,000 are due to turnover due to retirements. All but three occupations are projected to increase in number of jobs between 2014 and 2024. How to attract more people to the region to fill these new positions must be addressed. Quality highways are a potential factor.

The occupations projected to increase the most in number of jobs are Food Preparation and Serving Related Occupations (896 annually), Healthcare Practitioners (813 annually); Office and Administrative Support (728 annually); Healthcare Support Occupations (531 annually); Sales and Related Occupations (421 annually); and Production Occupations (370).

Table 7 – Marathon County Employment Occupation Projections					
Occupations Description	2014 Jobs	2024 Jobs	Projected Openings	2014 - 2024 Net Change	2014 - 2024 % Change
Management	3,843	3,703	1,086	(140)	(4%)
Business and Financial Operations	3,383	3,689	1,155	306	9%
Computer and Mathematical	1,673	1,790	407	117	7%
Architecture and Engineering	1,209	1,257	376	48	4%
Life, Physical, and Social Science	314	355	151	41	13%
Community and Social Service	852	1,009	380	157	18%
Legal	344	364	92	20	6%
Education, Training, and Library	3,234	3,443	926	209	6%
Arts, Design, Entertainment, Sports, and Media	855	862	277	7	1%
Healthcare Practitioners & Technical	3,645	4,458	1,678	813	22%
Healthcare Support	2,322	2,853	1,053	531	23%
Protective Service	969	945	305	(24)	(2%)
Food Preparation & Serving Related	4,590	5,486	2,806	896	20%
Building & Grounds Cleaning and Maintenance	1,977	2,108	613	131	7%
Personal Care and Service	2,291	2,540	804	249	11%
Sales and Related	7,068	7,489	2,705	421	6%
Office and Administrative Support	11,146	11,874	3,647	728	7%
Farming, Fishing, and Forestry	817	873	327	56	7%
Construction and Extraction	3,224	3,412	1,019	188	6%
Installation, Maintenance, & Repair	2,829	3,055	975	226	8%
Production	9,760	10,130	2,897	370	4%
Transportation and Material Moving	5,714	5,948	1,681	234	4%
Military	376	350	85	(26)	(7%)
Unclassified	0	0	0	0	0%
Total	72,436	77,991	25,445	5,555	8% ource: EMSI 2016.

# **KEY INDUSTRIES**

A description of the key industry sectors and employers in Marathon County follows, organized by industries that are resources based, manufacturing based, and service based. Resource and manufacturing based industries heavily rely on the highway system for the flow of raw materials and finished product while service based industries depend on it for the delivery of goods and services and the supply of tourists.

#### **Resource Based Industries**

## Agricultural Production and Processing

According to the UW-Extension Economic Impact of Agriculture report for 2014, Marathon County agriculture generates \$2.7 billion in economic activity serving local, domestic and international markets. This is about 19 percent of the county's total economic activity. Every dollar of sales from agriculture products generates an additional \$0.60 of economic activity in other parts of the county's economy. Agriculture provides 11,745 jobs, or 14.7 percent of the county's jobs, and \$821 million in income to workers, or 12.1 percent of total county income. Marathon County's top agriculture commodities in 2012 by dollar value were milk with \$249.8 million, grain with \$78.8 million, and cattle and calves at \$40.1 million.

According to the 2012 USDA Census of Agriculture, Marathon County has 2,266 farms, encompassing over 490,000 acres of farmland. The average farm is 211 acres in size. Marathon County ranks first in Wisconsin in milk production, with nearly 61,000 dairy cows producing over 1.2 billion pounds of milk annually. The County also leads the United States in ginseng production, accounting for over 90 percent of the U.S. crop. Ginseng production brings approximately \$20 million in revenue per year to farmers in Marathon County.

## Forest Products and Forest Products Processing

Marathon County has approximately 28,662 acres of county-owned forest, which represents approximately 2.8 percent of all land in the County. County forests are established primarily for timber production and secondarily for recreation. In addition to publicly owned forests, Marathon County has approximately 110,400 acres of private woodland enrolled in the WDNR Managed Forest Law programs.

Many of the strongest industries in Marathon County rely on forest products as a primary or secondary material. WDNR and UW-Extension maintain an online database of the wood using industries in Wisconsin, including firms that manufacture logs and pulpwood into value added products, such as sawmills and pulp mills, as well as firms that manufacture dimensional and reconstituted wood products into value added products, such as furniture manufacturers. According to this database, in 2013 Marathon County had 36 wood using industries, including both primary and secondary users. Examples of a few companies included in the database are Award Hardwood

Flooring, Central Wisconsin Lumber, Kolbe & Kolbe, Wausau Paper, and Wisconsin Box Co.

# **Manufacturing Based Industries**

Nationally, in 2010, manufacturing employment represented 11 percent of all employment and in Wisconsin it represented 18.7 percent. In Marathon County, manufacturing represented 24.1 percent of all employment, the largest industry by employment in the County. Manufacturing is also a high wage sector in Marathon County with a median annual wage of \$45,552 in 2012 according to the Bureau of Labor Statistics' Quarterly Census of Employment and Wages, which is higher than the County's median annual wage for all industries of \$38,619.

Marathon County has a strong and diversified manufacturing base with a concentration in metal working industries, including:

- cutlery;
- aluminum extruded products;
- fabricated structural metal;
- metal doors; sash and trim;
- metal stamping; plating and polishing;
- powder coating;
- automotive;
- transportation and construction machinery;
- blowers and fans;
- industrial machinery;
- fabricated wire products; and
- fabricated pipe and fittings.

A number of the manufacturing operations in the County are related to the construction industry, including wood and metal products with commercial and residential applications such as venetian blinds; glass for windows; wood or metal windows, doors, and millwork; and prefabricated homes.

#### **Service Based Industries**

#### Health Care

Over 4,600 people in Marathon County are employed in the health care industry, primarily in nursing homes, clinics and hospitals. Major employers in health care include Aspirus, Ministry Health Care, North Central Health Care, and Marshfield Clinic.

# Finance and Insurance

In 2010, over 5,400 people were employed in Marathon County in the Finance, Insurance, and Real Estate industries, many of them employed by direct property and casualty insurance carriers in Marathon County. Major employers include the Liberty Mutual Group and Wausau Benefits. In addition to the insurance industry, Wausau Financial develops and markets a wide variety of software applications and hardware equipment for the financial industry and other commercial businesses. As a regional center for northcentral Wisconsin, the Wausau metro area includes a concentration of banks and other financial institutions, many of which are located in downtown Wausau.

#### Retail

The retail sector is not considered critical to economic development because retail sales are dependent upon those businesses such as manufacturing and insurance carriers that export a product or service and import dollars to the region. The retail sector accounts for 11 percent of total employment in the U.S., in Wisconsin, and in Marathon County. The Wausau metro area serves as a regional center for retail activity. Major retail centers in the metro area are located in downtown Wausau, Rib Mountain, Cedar Creek in Rothschild, and the commercial corridors extending along most highways, particularly Business 51.

#### <u>Visitor Industry</u>

The Wisconsin Department of Tourism published a report on the economic impact of expenditures by travelers on Wisconsin in 2015. Visitor spending includes food, shopping, entertainment, lodging, and recreational expenditures by travelers and second-home owners. Marathon County had just over \$232 million in expenditures in 2014. The direct impact of tourism in Marathon County accounted for 4,131 jobs in 2014, providing over \$96 million in resident incomes and over \$28 million in state and local taxes.

A strong tourist industry highlights the unique assets of a community, making the area more attractive to residents and people being recruited by area employers. Marathon County has a broad range of recreational amenities like Rib Mountain State Park and Granite Peak Ski Area, the Mountain-Bay State Trail and the Ice Age National Scenic Trail, the Wausau Whitewater Kayak Park, and water resources such as Lake Wausau,

Lake DuBay, and the Big Eau Pleine Reservoir, as well as arts and culture amenities like the Grand Theater and the Leigh Yawkey Woodson Art Museum, both in Wausau.

## **DEVELOPMENT AND REDEVELOPMENT AREAS**

Companies have different needs and preferences for business sites depending upon transportation, utility, and labor force considerations, so it is desirable to have land available for new development or redevelopment throughout the County, rather than concentrated in a few locations. It is also important to recognize that opportunities for new commercial and/or industrial development will likely occur in existing or planned business or industrial parks and through redevelopment of underutilized land.

An adequate supply of well-located business and industrial parks with good transportation access is critical to the economic health of the region. The business and industrial parks must be served with good sewer and water services, as well as energy and telecommunications infrastructure. In order to maintain diverse options to meet site location criteria of different companies such as location, lot size, and transportation access, metropolitan regions typically maintain an inventory of 5 - 8 years of developable land.

Due to the costs of developing land and holding it, developers and communities may choose to invest in infrastructure on a phased basis. Communities identify land with critical highway access and other features well in advance of development in order to create competitive business and industrial park options in their region. Land for business or industrial park purposes can be controlled through planning and zoning, purchasing land or holding options. Local units of government generally control this, although the County may have some influence with regard to County roads and in communities with County zoning.

Two important factors that can influence the amount and location of new commercial and industrial development are the allowable development density and safe, convenient transportation access.

Development Density – The amount of land required for individual building sites
is regulated by zoning and varies by community. Optimizing the density of
development in business and industrial parks helps a community secure the
greatest return on its investment in infrastructure, and in the case of municipally
owned industrial parks, it also impacts the community's return on investment in
land. Industrial site location professionals and private business park developers

typically look for an initial building coverage of 20-25 percent because this will generally allow a company to double in size on-site.

Access - Industrial parks are typically located along major transportation
corridors often separated from residential areas. One reason for the separation is
to avoid land use and transportation conflicts as residential streets are not
designed for heavy truck traffic and businesses do not like residential traffic or
children playing in areas where they are moving heavy trucks and materials. It is
also cost effective to concentrate roads with heavy load limits in industrial parks
close to major highways. In addition to accommodating truck traffic, access for
employees should be safe and convenient.

# Wausau Metro Area Business and Industrial Parks

Half of Marathon County's twelve industrial and/or business parks are located in the Highway 51 Corridor, in Mosinee, Kronenwetter, Brokaw, Wausau, Rothschild, and Weston. No industrial park sites or land currently available in the Wausau metro area has rail access. Lack of rail access can increase transportation costs for a company; increase truck traffic in the community; or cause the company to locate in another area. Currently, the only industrial park in the County with available rail access is located in the Village of Spencer.

#### **Rural Community Industrial Parks**

Several rural villages in Marathon County have created industrial parks, including Athens, Colby, Edgar, Maine, Spencer, and Stratford. The average building density is lower in these rural communities compared to development in business and industrial parks in the Wausau metro area. Lower density is common in more rural communities because land costs are lower, and rural communities often have plenty of available land with good highway access. However, such low building densities can create higher infrastructure costs (sewer, water, roads) for each lot.

# Redevelopment Areas

Buildings that house manufacturing operations have evolved over the years to meet changing space needs. Manufacturers today typically prefer clear span buildings (no posts) and higher ceilings. Changes in technology, process flow, and warehousing systems make some older industrial buildings obsolete or limit their use to activities such as long-term storage. A decline in productive use of these buildings may lead to

building deterioration, creating blight and a decline in tax values. Likewise, these older industrial areas no longer provide significant employment opportunities. In some cases, older industrial properties may have soil or water contamination. Given the high costs associated with property clean up and reuse, market conditions will have a significant impact on a community's ability to redevelop an area. For example, older buildings located along a commercial corridor experiencing development demand may require less public investment to foster redevelopment than areas that have contaminated soils or limited existing transportation access.

Most opportunities for redevelopment in Marathon County will occur in incorporated cities and villages. Old or obsolete commercial and industrial properties along the Wisconsin River and older highway corridors are the most likely candidates for redevelopment and several municipalities in the Wausau metropolitan area are beginning to redevelop these properties. In areas with water frontage, redevelopment often involves conversion of obsolete industrial uses into mixed commercial, residential, and recreational uses.

## **Downtown Revitalization**

The primary central business district in Marathon County is downtown Wausau, but numerous other downtowns are found within the county. A healthy downtown is characterized by a diverse economic base, good access and parking, a clean, safe and attractive environment, and activity day and night.

Historically downtown Wausau has served as the center for government, finance, lodging, dining, entertainment, legal, retail and most commercial activities. As the region has grown and formats for retail, lodging and other businesses have changed, downtown Wausau, like many older downtown areas has evolved and adapted. In recent years retail shopping centers have developed in other metro area communities, following the shift of population to the south and east along major road corridors.

The City of Wausau has begun to implement a plan to redevelop a section of the downtown east of the river. Several years of planning and working with consulting firms have led to initial construction, including remediating contaminated areas, daylighting a stream, and connecting 1<sup>st</sup> Street through the site. The plans include public access to the river and mixed-use development for housing, restaurants, and other businesses.

#### **LAND USE**

Marathon County is located in north central Wisconsin, and is surrounded by the Counties of Clark, Lincoln, Langlade, Shawano, Portage, Taylor, and Wood. In all, the county encompasses over one million acres, which makes it is the largest county in Wisconsin based on land mass.

The area was settled in the mid-nineteenth century to take advantage of its abundant pine forests. The Wisconsin River, which bisects the County, provided the waterpower necessary to haul and process the lumber. As the forests declined, Marathon County became a center for agriculture, specifically dairy production, and remains the number one ranking dairy producing county in Wisconsin. Today, land use patterns in the County still reflect the original economic base, with farmland, woodland, and water-related resources covering much of the area. While most urban type development continues to concentrate in the Wisconsin River valley, changes in the agricultural economy and growing pressure for widespread residential development is slowly altering the land use pattern in rural areas across the County.

## **Pattern of Development**

Although it is a large county, some general characteristics differentiate various areas of Marathon County. Most of the county has rolling hills and valleys with numerous rivers and streams. Characteristics such as soils, depth of bedrock, marshland and woodland reflect the impact of glaciers on landforms. These natural factors have had a direct impact on the type and pattern of development throughout the County.

Marathon County is crossed by two major road corridors, including I-39/USH 51, a major north-south route, and STH 29, a major east-west route. USH 51 has long been a major transportation corridor following the Wisconsin River, connecting communities in the south with the northwoods. The presence of this road corridor also fostered the growth of the various urban centers along its route. The City of Wausau began at Big Bull Falls on the Wisconsin River in 1848 and was one of several saw mill settlements. The City of Mosinee grew in the 1850s at Little Bull Falls farther south, while Schofield was the site of another mill in 1851 at the point where the Eau Claire River entered the Wisconsin River south of Wausau. The villages of Brokaw (1899) and Rothschild (1909) both developed as paper mill towns and, along with the other communities that lined the Wisconsin River, formed the commercial and industrial heart of Marathon County. Several outlying communities in the County began as saw milling sites, or as station stops as the railroads were built through the area. Most communities became more focused on agriculture by the beginning of the twentieth century as lumbering declined.

A description of the major types of land cover that dominate the overall County landscape follows:

## Metropolitan Development

The communities along USH 51 have grown toward each other, and today function as a contiguous metropolitan area. Wausau has expanded, mostly to the west into Stettin, along STH 29, and the Village of Weston has grown to the east along STH 29. Formerly rural communities on the edge of Wausau, such as Rib Mountain and the Village of Weston, have rapidly urbanized during the last decade. Both communities have followed standard suburban development patterns, with major commercial and/or industrial growth. Land conversion to residential use has increased at a faster rate than population growth, spurring greater metropolitan expansion.

## Rural Development

STH 29 has had a major impact on outlying communities as well. Road improvements have made it easier for residents to live in rural areas by providing an easy commute to job centers in the Wausau metro area. Thus, convenient access to the urban area has increased demand in many historically rural towns for scattered low-density residential development. Smaller villages in the County continue to function primarily as agricultural service centers, and many have retained viable commercial "Main Street" districts. A few, including Stratford, Spencer, and Athens have developed industrial parks, and others retain traditional industries such as cheese factories or creameries often integrated into the village commercial center. However, most major industrial and commercial activities remain concentrated in communities along the USH 51 and STH 29 corridors around the Wausau metro area.

## Agriculture/Cropland

Marathon County's farmers utilize almost 440,000 total acres of land, or about 43% of the land base. The majority of cropland area is located in the western half of the County and generally coincides with the soils most suitable for sustaining agriculture. To encourage preservation of prime farmland to maintain farming, the County prepared a Farmland Preservation Plan. The purpose of this plan is to guide and manage growth and development in a manner that will preserve the rural character; protect the agricultural base and natural resources; and contribute to the County's overall goal of promoting public safety, health and prosperity within the County. This plan is the primary policy document in directing preservation of agricultural production capacity, farmland preservation, soil and water protection, and future land development while

respecting private property rights and individual units of government. A major component of this plan is the designation of an Agricultural Enterprise Areas or AEA. Two such areas are identified, one in the western portion of the County and another in the northeast corner of the County.

## Open Space

Marathon County is rich in land set aside in both county and state-owned park and wildlife land. Marathon County has 18 County parks that encompass 3,100 acres, of which Big Eau Pleine Park is the largest at 1,450 acres. County forestlands also provide as significant amount of public open space. The State of Wisconsin manages two large wildlife areas in the County. The 33,000-acre George W. Mead Wildlife Area, south of the Big Eau Pleine Reservoir along the County's southern border, is a major public open space in the towns of Green Valley and Bergen. The McMillan Marsh Wildlife Area, in the towns of Spencer and McMillan, carves out 4,172 acres along the Little Eau Pleine River. State-owned wildlife properties, as well as Rib Mountain State Park (1,182 acres) contribute large amounts of public open space in the County.

## **Woodland**

Marathon County was once covered in woodlands. Today, there is about 390,000 acres of wooded lands with the larger segments concentrated in the eastern half and along the northern border of the County. An estimated one-third of County land area is forested; some is in public ownership and some is owned by private land owners and/or companies such as paper mills. Marathon County owns about 30,000 acres of forestland, the majority of which is located in several forest units on the eastern side of the County. Other woodland areas tend to be along rivers and creeks. Much of the woodland throughout the County is in 30-40 acre tracts adjacent to individual farms. Approximately 100,000 acres of private woodlands have been set aside under the Managed Forest Law or Forest Crop Law programs administered by the Wisconsin Department of Natural Resources.

# Marshland

Another significant land cover characteristic in the County is the amount of marshland (sometimes identified as wetlands and vacant/barren land). These areas generally flank the numerous rivers and streams and broaden out in flat, low areas. Because these areas pose development constraints, they sometimes function as large natural areas essentially protected from development. Major marshland areas runs along the Little Eau Pleine River (George W. Mead Wildlife Area), the McMillan Marsh, Nine-mile Creek

and along the glacial moraine that separates the southeast from the rest of Marathon County in the vicinity of the Eau Claire and Plover Rivers.

# **Existing Land Use**

A detailed land use analysis was completed as part of this planning effort using existing County data, airphotos, and other information. Generalized existing land use categories include: Agriculture, Commercial, Industrial, Residential, Governmental, Open lands, Outdoor Recreation, Transportation, and Woodlands. This information was then mapped and various calculations were made to arrive at the generalized land use, see Map 3 and Table 8.

Agriculture is the dominant land use type in Marathon County, accounting for over 43 percent of the total land area. This is followed by woodlands with 38 percent.

Overall, the amount of land developed with residential, commercial, or industrial land uses is relatively small, combined about six percent of the land area. Of the developed land use types, residential land uses account for the vast majority of acreage, but still only represent about 4.7 percent of the land area in the entire County. While the Wausau metropolitan area continues to expand, Marathon County remains predominantly rural in character.

Table 8 - Existing Land Use					
	Acres	Percent			
Agriculture	439,346	43.51%			
Commercial	5,486	0.54%			
Governmental / Institutional	2,438	0.24%			
Industrial	6,185	0.61%			
Open Lands	57,312	5.68%			
Outdoor Recreation	2,313	0.23%			
Quarry	13	0.00%			
Residential	47,604	4.71%			
Transportation	33,016	3.27%			
Woodlands	387,718	38.40%			
Water	28,331	2.81%			
Total Acres	1,009,763	100.00%			
Source: Marathon County Lo	and Cover, NCWRP	C Modified, 2016			

## **Future Land Use**

Over the next twenty years there will be changes across the County as the population, households, and employment opportunities increase. According to the projections discussed earlier, over 15,000 new persons will live in Marathon County, over 8,000 new households will reside in the County, and over 12,000 new jobs will be located within the County. Every new housing unit and every new business location will use land, and land will need access provided by the street and highway network. As the backbone of the system that provides the necessary access to land use across the County, the Marathon County Highway System plans a vital role in the development and growth of the County.

Each town, village and city prepares a local comprehensive plan, including the creation of a future land use map. These maps, when joined together, create the County Future Land Use Plan, see Map 4. As part of the County Comprehensive Plan effort, the communities were provided the opportunity to review and update their future land use maps. Some did complete plan updates, including most of the Wausau urban area. Another major planning effort impacting land use in the County is the Farmland Preservation Plan, which identified farmland preservation areas in each town and established agricultural enterprise areas. Both have impacts on future development. Change in future land use as projected in the County Comprehensive Plan is shown in Table 9.

Table 9 – Projected Future Land Use Change (in acres)					
	2015	2020	2025	2030	2035
Residential	48,822	51,161	53,500	55,839	57,845
Commercial	5,108	5,374	5,640	5,906	6,137
Industrial	6,276	6,541	6,806	7,071	7,295
Agricultural	883,697	880,826	877,955	875,084	872,951
Source: Marathon County Comprehensive Plan 2016					

# **COUNTY HIGHWAY NETWORK INVENTORY**

# **Highway Segments**

The Marathon County Highway System is comprised of 611.28 miles of highway evenly spread across the County. With few exceptions, each community within the County is directly served by the Network. Exceptions include Abbotsford, Elderon and Stratford at the crossroads of major state trunk highways and the City of Schofield which is surrounded by other metro-area communities with County Highway connections. Every rural town within the County is traversed by at least one County Highway.

Tables 10 and 11 show the breakdown of County Highway miles within each incorporated community and rural town within the County. The System is predominantly rural with 92.81 percent of the Network in the towns. This characterization holds even if discounting Rib Mountain which is probably more accurately classified as urban.

	County					
Incorporated Area	Miles	% County System				
City of Abbotsford*	0	0.00%				
City of Colby*	0.32	0.05%				
City of Marshfield*	0.05	0.01%				
City of Mosinee	0	0.00%				
City of Schofield	0	0.00%				
City of Wausau	1.90	0.31%				
Village of Athens	0.27	0.04%				
Village of Birnamwood*	0	0.00%				
Village of Dorchester*	0.05	0.01%				
Village of Edgar	1.72	0.28%				
Village of Elderon	0	0.00%				
Village of Fenwood	1.69	0.28%				
Village of Hatley	1.16	0.19%				
Village of Kronenwetter	8.41	1.37%				
Village of Maine	18.40	3.00%				
Marathon City	0.78	0.13%				
Village of Rothschild	1.55	0.25%				
Village of Spencer	0.39	0.06%				
Village of Stratford	0	0.00%				
Village of Unity*	0.57	0.09%				
Village of Weston	6.93	1.13%				
Totals	44.19	7.19%				

Town	Miles	% County System
Bergen	11.86	1.93%
Berlin	20.32	3.31%
Bern	9.92	1.61%
Bevent	18.57	3.02%
Brighton	11.68	1.90%
Cassel	16.77	2.73%
Cleveland	11.69	1.90%
Day	11.73	1.91%
Easton	19.34	3.15%
Eau Pleine	10.53	1.71%
Elderon	7.68	1.25%
Emmet	11.33	1.84%
Frankfort	13.55	2.21%
Franzen	12.22	1.99%
Green Valley	11.54	1.88%
Guenther	8.62	1.40%
Halsey	15.99	2.60%
Hamburg	20.97	3.41%
Harrison	16.75	2.73%
Hewitt	15.27	2.49%
Holton	11.83	1.93%
Hull	11.59	1.89%
Johnson	10.54	1.72%
Knowlton	11.07	1.80%
Marathon	22.14	3.60%
McMillan	15.11	2.46%
Mosinee	17.92	2.92%
Norrie	20.40	3.32%
Plover	18.35	2.99%
Reid	17.23	2.81%
Rib Falls	15.17	2.47%
Rib Mountain	13.19	2.15%
Rietbrock	14.11	2.30%
Ringle	13.59	2.21%
Spencer	12.07	1.96%
Stettin	12.60	2.05%
Texas	20.93	3.41%
Wausau	14.37	2.34%
Weston	6.20	1.01%
Wien	15.33	2.50%
Toto	als 570.07	92.81%

Road data and maintenance information is organized in various formats and locations. The County Highway Department maintains improvement and maintenance information for the entire Network. The County's GIS system retains and displays maps and data pertaining to all roads maintained by Marathon County. However, the primary source of detailed road data is the Wisconsin Information System for Local Roads (WISLR) maintained by the Wisconsin Department of Transportation. The NCWRPC compiled the various sources of existing information to create a digital inventory or all Marathon County Highways, refer to Map 6. Minor discrepancies were identified, and the NCWRPC worked with Highway Department Staff to reconcile the data into a current/updated list of highway segments for use in this study, refer to Appendix A.

# **Bridges**

Bridges are an integral part of the County Highway System, but their unique maintenance and safety issues require an additional level of management. The Marathon County Highway Department is required by state statue to inspect bridges every other year.

A bridge is defined as a structure that has a clear span of 20 feet or more (measured from abutment face to abutment face). If the span is less than 20 feet, it is considered a culvert even if abutments, decks and railings are present. Bridges are eligible for Federal Bridge Aids, while culverts are not.

The County Highway Department provided NCWRPC with the inventory data for each of the primary bridges on the County Highway System, see Appendix B. This includes 116 bridges as shown on Map 7.

# **Highway Function**

A road network serves dual roles in providing (1) access to property and (2) travel mobility. Access is a fixed requirement, necessary at both ends of any trip. Mobility, along the path of a trip, can be provided at varying levels, usually referred to as "level of service." The basic measures of mobility are operating speed and trip travel time, however, it can incorporate a wide range of elements including riding comfort, freedom from speed changes, etc.

County Trunk Highways are meant to provide a high level of mobility to the traveling public. County Highways have historically provided farm to market routes and connect

cities and villages to higher level state highways. Roads providing primary access to commercial and residential areas should be part of the local road system of towns, villages and cities.

Functional classification is a process by which roads are grouped into classes according to the character of service they provide, ranging from a high degree of travel mobility to land access functions. Federal regulations require states to classify roadways in accordance with the Federal Highway Administration's highway functional classification criteria and procedures. The functional classification system can be broken down into several increasingly detailed layers, however, the primary functional class groups are generally defined as follows:

- Arterials serve larger communities and major centers of activity and provide for trip lengths of a moderate to inter-regional nature. Arterials emphasize a high level of mobility for through movement.
- Collectors distribute trips between the arterials and the local area and link smaller communities and intra-area traffic generators (schools, churches, employment & service centers). Collectors offer more-or-less balanced service for both mobility and land access.
- Local Roads comprise all facilities not part of the higher systems. Local roads provide direct access to adjacent lands and short distance trips within the local area. Local roads offer the lowest level of mobility.

The Marathon County Highway Department periodically reviews the function of the Network in conjunction with WisDOT and adjusts classifications based on changing conditions. Currently, the majority of the County Highway System, see Map 7, is comprised of collectors, however, the Network also contains some arterials as well as "local roads", refer to Figure 8.

Figure 8 - Functional Classification - Marathon County Highways



Source: WisDOT 2021.

# **Pavement Condition**

The Wisconsin Department of Transportation requires counties and local communities to evaluate the condition of pavement on all roads under their jurisdiction every two years. Like most communities in Wisconsin, Marathon County uses the Pavement Surface Evaluation and Rating System or PASER which was developed by the University of Wisconsin Transportation Information Center

PASER uses visual inspection to evaluate pavement surface conditions on a scale from 1 (reconstruction required) to 10 (new construction). Using the PASER system, the County Highway Department assigns a condition rating to each segment of County Highway. The ratings are then submitted to WisDOT via the Internet based Wisconsin Information System for Local Roads or WISLR.

The PASER ratings are useful indicators of the overall condition of pavement surfaces and the experience of the traveling public in using the road, where the pavement lies in its lifecycle and the type of maintenance needed, if any. Figure 9 graphically illustrates these relationships.

Current PASER condition ratings for each segment of County Highway are shown in Map 8 with a summary breakdown by rating category in Table12. The figures represent

a system in overall good condition with an average pavement condition rating of 7.14 on the PASER scale. Just over 47% of the System is rated very good or excellent at this time, while another 34% is rated in good condition. Less than 20% of the System is rated fair or below, and in fact none of the County's highway segments are rated less than fair at this time.

Table 12 - Pavement Surface Evaluation and Rating (PASER),					
Marathon County Highway System					
PASER Surface Rating		Marathon County Highway System			
Rating	Condition	Segments	Miles	% of System	
10	Excellent	12	45.8	7.5	
9	Excellent	22	78.8	12.9	
8	Very Good	46	163.3	26.7	
7	Good	23	79.3	13.0	
6	Good	42	128.3	21.0	
5	Fair	31	101.4	16.6	
4	Fair	4	14.4	2.4	
3	Poor	0	0	0	
2	Very Poor	0	0	0	
1	Failed	0	0	0	
Source: Marathon County Highway Dept & NCWRPC 2021.					

# **Bridge Condition**

Following a thorough inspection of a bridge, the deck, superstructure, and substructure are assigned a "sufficiency" rating or each component. The deck is the pavement surface of the bridge on which vehicles travel. The superstructure is comprised of the beams that support the deck. The substructure supports the superstructure. Bridge inspection results and sufficiency ratings are entered into WisDOT's Highways Structure Inventory (HSI) via the Internet. All states including Wisconsin are required to submit an annual report to the FHWA that reviews the condition of its bridges.

Table 13 displays the rating system used by the Marathon County Highway Department. Appendix B contains the current ratings for each bridge under County jurisdiction. The average ratings for decks, superstructures and substructures across all County bridges is 6.23, 6.36 and 6.38 respectively. These ratings indicate an overall Satisfactory condition level. It should be noted that three of the lowest rated bridges are scheduled for replacement in 2022, which will bump up the overall rating.

Table 13 - Marathon County Bridge Rating System				
Rating	Condition	Description		
9	Excellent			
8	Very Good	No problems noted.		
7	Good	Some minor problems.		
6	Satisfactory	Structurally sound with minor deterioration.		
5	Fair	Structurally sound with minor section loss, cracking, spalling or scour.		
4	Poor	Advanced section loss, cracking, spalling or scour.		
3	Serious	Structural components affected with fatigue cracking.		
2	Critical	Advanced deterioration of primary structural components with fatigue cracking and scour loss of substructure support. May require closure pending corrective action.		
1	"Imminent" Failure	Major deterioration of critical structural components or obvious movement affecting stability. Closed to traffic, but corrective action may be able to put back into light service.		
0	Failed	Out of service, beyond corrective action.		
Source: Marathon County Highway Department.				

RATING 10 PAVEMENT CONDITION Excellent RATING 6 Good **RATING 4** Fair RATING 2 Poor PAVEMENT AGE RATINGS ARE RELATED TO NEEDED MAINTENANCE OR REPAIR In addition to indicating the surface condition of a road, Rating 9 & 10 No maintenance required a given rating also includes a recommendation for needed Rating 8 Little or no maintenance maintenance or repair. This feature of the rating system Rating 7 Routine maintenance, cracksealing and minor patching facilitates its use and enhances Rating 5 & 6 Preservative treatments (sealcoating) its value as a tool in ongoing road maintenance. Rating 3 & 4 Structural improvement and leveling (overlay or recycling) Rating 1 & 2 Reconstruction

Figure 9 - PASER Rating System Condition-Maintenance Relationships

Source: WisDOT 2021.

# **System Traffic Volumes**

On an average annual daily basis, traffic on Marathon County highways approaches 13,700 vehicles per day on Highway R between Sherman Street and Highway 52 Parkway. Approximately 71% of the system carries 500 or more vehicles per day on average. The heaviest traveled segments of the Marathon County Highway System are displayed in Table 14.

Appendix C contains 2010 and 2019 traffic counts from WisDOT. Although historical traffic count data is not available for all segments, overall, traffic has increased approximately 2.5% on the Marathon County Highway System between 2010 and 2019. The largest gainer on the System over this time period was Highway X between Shorey and Howland avenues which increased from 2,300 vehicles per day in 2010 to 7,500 vehicles per day in 2019. The second largest gainer in total numbers was Highway A east of STH 13 which increased by 710 vehicles per day.

Table 14 - Highe	st Traffic Count Segments on Marathon	County Highway System
Highway	Location (From-To)	Count
R (R012)	Sherman Street - Highway 52 Parkway	13,700
N (N010)	CTH KK - USH 51	11,100
X (X005)	STH 29 - CTH N	9,400
X (X004)	CTH XX - STH 29	7,500
XX (XX001)	Business 51 - Industrial Park Drive	6,900
XX (XX002)	Industrial Park Drive - Trailwood Lane	6,770
K (K001)	Overlook Drive - CTH WW	6,278
K (K002)	CTH WW - CTH L	5,385
NN (NN002)	CTH O - CTH N	5,200
X (X006)	CTH N - CTH Z	4,400
		Source: NCWRPC & Marathon County 2021.

### **Projected Future Traffic Volumes**

As part of the federal planning requirements for urban areas like the Wausau Metro Area, WisDOT maintains an active Travel Demand Model which encompasses all of Marathon County. Based on socioeconomic and land use data, the Travel Demand Model calculates the number of vehicle trips, where these trips are coming from and going to, and then chooses the routes these vehicle trips would likely take on the model's roadway network. The model is created using current base year data and calibrated with actual traffic counts to replicate existing traffic conditions. The model then develops projected traffic based on 2050 population, household, and employment projections.

Appendix C contains the 2050 traffic projections generated by the Travel Demand Model. Overall, traffic is projected to increase by 36% on the Marathon County Highway System by 2050. The highway segments with the largest projected gains in traffic are shown in Table 15. The most notable increases include Highway XX between Business 51 and Industrial Park Drive where the model anticipates an additional 6,100 vehicles per day by 2050 and Highway N between KK and US 51 where the projected increase of 5,900 vehicles per day would increase traffic to 17,000 vehicles per day by 2050, making it the busiest segment on the System.

Table 15 - Large	est Projected Traffic G	ains on Marat	hon County Highw	ay System 2	2019-2050
Highway	Location (From-To)	2019 AADT	2050 Projected	#Change	%Change
XX (XX001)	Business 51- Industrial Park Dr.	6,900	13,000	6,100	88%
N (N010)	CTH KK-USH 51	11,100	17,000	5,900	53%
C (C001)	STH 13-CTH F	1,600	6,000	4,400	275%
N (N009)	CTH O-CTH KK	3,100	6,800	3,700	119%
K (K002)	CTH WW-CTH L	5,300	8,500	3,200	60%
DB (DB001)	County Line-STH 34	1,800	5,000	3,200	178%
J (J004)	STH 29-CTH N	3,400	6,500	3,100	91%
WW (WW001)	CTH K-CTH W	1,900	4,800	2,900	153%
E (E001)	STH 97-CTH C	2,400	5,100	2,700	113%
K (K001)	Overlook Dr-CTH WW	6,200	8,800	2,600	42%
_				Source: NCWRPC	& WisDOT 2021.

### **County Highway Crash Analysis**

In 2021, engineers from the firm SRF completed a County Roadway Safety Study for Marathon County. This study analyzed WisDOT crash data from 2015 through 2019 which included 1,852 crashes that occurred on the Marathon County Highway System.

Detailed analysis was conducted to identity the factors that contributed to each crash including location and roadway characteristics. Key findings included:

- 94% of the severe crashes occurred on the rural County Trunk Highway System
- 57% of the severe rural intersection crashes involved a right-angle crash
- 72% of the severe rural non-intersection crashes were lane departure crashes with the majority (79%) being run off the road crashes
- 18.5% of the rural severe non-intersection crashes occurred on a curve, while curves account for less than 4% of the rural roadways

The Study also identified "critical emphasis areas" related to roadway infrastructure for Marathon County Highways. These are defined as types of crashes with the most opportunity for mitigation and reduction of severe crashes. Table 17 shows these emphasis areas with the associated number of severe crashes and the percentage of total severe crashes. Refer to the full study report for more information and crashes and safety on the Marathon County Highway System.

Table 17 - Marath	non County Highway Critical Sa	fety Emphasis Areas
Emphasis Area	# of Severe Crashes	% of Total Severe Crashes
Train-vehicle collisions	0	0%
Lane departure crashes	47	53%
Intersection crashes	24	27%
Work zone crashes	1	1%
		Source: SRF Consulting Group Inc. 2021.

### ASSESSMENT OF FUTURE COUNTY HIGHWAY NETWORK

As part of this study, NCWRPC Staff attempted to anticipate potential new additions or deletions to the County Highway Network over the planning period. The existing Network was reviewed in relation to demographic projections, land use, highway function and impacts of forecasted traffic. To complete this analysis, County Highway Staff were consulted, results from the Travel Demand Model were reviewed, and highway function was evaluated.

The current Marathon County Highway layout was influenced by natural features but has remained relatively stable over time. The Network is fairly evenly spaced to distribute traffic out to all areas of the County providing a solid framework for interconnecting rural areas, urban centers and higher level state highways.

There have only been a few instances of new additions or deletions to the Network within the last 25-year including the creation of Highway R and the transfer of a section of Highway N to Town of Rib Mountain (now Rib Mountain Drive). Most expansions of the County Highway System are for spot capacity and/or safety improvements on existing alignments with an occasional realignment here and there.

There was a plan, developed back in 2000, to create. an arterial circulator system around the Wausau Urban Area to facilitate traffic flow and ease congestion on existing major routes and the Interstate. This plan included a number of potential new or expanded County Highway segments. However, support for several of the proposed projects fell through poking holes in the proposed circulation scheme, and the plan never materialized. There does not appear to be support to revisit this type of plan at this time.

In discussions with County Highway Staff, they identified several potential expansion projects on their radar, as follows:

• **Highway O** - This project is an extension of Highway O with a river crossing to connect the north and south sections via Highway NN. This crossing is seen as a potential important metro-area connection to serve the westside industrial park as the urban area continues to push westward.

- **Highway X** Highway X between Schofield Avenue and State Highway 29 is at its capacity for traffic and the pavement is near end-of-life. The lack of room for expansion will be a challenge for this project. Some alternative solutions may need to be explored.
- **Highway XX** There have been complaints as well as accidents along Highway XX that indicate it is something that warrants further study.

### **Traffic Model Analysis**

The model uses a standard called Level of Service (LOS) which measures the performance of the roadway by incorporating not only the roadway design but also by calculating the projected travel delay as traffic moves along the system. This produces an indicator of the quality of traffic service related to speed, density, etc. in an easy-to-understand standard classification system using letters, from "A" (free-flowing traffic) through "F" (forced or breakdown flow).

The model results show all segments of County Highway currently providing a good level of service, either A, B or C, and the projected 2050 scenario reveals no potential deficiencies on the County Network. This indicates the existing County Highway System should continue to operate fairly well at least for the duration of the study period. This is at a macro level. The System will continue to have spot problem areas crop up where conditions evolve to require improvement for safety or traffic flow.

NCWRPC Staff looked at the actual forecasted traffic levels for 2050 from the model. Four highway segments stood out in these figures: two on Highway K and one each on Highways N and XX. The projected volumes on Highway K don't reach a level to warrant 4-lane, and the highway is already scheduled for reconstruction with alignment and safety improvements. Highways XX and N are discussed below:

- **Highway XX** The section between Business 51 and Industrial Park Drive has a projected 2050 average traffic flow of 13,000 vehicles per day but is already a four-lane facility. However, this segment feeds into the 2-lane section identified by the Highway Department as a potential concern.
- Highway N The segment between Highway KK and US Highway 51 has a projected 2050 average traffic flow of 17,000 vehicles per day but is already a four-lane facility. However, conditions should be monitored as the traffic level grows.

As part of the modeling process, a number of "what-if" scenarios were run through the model. This allows a proposed project to be studied for its potential impact on the roadway network. The only County specific scenario looked at was the County Highway O Bridge. The model did not show a significant amount of traffic drawn to this proposed bridge, and there was little impact on surrounding roadways. This indicates that it is probably too early to consider advancing this project and should be revisited at the next five-year update of the traffic model.

Some of the other modeled proposals showed potential impacts of note on some adjacent County Highways. A proposed Gardner Park Road bridge in the southern part of the metro-area shows a potentially significant increase in traffic on County Highway KK. The proposed Kowalski Interchange with US51/I39 has the potential to significantly reduce traffic on County Highway XX.

### **Assessment of Highway Function**

Functional Classification is a system used to categorize and describe the function (service level provided) of a roadway within the network, see *Highway Function* earlier in this report and refer to Map 7. Overall, the County Highway System provides a higher level of service connecting the local road network to the arterial system. This is reflected in the vast majority (89%) of County Highways being classified as collectors. However, there is a small percentage (5.3%) of the Network that, for various reasons, doesn't rise to that higher level of service and are classified as "local roads".

Another way to look at the level of service being provided by a roadway is the volume of traffic it carries. There is no established threshold for a minimum volume for a county highway, so the NCWRPC looked at 500 or less vehicles per day and less than 250 vehicles per day, see Map 9. Based on traffic topping out at 13,700 vehicles per day, these seemed like good representations of the bottom end of the scale. Turns out that 500 or less vehicles per day is a significant percentage of the System at nearly 178 miles. Dialing back to less than 250 vehicles per day yields just over 50 miles.

When reviewing the function of the highways geographically, it becomes clear that the County Highway System is predominantly rural in nature. Nearly 93% of the Network lies within the unincorporated, rural towns of the County. Limited County Highways extend very far into incorporated (urban) areas, generally transferring to the local jurisdiction at or near the border. Statistically, most urban areas contain only 0.31% or less of the County Highway System except for a few standout cases, including the Villages of Kronenwetter, Maine and Weston.

To address the question of which, if any, existing highway segments could be appropriately "deleted" from the County Highway System, the NCWRPC reviewed each of the factors just discussed: function, low traffic, and urban versus rural.

Removing the "local" classified segments from the System, in most cases, seems to poke holes in the framework causing gaps in the distribution network. So, the NCWRPC cannot recommend at this time. Similarly, we see even worse gaps being created in trying to drop low traffic (<250 AADT) segments, so this also cannot not be recommended at this time.

The current urban-rural mix and the rural nature of the County Highway System offers an opportunity to rebalance the Network in certain urban areas. One example of this is County Highway X in Weston. A large segment of this Highway has become a primary commercial corridor for the community. Much of the traffic there can likely be attributed to local land access function to those businesses and surrounding residential growth. Similar to Rib Mountain Drive, it might be in all parties best interests for the Village to have full control over the corridor to better manage access and development of the corridor and surrounding properties.

Of course, adding or subtracting highways it is not as easy as flipping a switch, and the NCWRPC recommends a county highway jurisdictional study be undertaken by Marathon County to take a more detailed look at these issues.

### **County Highway R Extension**

The NCWRPC was asked to look at the need for an extension of County Highway R along 28th Avenue to Highways U and K. The original concept for the proposal stems from the 2000 Local Arterial Circulation Plan for the Wausau Metro-Area. In that plan, an expanded 28th Avenue would serve the northwest corner of the Metro-Area and connect to a larger circulation system.

The NCWRPC reviewed the available information related to this proposal and analyzed current conditions to determine its status. Based on this review, the NCWRPC has made the following findings:

2000 Local Arterial Circulation Plan: The plan this proposal stems from is 20 years old and was never implemented. Local support for the plan does not appear to exist. As such, no active/official plan is in place to provide a basis for this project. In addition, conditions have changed, and a number of road projects have altered traffic flow in the Metro-Area relative to the originally proposed

- circulator system. At a minimum, the plan would have to be updated, however, this is unlikely due to lack of support.
- Improvements to US51/I39: One of the main purposes of the circulation plan
  was to relieve congestion on the freeway system. Improvements to US51/I39
  have alleviated congestion related traffic problems on the freeway and
  associated access ramps.
- Expansion of 20th Avenue: 20th Avenue/Westwood Drive was reconstructed as a 4-lane facility only 1/2-mile to the east of the 28th Avenue corridor. This route can/does serve much of the same purpose as the proposed County Highway R extension.
- Land Acquisition: Although significant County funding has been invested in right-of-way acquisition in the corridor, a substantial amount of real estate would still need to be purchased.

Based on these findings, the NCWRPC cannot recommend moving forward with the proposed extension of County Highway R. Notwithstanding the lack of support for the Local Circulation Plan, the NCWRPC is not certain it would include this project if developing a local area circulation plan, today. It may not be the best use of limited public resources

### CONSIDERATION OF ANCILLARY POLICIES RELATED TO HIGHWAY MAINTENANCE

Part of this study was to evaluate policy issues with the potential to impact highway maintenance expenditures. A number of elements were looked at by NCWRPC and Highway Department Staff, with two ultimately being selected for inclusion in the study. The two elements to be discussed include bicycle accommodations and All Season Road designation.

### **Bicycle Accommodations**

The higher traffic volumes and speeds on county highways make bicycling a safety concern. Due to these issues, accommodating bicycles on county highways requires additional infrastructure investment, and that infrastructure brings additional maintenance costs. At the same time, there is growing interest in bicycling nationally as well as on the local level here in Marathon County. There are a number of organized groups for a wide variety of bicycling formats including road biking and touring, mountain biking, racing, adventure cycling, and fat tire. These groups sponsor and promote events that bring visitors and recognition to the area.

### Bicycle Facilities Planning

There are two primary plans for bicycle facilities at the County level. The Bicycle Plan for the Wausau Metropolitan Area was updated in 2021. The Bicycle Plan for the Non-Urbanized Area of Marathon County is significantly out of date at this time. Currently, the Marathon County Highway Department and the Parks, Recreation & Forestry Department are coordinating on the development of a new county-wide bicycle plan for the non-urbanized area.

These plans address state, County and local facilities with regard to developing a cohesive network of bicycle routes and trails. Table 17 displays the paved shoulder recommendations for routes proposed in the Wausau Metropolitan Area plan. The plan also calls for off-road trails adjacent to County Highway N from Highway KK to the town boundary and adjacent to Highway X from XX to Pleasant Drive. The Highway N project would extend the existing trail along the highway to eventually connect with trails to Nine Mile and Rib Mountain State Park.

Ta	ble 17 - Paved Shoulder Recommen	dations	County Highways
	Bicycle Plan for the Wausau I	Metropo	litan Area
Road	From-To	Miles	Cost Estimate
Χ	Maple Ridge Rd - Wood Rd	1.8	\$166,000-202,000
Χ	Maple Ridge Rd - South Rd	2.8	\$258,000-314,000
KK	Shurwood Ln - B	2.1	\$284,000-346,000
Χ	Z - Northwestern Ave	2.4	\$217,000-264,000
Χ	Z - Highway 52	1.6	\$147,000-178,000
Z	X - 57th St	1.3	\$120,000-146,000
WW	Hwy 51 SB Ramp - K	1.0	\$91,000-110,000
K	WW - Emery Drive	1.4	\$192,000-233,000
U	Westwood Dr - Sunnyvale Ln	3.5	\$317,000-386,000
WW	W - East St	1.7	\$78,000-95,000
			Source: Wausau MPO 2021.

### The Benefits of Bike Routes and Trails

The potential benefits of biking are significant and help to justify expenditures required to develop a comprehensive, safe, and attractive bicycle network. The public recognizes the benefits of biking beyond its recreational values on a national, State, regional, and local level. These benefits include the following factors:

• **Transportation:** General transportation benefits of bicycling include a wider range of transportation choices, reduced congestion, decreased need for

parking, and the implementation of safety improvements that benefit all roadway users. Biking is among the most efficient modes of transportation in regards to operation, development of facilities, and maintenance.

- **Health and Fitness:** Bicycling is among the best forms of exercise and can therefore effectively enhance the health of individuals and the communities.
- Recreation: Paths developed for bicycling provide recreation opportunities.
- **Economic:** Bicycling translates into tourism. WisDOT has targeted bike touring and trail riding as high potential tourism activities since the 1980s and has recently added mountain biking to that list. The State annually distributes over 50,000 Wisconsin bike maps. Several studies of State trail-related expenditures have been conducted showing expenditures ranging from \$33 to \$49 per person per day.
- **Social:** Bicycling stimulates the social interaction of families and community. Paths can help provide a sense of place and a source of community pride.
- Quality of Life: The extent of bicycling in a community has been described as a
  gauge of how well it is advancing its citizens' quality of life. Streets that are busy
  with bicyclists are considered environments that work at a more human scale and
  foster a heightened sense of place. These benefits are difficult to quantify, but
  when asked to identify sites that they are most proud of, residents often name
  spots where bicycling is common, such as a popular bikeway or riverfront project.
- **Environmental:** Biking consumes no fossil fuels and does not contribute to noise or air pollution. Further, careful development of bike facilities can protect and enhance natural resources.

Significant overlap exists between these benefits. One benefit can often build upon another. For example, quality of life is an increasingly important factor in attracting and retaining businesses in a community, and bike facilities are important contributors to quality of life. By enhancing the quality of life through the development of multimodal corridors, economic benefits may also be achieved. Another example of potential economic gain for a community would result from the health and fitness benefits of trails. The health improvement due to increased outdoor exercise can help control medical costs over the long term.

### Current Marathon County Highway Policy on Shoulder Paving

The Marathon County Highway Department has a shoulder paving policy established to guide when and where it will pave shoulders on county highways. For typical pavement

replacement projects, shoulders will be paved based on traffic volumes, truck percentages and local conditions. Paved shoulder width will be one-foot where projected traffic volumes are under 3,500 ADT but can be expanded to 3-5 feet where local conditions warrant and projected volumes are over 2,500 ADT. Over 3,500 projected ADT, shoulders will typically be paved at three-feet but up to five-feet depending on local conditions.

For typical pavement rehabilitation projects, earthwork and ditch re-grading is not involved; therefore the width of any paved shoulder would be limited to the width of the existing roadbed.

On highways identified in the Bicycle Plan for the Wausau Metropolitan Area, the width of the paved shoulder will typically vary between three and five feet depending on traffic volume, truck percentage and local conditions/land use.

County Highways not included in the Bicycle Plan for the Wausau Metropolitan Area may have paved shoulders constructed with pavement replacement projects if requested by the local community. The request must include justification for the additional infrastructure investment. If approved by the Department, the community is responsible for funding 50% of the cost of the additional work (including material, equipment, labor and administrative costs). The community will also be responsible for 50% cost share of the shoulder paving when the road is re-paved in the future.

### Policy Options and Recommendations

Based on its review of this issue, the NCWRPC makes the following recommendations for consideration regarding bicycle accommodations on the County Highway System:

- Maintain current Marathon County Highway Shoulder Paving Policy.
- Work with the bicycling community within Marathon County to review shoulder rumble strip implementation.
- Coordinate with Parks, Recreation & Forestry and local communities to develop an off-road bike trail system for Marathon County as an alternative to use of County Highways as routes.
- Consider an annual funding set-aside that would be used for direct infrastructure such as shoulder paving or for partial matching to help leverage federal / state grant dollars for bicycle infrastructure.

### **All Season Roads**

The Marathon County Highway Department is charged with maximizing and protecting taxpayer investment in the County Highway System. Weight restrictions are one way to prolong the life of County Highways.

These types of weight restrictions can be defined as imposed special weight limitations on any such highway or portion thereof which, because of weakness of the roadbed due to deterioration or climatic conditions or other special or temporary condition, would likely be seriously damaged or destroyed in the absence of such special limitations.

The most common type of weight restrictions are seasonal weight limits. These limits are implemented when the frost begins to leave the roadbed. The varying conditions affect the structural strength of the pavements and the base materials under the roadway. This results in roadbed soils being saturated and having less strength to hold up to repeated heavy loads. These highway sections have signs posted indicating the allowable weight limits during the period normally from the second week in March till late April or early May.

In recognition of the importance of the dairy industry within the County, Marathon County has a permit system in place to allow milk haulers to transport milk from the point of production along posted roadways to the nearest unposted road.

### Current Marathon County Highway Policy on All Season Roads

Individuals, businesses, or municipalities occasionally request the seasonal weight limits be removed from a County Highway, making it an "all season" road. The Marathon County Infrastructure Committee will review each request for all season roads on an individual case basis. A decision will be made based on an engineering analysis, benefit to the community it serves, cost and reimbursement from the requestor.

### Policy Question and Recommendations

The NCWRPC was asked to consider the potential for converting all of the County Highways to all season status. Approximately 463 of Marathon's 611 highway miles, about 75%, require seasonal weight limits at this time. The segments all vary in the conditions making them subject to weight limitations, and its not only a function of how the road is constructed, but also the surrounding and underlying environmental conditions. All these factors make it difficult to start coming up with specific numbers to quantify conversion. To accurately identify expected costs a major engineering study would be needed. It's likely that such a study would come back with findings that

nothing can really, effectively, be done on a significant number of segments based on conditions present.

Generally speaking, to make a road "all-season" requires the rebuild of a solid base with attempts to mitigate underlying factors that compromise that base, and the construction of a heavy-duty road on top of that. Essentially, a full reconstruct with a cost range of \$1.5 to 2 million per mile. With 463 miles of road under seasonal weight limits, it would require approximately \$694,500,000 not accounting for inflation.

Based on its review of this issue, the NCWRPC makes the following recommendations for consideration regarding all season road designation of County Highways:

- Maintain current Marathon County Request for All Season Roads Policy.
- Consider incorporating the Segment Priority Rank Score developed for this study into the evaluation criteria for All Season Road Conversion Project selection.
- Pursue additional/supplemental funding sources such as TEA (Transportation Economic Assistance) grants to fund All Season Road Conversion Projects.

### HIGHWAY SYSTEM MAINTENANCE AND COST ASSUMPTIONS

A primary purpose of a highway maintenance program is to maximize the life of the pavement while minimizing the cost of maintaining the roadways. A "life cycle" approach is recommended to optimize pavement life.

A life-cycle approach focuses on extending the life of the pavement across the entire network rather than concentrating expenditures on the poorest rated roads. The money saved from less reconstruction can be used to further extend pavement life on other higher rated roads. Following this approach long-term will result in a gradual decline of miles rated as poor as pavement life increases.

### Prioritizing Highway Segments for Maintenance

One of the first steps in establishing a long-term highway maintenance schedule is determining priorities within the system.

Functional class is useful in describing and comparing the general character of service various roadways provide. However, since most of the County's highways are collectors (typically major or minor), this does not provide sufficient distinction between segments in the network to be of use in establishing a priority system.

For purposes of this study, the NCWRPC devised a system to assign a rank, or score, to each highway segment to represent its level of importance, or priority, within the Network. Basically, when assigning limited resources, the segments with the highest priority rank should be addressed before a segment with a lower rank score.

The scoring system has two main components: 1) an average daily traffic rank score and 2) a land activity rank score. See Appendix A for the rank scores of each segment.

The average daily traffic or ADT rank is based on where the segment's traffic count falls within ten 250 ADT increments from less-than-250 to greater-than-2,250, see Map 11. The higher the traffic, the higher the rank. The more traffic a road carries, the more important it is within the system in terms of vehicles / people that use it. In addition, higher traffic causes more wear on the roadway, necessitating a higher level of maintenance.

The land activity rank takes into account the intensity of land use surrounding each segment. Geographic Information Systems (GIS) analysis was used to measure parcel development density utilizing Marathon County land records data and combined that with employment data of the number of persons employed in each parcel, see Map 10. The range of results was then spread into ten groupings based on natural breaks in the data and assigned to highway segments based on proximity. Basically, the higher the density of development and level of employment, the higher the rank. Its a measure of land use activity with emphasis on employment that helps visualize how the Highway System is supporting the County's economic engine.

The two factors, traffic and land use, are then combined into an overall rank score ranging from 1 to 20, see Map 12. The higher the rank score, the higher the priority of the segment.

### "Best Management" Practices for Extending Pavement Life Cycle

Best management practices (BMPs) for highways involves the proper and timely scheduling of maintenance techniques. The following maintenance actions are generalized for planning purposes, see Table 18. Figure 10 presents and illustrative life cycle maintenance schedule for a pavement. Actual timing and frequency will depend on the condition of the roadway and cost could fluctuate for various reasons.

See Appendix D for an illustrative highway maintenance plan based on the segment priority system and the life cycle BMP approach discussed here.

Table 18 - Planning L	evel Pavement Lifecy	cle Maintenance
Maintenance Action	Frequency	Cost Per Mile
Crack Filling	3-4 Years	\$4,000
Sealing	7-12 Years	\$18,500
Mill & Overlay	10-15 Years	\$130,000
Pulverize & Overlay	20-30 Years	\$250,000
Reconstruct	When Needed?	\$1,500,000
	Source: Washington County,	Marathon County & NCWRPC.

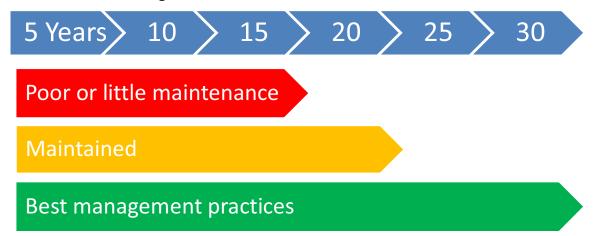
Figure 10 - Illustrative Pavement Lifecycle

YEAR	0	1	2	3	4	5	6	7	8	9	10	11	12	13	14 15	16	17	18	19	20	21	22	23	24	25	26	27
ACTION					CF				CF/S				МО			CF				CF/S	<u> </u>						РО
CF	Crack F	ill																									
5	Seal																										
MO	Mill & 0	Ove	rlay	/																							
PO	Pulveri	ze 8	l O	veld	пy																						

Source: Washington County, Marathon County & NCWRPC.

Preventive maintenance such as crack filling and chip sealing extend the life of pavement by sealing the surface to keep water out. A mill and overlay restores structural integrity and improves drainage, extending the life of the original pavement. Experience shows that at mill and overlay on a 10 to 12 year old pavement can extend the life of the pavement out another 12 to 15 years until a pulverize and overlay is required between the 25 and 30-year mark. Without that mill and overlay, pulverization might be needed at the 20-year mark. This is illustrated in Figure 11.

Figure 11 - Effect of Maintenance on Pavement Life



Source: Ruekert-Mielke Engineers, 2021

### Crack Filling

Crack filling is the process of cleaning and sealing cracks in pavements. This technique is used to fill longitudinal and transverse cracks that are wider than 1/8 in. The primary purpose of crack filling is to prevent surface water infiltration into the pavement foundation. It is more cost effective to use this technique as a preventative measure when the overall pavement condition is good or better. Sealing cracks in a deteriorated pavement is not cost effective.

To maintain a program of crack filling in accordance with best management practices, Marathon County would need to complete approximately 102 miles per year. At approximately \$4,000 per mile, this equates to about \$408,000 annually.

### <u>Sealing</u>

A seal coat is an application of asphalt emulsion followed immediately with an aggregate cover. Seal coats can waterproof the surface, provide low-severity crack sealing, and restore surface friction. The primary purpose of seal coating is to protect the roadway from deterioration caused by sun and water. A seal coat provides a waterproof membrane that keeps the pavement from becoming brittle and cracking and also helps keep water from seeping through the pavement and causing problems to the base material.

To maintain a program of sealing in accordance with best management practices, Marathon County would need to complete approximately 51 miles per year. At approximately \$18,500 per mile, this equates to about \$943,500 annually.

### Resurfacing

Road resurfacing projects typically consists of milling (grinding) the old asphalt. Milling is necessary when the upper surface layer of pavement has deteriorated considerably. Significant surface pavement distresses and more extensive "thermal" cracking need to be removed with a full width and uniform depth milling process. The new asphalt overlay is typically 2 inches thick but can vary on a project-by-project basis. This process restores the structural capacity and proper drainage and extends the life cycle of the original pavement.

When a pavement has advanced deterioration or is failing, a mill and overlay is not a feasible option. Asphalt pulverizing and relay is a very cost-effective way to essentially "reconstruct" a pavement if no utility repairs or grade modifications are needed. Pulverizing is the process of breaking up the existing pavement and blending it in to the

existing base. The new base is re-compacted, graded and made ready for paving. The new asphalt overlay is typically 4 inches thick but can vary on a project-by-project basis.

To maintain a program of pavement replacement in accordance with best management practices, Marathon County would need to complete approximately 24 miles of mill and overlay and 12 miles of pulverize and overlay per year. At approximately \$130,000 per mile for mill and overlay, this equates to about \$3,120,000 annually. At approximately \$250,000 per mile for pulverize and overlay, this equates to about \$3,000,000 annually. Combined resurfacing needs are approximately \$6,120,000 per year.

### Reconstruction

Like most counties, Marathon relies heavily on Pulverize and Relay to renew pavements. Typically, reconstruction is only undertaken when capacity expansion (widen lanes, expand from 2 to 4-lanes) is required, safety issues call for alignment or grade changes, or utilities are involved. In a full reconstruct the existing asphalt and base are completely removed and replaced.

### **Bridges**

Another component to consider with road improvement and budgeting is bridge improvement. Bridges are typically designed to have a 75-year service life. Appendix B identifies and anticipated replacement year for each bridge based on its construction date and the 75-year life cycle. However, because different bridges will age at different rates due to a variety of factors, bridge conditions are regularly monitored. Bridges are required to undergo regular, detailed engineering inspections. These evaluations determine the structural "sufficiency" of a bridge to support the traffic load it is experiencing. Noticeable change in sufficiency rating will cause a shift in the anticipated replacement schedule with declining bridges being moved up versus bridges holding their own in terms of sufficiency.

A planning level cost estimate factor for bridge replacement of \$400 per square foot of bridge deck area is used. Typically, Marathon County has about three bridge replacements, with two through the federal bridge program and one with fully local funding, scheduled per year depending on project amounts and available funding.

### Marathon County Roadway Safety Plan

In 2021, engineering consultants completed a County Roadway Safety Plan for Marathon County. The stated goal of this plan "... is to reduce fatal and serious injury

crashes on County roads by providing Marathon County staff with a list of prioritized locations that have safety issues and guidance on specific safety strategies to implement." The plan focuses on engineering-related roadway concerns and how to improve the infrastructure. High priority projects recommended for implementation are summarized, with cost factors, in Table 19.

Table 19 - Summary of High	<b>Priority Safety</b>	Projects For N	/larathon Cou	nty
Safety Strategy	# of Projects	Total Miles	Cost Factor	<b>Total Cost</b>
Clear Zone Maintenance	8	31.8	\$50,000/mi	\$1,590,000
Enhanced Edgeline	33	114.1	\$2,000/mi	\$228,200
Shoulder Rumble Strips	67	52.8	\$5,850/mi	\$308,880
Shoulder Paving & Safety Edge	7	25.6	\$54,000/mi	\$1,382,400
Shoulder Paving (Curves)	33	4.8	\$54,000/mi	\$259,200
Centerline Rumble Strips	3	12.8	\$3,600/mi	\$46,080
Install/Upgrade Chevrons	51	n/a	\$3,960 ea.	\$201,960
Advanced Curve Warning/Speed Advisory	54	n/a	\$1,440 ea.	\$77,760
Upgrade Intersection Signs & Markings	18	n/a	\$2,640 ea.	\$47,520
Reconstruct Intersection to Single "T"	1	n/a	\$150,000 ea.	\$150,000
			Total	\$4,292,000
			Source: SRF Consulti	ng Group Inc. 2021

Typically, these projects will be implemented in conjunction with major maintenance projects on the affected segment. Funding requirements will fluctuate with size of the safety improvements associated with the segments selected for work in a given year. However, for planning purposes in order to complete the recommended high priority safety projects over the approximately 30-year span of this study, and average annual budget allocation of about \$143,000 would be required.

### **REVENUE ANALYSIS**

This section will identify the highway maintenance funding sources currently being utilized by the Marathon County Highway Department. These funding sources include the following:

- Vehicle Registration Fee
- Local Road Improvement Program

- County Tax Levy
- Surface Transportation Program
- Local Bridge Program
- Supplemental Funding

### **Vehicle Registration Fee**

Wisconsin law allows local units of government to collect an annual vehicle registration fee in addition to the regular annual registration fee paid to the state. The fee applies to most vehicles kept within the municipality or county. Marathon County instituted a registration fee of \$25 per vehicle in 2017. State law requires that the fees collected shall only be used for transportation purposes. In Marathon County, the registration fees are dedicated to fixing County roadways and bridges. Table 20 shows available registration fee data for Marathon County. The fee generates about \$3 million in funding per year for highway maintenance in the County. Net growth in registrations appears to be relatively low.

Table 20 - R	egistration Fees, Mara	athon County
Year	<b>Total Registrations</b>	<b>Total Fees</b>
2017	117,388	\$2,934,700
2019	117,798	\$2,944,950
		Source: WisDOT 2021.

### **Local Road Improvement Program**

The WisDOT Local Road Improvement Program (LRIP) assists local governments in improving seriously deteriorating highways, roads, and streets. For counties, the basic program is referred to as County Highway Improvement (CHI) and the additional discretionary program is CHI-Discretionary or CHID which allows counties to apply for additional funds for high-cost road projects. LRIP is a reimbursement program which pays up to 50% of total eligible costs, with projects awarded every two years on a biennial budget cycle. On average, Marathon County receives about \$250,000 per year. However, LRIP reimbursements range from \$0 to \$660,000 in any given year.

### **County Tax Levy**

The Department currently relies on approximately \$3.75 million per year of County funds. This allocation has generally remained flat overall as the County has worked to hold the line on budgets.

### **Surface Transportation Program**

The Surface Transportation Program allocates federal funds in urban (STP-U) and rural (STP-R) areas.

STP-R uses a statewide formula ranking process to distribute funding through a formula based 60 percent on a county's proportionate share of statewide rural centerline mileage and 40 percent on its proportionate share of statewide rural registration. STP-Rural funds may only be spent outside urban boundaries. In Wisconsin, county highway commissioners set priorities for STP-R funding within their counties. STP-Rural projects are funded 80 percent federal and 20 percent local. A roadway must be functionally classified as a major collector or higher to qualify for STP-R funding.

Due to the more complex federal project requirements, counties typically "save up" their allocations to fund a large project. In past ten years, Marathon County has had two STP-R projects for \$830,000 in 2014 and \$1.1 million in 2019. These projects are not constructed by County crews.

STP-U uses population as a basis for funding distribution. Urban area designations are federally determined by population density. The Wausau Metro Area is designated through this process, and the Wausau Area Metropolitan Planning Organization (MPO) is responsible for allocating funds to projects. STP-U funds must be spent within the Metropolitan Planning Area (MPA) boundary. MPAs include the census-defined urbanized area plus contiguous areas expected to become urbanized within the 20-year forecast period of the MPO long-range transportation plan.

STP-Urban projects are typically funded at 80 percent federal and 20 percent local, but the MPO can adjust matching to a minimum of 50 percent federal share. Marathon County works with the communities of the Wausau MPO to program projects of regional significance to the metro-area while minimizing conflict with other local project needs. Similar to STP-R, these funds are targeted for larger projects and are contracted rather than being built with County crews due to program complexity. In past ten years, Marathon County has had two STP-U projects for \$1.5 million in 2011 and \$500,000 in 2019.

### **Local Bridge Program**

Wisconsin uses a statewide ranking process to distribute Local Bridge funding as required in Wisconsin Statute 84.18(5). The formula uses Statewide Bridge Replacement Cost as a basis for distribution of funds. Each county gets a proportional share of the total allocation based on a statewide average cost of replacing those bridges with a sufficiency rating (SR) less than 50. County highway commissioners establish bridge priorities within their county, and projects are funded at a cost share of

80 percent federal or state and 20 percent local. Over the last ten years, Marathon County has received, on average, about \$425,000 per year in local bridge program funding. However, bridge program reimbursements range from \$0 to \$1.4 million in any given year.

### **Supplemental Funding**

There are less regular / cyclical funding sources that contribute notable amounts to the highway maintenance revenue stream. In Marathon, these include Bureau of Indian Affairs (BIA) and LRIP-Supplemental (formerly MLS, Multi-modal Local Supplemental). LRIP-S began as a one-time stimulus-type program, but due to its high-level of popularity and political posturing, it is shaping up to be an on-going program. Under the original program, Marathon County obtained \$1 million in 2020. With the new program moving forward, it is anticipated that Marathon County could see about \$700,000 every other year. Over the past ten-years, Marathon County has received two separate, "one-time" reimbursements from BIA for about \$500,000 each. Within the next few years, another reimbursement of \$500,000 is anticipated from BIA. On average, Marathon County receives about \$300,000 per year in supplemental funding. However, supplemental reimbursements are expected to range from \$0 to \$1 million in any given year.

### **GAP ANALYSIS**

Previous sections of this study have discussed life-cycle maintenance costs and revenue sources for the Marathon County Highway System. In this section, those factors are combined to identify the funding gap between the anticipated costs of a complete life-cycle maintenance program and the current level of funding available.

Projected expenses are adjusted for inflation and anticipated increases in revenues are accounted for. Some programs, such as LRIP, have remained stagnant and not grown over time making it difficult to project increases. Table 21 presents the gap analysis between life-cycle maintenance costs and program revenue through 2050.

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Crack Fill Coating	Pavement	Improve	Total Costs -	Adjusted For	Registration	LRIP	ω.	Supplemental	Total External	County Funding	County S	Surplus or
Year Costs Costs	Replacement Costs	Costs	2021 Dollars	Inflation	Fee Funding	Funding S	STP Funding F	Funding	Funding	Needed	Funding* S	Shortfall
2023 \$ 408,000 \$ 943,500	\$ 6,300,000	\$ 143,000	\$ 7,794,500	\$ 8,028,335	\$ 2,944,950	\$ 250,000		\$ 350,000	\$ 3,544,950	\$ 4,249,550	\$ 3,750,000	\$ (499,550)
2024 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 8,269,185	\$ 2,955,257	\$ 250,000		\$ 350,000	\$ 3,555,257	\$ 4,439,243	\$ 3,750,000	\$ (689,243)
2025 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 8,517,261	\$ 2,965,601	\$ 250,000	\$ 2,000,000	\$ 350,000	\$ 5,565,601	\$ 2,428,899	\$ 3,750,000	\$ 1,321,101
2026 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 8,772,778	\$ 2,975,980	\$ 250,000		\$ 350,000	\$ 3,575,980	\$ 4,418,520	\$ 3,750,000	\$ (668,520)
2027 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 9,035,962	\$ 2,986,396	\$ 250,000		\$ 350,000	\$ 3,586,396	\$ 4,408,104	\$ 3,750,000	\$ (658,104)
2028 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 9,307,041	\$ 2,996,849	\$ 250,000		\$ 350,000	\$ 3,596,849	\$ 4,397,651	\$ 3,750,000	\$ (647,651)
2029 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 9,586,252	\$ 3,007,338	\$ 250,000		\$ 350,000	\$ 3,607,338	\$ 4,387,162	\$ 3,750,000	\$ (637,162)
2030 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 9,873,839	\$ 3,017,863	\$ 250,000	\$ 2,000,000	\$ 350,000	\$ 5,617,863	\$ 2,376,637	\$ 3,750,000	\$ 1,373,363
2031 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 10,170,055	\$ 3,028,426	\$ 250,000		\$ 350,000	\$ 3,628,426	\$ 4,366,074	\$ 3,750,000	\$ (616,074)
2032 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 10,475,156	\$ 3,039,025	\$ 250,000		\$ 350,000	\$ 3,639,025	\$ 4,355,475	\$ 3,750,000	\$ (605,475)
2033 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 10,789,411	\$ 3,049,662	\$ 250,000		\$ 350,000	\$ 3,649,662	\$ 4,344,838	\$ 3,750,000	\$ (594,838)
2034 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 11,113,093	\$ 3,060,336	\$ 250,000		\$ 350,000	\$ 3,660,336	\$ 4,334,164	\$ 3,750,000	\$ (584,164)
2035 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 11,446,486	\$ 3,071,047	\$ 250,000	\$ 2,000,000	\$ 350,000	\$ 5,671,047	\$ 2,323,453	\$ 3,750,000	\$ 1,426,547
2036 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 11,789,881	\$ 3,081,796	\$ 250,000		\$ 350,000	\$ 3,681,796	\$ 4,312,704	\$ 3,750,000	\$ (562,704)
2037 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 12,143,577	\$ 3,092,582	\$ 250,000		\$ 350,000	\$ 3,692,582	\$ 4,301,918	\$ 3,750,000	\$ (551,918)
2038 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 12,507,884	\$ 3,103,406	\$ 250,000		\$ 350,000	\$ 3,703,406	\$ 4,291,094	\$ 3,750,000	\$ (541,094)
2039 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 12,883,121	\$ 3,114,268	\$ 250,000		\$ 350,000	\$ 3,714,268	\$ 4,280,232	\$ 3,750,000	\$ (530,232)
2040 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 13,269,614	\$ 3,125,168	\$ 250,000	\$ 2,000,000	\$ 350,000	\$ 5,725,168	\$ 2,269,332	\$ 3,750,000	\$ 1,480,668
2041 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 13,667,703	\$ 3,136,106	\$ 250,000		\$ 350,000	\$ 3,736,106	\$ 4,258,394	\$ 3,750,000	\$ (508,394)
2042 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 14,077,734	\$ 3,147,082	\$ 250,000		\$ 350,000	\$ 3,747,082	\$ 4,247,418	\$ 3,750,000	\$ (497,418)
2043 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 14,500,066	\$ 3,158,097	\$ 250,000		\$ 350,000	\$ 3,758,097	\$ 4,236,403	\$ 3,750,000	\$ (486,403)
2044 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 14,935,068	\$ 3,169,150	\$ 250,000		\$ 350,000	\$ 3,769,150	\$ 4,225,350	\$ 3,750,000	\$ (475,350)
2045 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 15,383,120	\$ 3,180,242	\$ 250,000	\$ 2,000,000	\$ 350,000	\$ 5,780,242	\$ 2,214,258	\$ 3,750,000	\$ 1,535,742
2046 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 15,844,614	\$ 3,191,373	\$ 250,000		\$ 350,000	\$ 3,791,373	\$ 4,203,127	\$ 3,750,000	\$ (453,127)
2047 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 16,319,952	\$ 3,202,543	\$ 250,000		\$ 350,000	\$ 3,802,543	\$ 4,191,957	\$ 3,750,000	\$ (441,957)
2048 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 16,809,551	\$ 3,213,752	\$ 250,000		\$ 350,000	\$ 3,813,752	\$ 4,180,748	\$ 3,750,000	\$ (430,748)
2049 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 17,313,837	\$ 3,225,000	\$ 250,000		\$ 350,000	\$ 3,825,000	\$ 4,169,500	\$ 3,750,000	\$ (419,500)
2050 \$ 408,000 \$ 943,500	\$ 6,500,000	\$ 143,000	\$ 7,994,500	\$ 17,833,252	\$ 3,236,288	\$ 250,000	\$ 2,000,000	\$ 350,000	\$ 5,836,288	\$ 2,158,212	\$ 3,750,000	\$ 1,591,788

\*Includes maintenance funds from both 278 and 279 accounts.

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### **RECOMMENDATIONS**

During the course of this study, the NCWRPC identified a number of actions that would facilitate highway maintenance planning and programming. These include the following:

- Consider Utilization of Priority Scoring System to Rank Highway Segments for Maintenance.
- Consider a Highway Functional/Jurisdictional Study.
- Update Local Comprehensive Plans.
- Explore Additional/Alternative Funding Opportunities.
- Consider Implementation of Highway Maintenance Tracking Database.

### Consider Utilization of Priority Scoring System to Rank Highway Segments

Because traditional systems such as functional classification do not provide a sufficient breakdown of highway segments aid in ranking potential projects, a unique scoring system was devised as part of this study. This system assigns a rank, or score, to each highway segment to represent its level of importance, or priority, within the Network. Basically, when assigning limited resources, the segments with the highest priority rank should be addressed before a segment with a lower rank score.

The scoring system has two main components: 1) an average daily traffic rank score and 2) a land activity rank score. The more traffic a road carries, the more important it is within the system in terms of vehicles / people that use it. In addition, higher traffic causes more wear on the roadway, necessitating a higher level of maintenance. The land activity rank takes into account the intensity of land use surrounding each highway segment as measured by parcel development density and employment levels. It's an indicator of land use activity with emphasis on employment that helps visualize how the Highway System is supporting the County's economic engine. Basically, the higher the density of development and level of employment, the higher the rank

The two factors, traffic and land use, are then combined into an overall rank score ranging from 1 to 20. The higher the rank score, the higher the priority of the segment. The ranking can be updated and refreshed with new traffic count and/or parcel data.

### Consider a Highway Functional/Jurisdictional Study

As part of this study, a basic review of function of the Marathon County Highway System was completed. A number of observations were made regarding classification, traffic volume, and character (urban-rural) of the System.

In order to more fully develop these concepts into an actionable plan, a detailed highway functional/jurisdictional plan is recommended. These types of plans contain recommendations relative to function in terms of location and the number of lanes of

each facility, and to which level of government—state, county, or local—should logically be responsible for each of the various facilities comprising the total highway system.

### <u>Update Local Comprehensive Plans</u>

Many local comprehensive plans across Marathon County need to be updated. More accurate local plans in terms of anticipated future growth help to inform highway maintenance planning and thereby support the following:

- Sustainability, land use and transportation linkages, and community access.
- Optimized use of existing infrastructure by balancing land use development patterns.
- Enhance linkages to facilitate enhanced economic development.

### **Explore Additional/Alternative Funding Opportunities.**

To help address potential funding gaps, alternative funding sources should be explored. There are some current funding programs that have other primary goals outside of roadway maintenance. Some of these include safety, economic development, bicycle and pedestrian accommodation purposes that can align with County goals in some cases.

Stimulus funding is typically "one-time" in nature, but it can help catch-up or get ahead on maintenance programming. Marathon County should consider prioritizing upcoming high-cost roadway and bridge projects for any stimulus windfalls.

### Highway Safety Improvement Program

The Highway Safety Improvement Program (HSIP) is a federal reimbursement program that funds highway safety projects at sites that have experienced a high crash history. The overall objective of HSIP is to develop and implement, on a continuing basis, standalone safety projects designed to reduce the number and severity of crashes on all streets and highways (state and local). The funding ratio for HSIP funds is 90 percent federal, and usually requires a 10 percent match of state and/or local funds.

The Transportation Economic Assistance (TEA) program provides matching state grants to governing bodies for road, rail, harbor and airport projects that help attract employers to Wisconsin, or encourage business and industry to remain and expand in the state.

### Transportation Economic Assistance

The goal of the Transportation Economic Assistance (TEA) program is to attract and retain businesses in Wisconsin and thus create and increase the number of jobs.

Grants of up to \$1 million are available for transportation improvements that are essential for an economic development project. The project cannot be speculative and local communities must assure that the number of jobs anticipated from the proposed project will materialize within three years from the date of the project agreement and remain for another four years. The 50% local match can come from any combination of local, federal, or private funds or in-kind services.

### Transportation Alternatives Program

The Transportation Alternatives Program (TAP) is a federal program that funds bicycle and pedestrian facilities and Safe Routes to School projects. The TAP program is 80/20 cost sharing. This program should be considered where paved shoulders are needed which can double as bicycle accommodations.

### Federal Stimulus Programs

The Covid-19 pandemic has severely challenged the nation, including Marathon County, and sent the world into a spiraling economic crisis. In response the federal government has put out several waves of stimulus to buoy the economy. Early phases of stimulus went into fighting the pandemic and providing relief to individuals, businesses and other entities. Later stages of stimulus expanded to include infrastructure funding with the American Rescue Plan Act (ARPA). State and local governments such as Marathon County are evaluating how to best invest their ARPA allocations. There is also the possibility of unspent funding from previous phases being redirected to infrastructure.

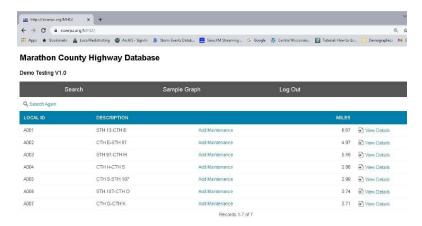
The latest federal stimulus is the Infrastructure Investment and Jobs Act (IIJA). The IIJA is the largest long-term investment in public infrastructure in nearly a century. Through this Act, Wisconsin is expected to receive \$5.5 billion in federal highway formula funding for highways and bridges as well as \$2 billion in new Rural Surface Transportation Grant Program funds for improving and expanding transportation infrastructure in rural areas.

Marathon County should consider prioritizing upcoming high-cost roadway and bridge projects for any stimulus funding the county may receive. This may be an opportunity to fund major projects such as The Highway O river crossing, Highway XX and/or Highway X between Schofield Avenue and State Highway 29. This construction of these projects without setting back the overall maintenance schedule.

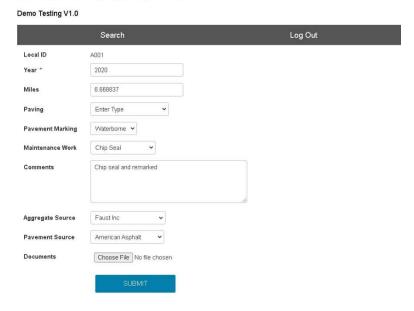
### Consider Implementation of Highway Maintenance Tracking Database

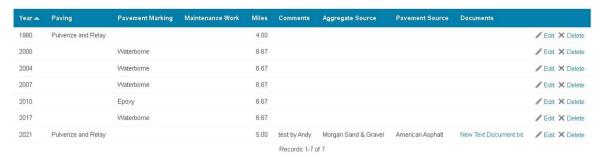
Create a database that is easy to use and update maintenance work as it happens on each highway segment. This would allow analysis of different paving treatments to

monitor performance. Summary reports could be created by highway and/or year to give an overall picture of what is going on with maintenance of the highway network. Related documents could be attached and organized based on segments.



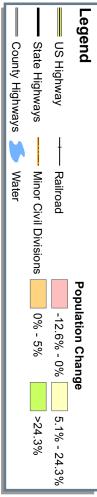
### **Marathon County Highway Database**





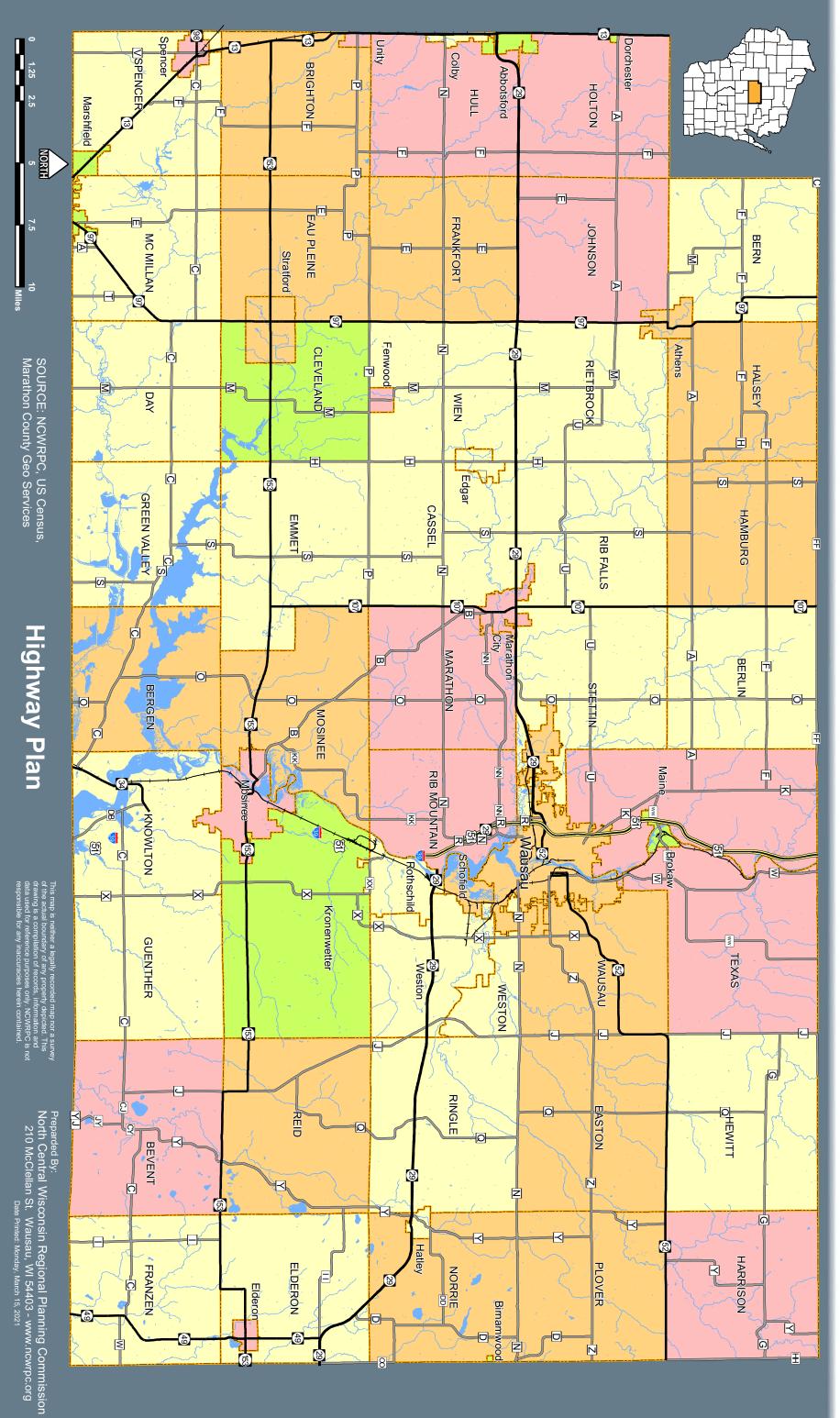
**MARATHON COUNTY HIGHWAY STUDY** 





### **Population Change** 1990-2010 Map 1

Marathon County, Wisconsin



NORIE

SOURCE: NCWRPC, US Census, Marathon County Geo Services

Highway Plan



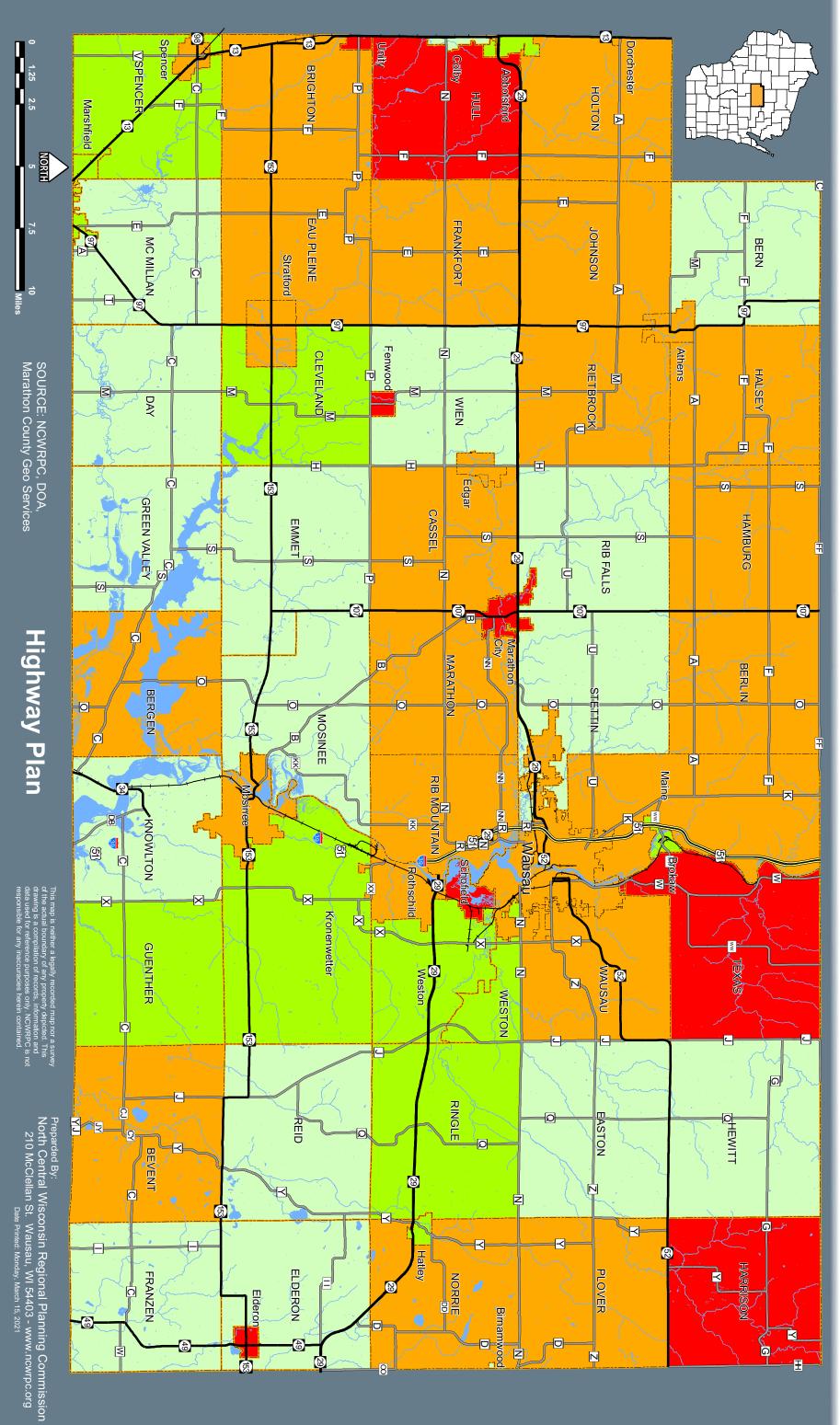
State Highways US Highway Minor Civil Divisions Railroad **Population Change** -14.473684% - -1.567543% -1.567542% - 10.26616% 25.000001% - 42.857143% 10.266161% - 25%

Legend

County Highways

Water

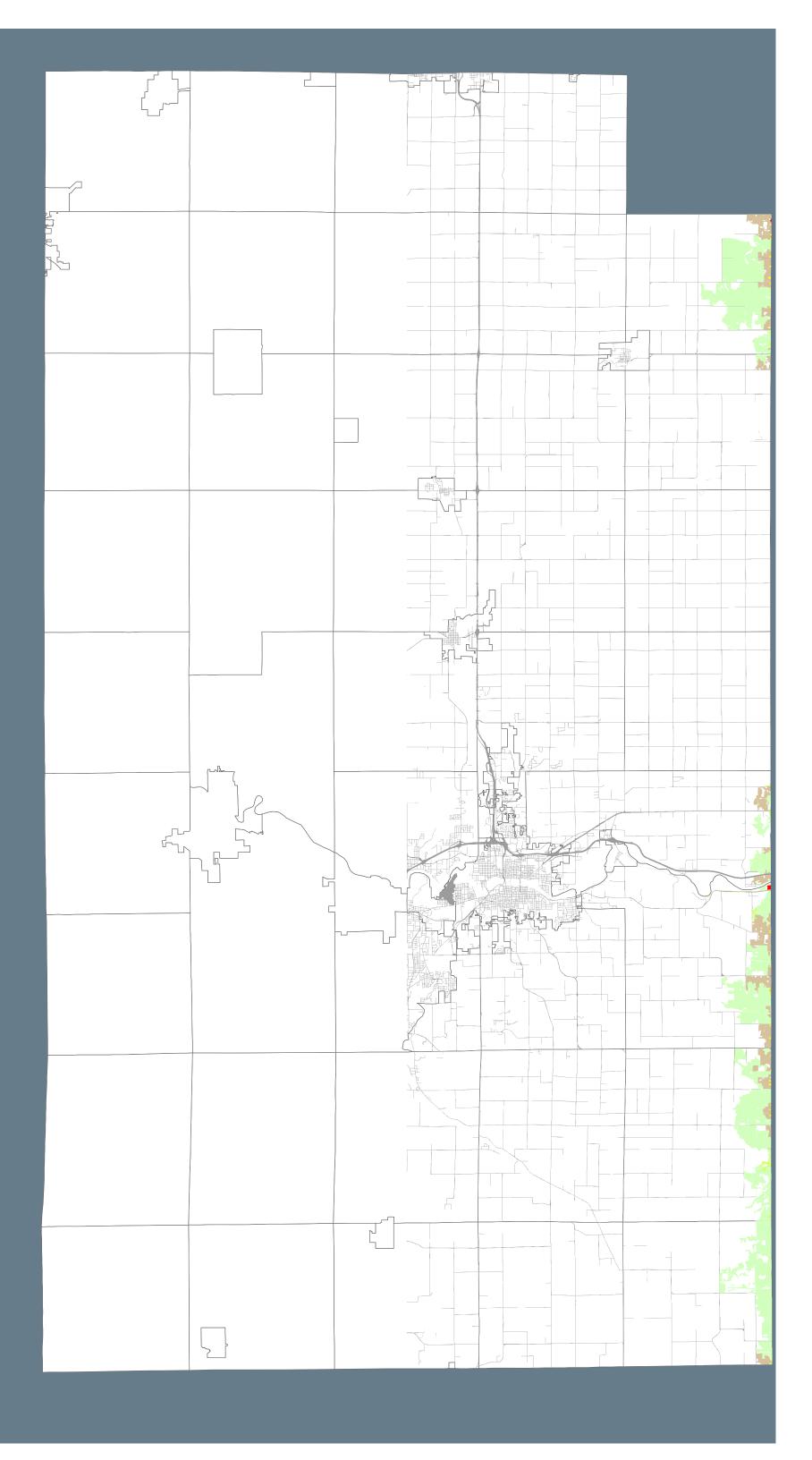
### **Population Projection** Marathon County, Wisconsin 2010 - 2040 Map 2



NORIE

SOURCE: NCWRPC, DOA, Marathon County Geo Services

Highway Plan



Water

Marathon County, Wisconsin

G

**Future Land Use** 

Map 4

TRANSPORTATION

See local comprehensive plans for most current information



RESIDENTIAL

PUBLIC/QUASI-PUBLIC QUARRY





Highway Plan

SOURCE: NCWRPC, WiDNR, Marathon County Geo Services

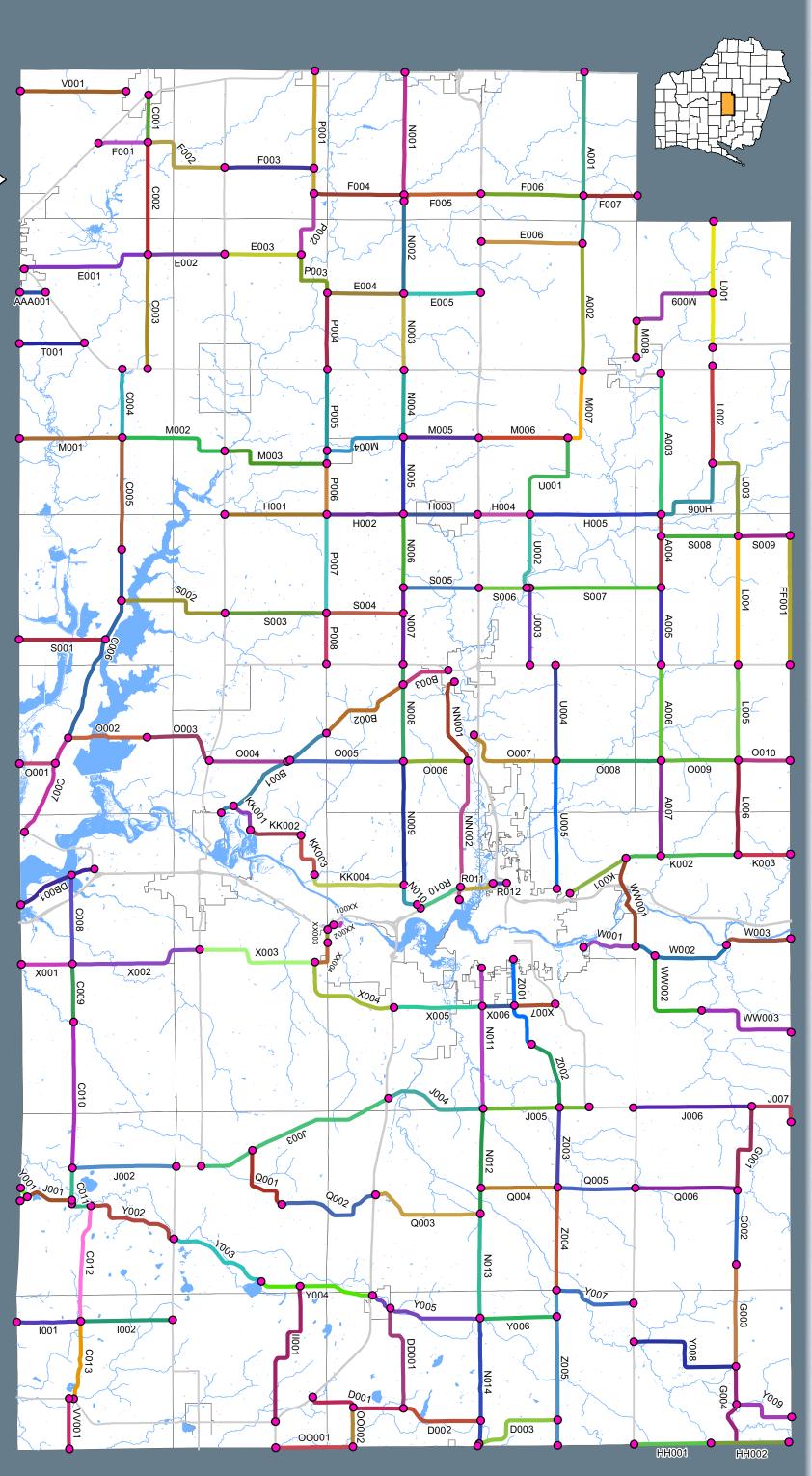
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Date Printed: Monday, March 15, 2021

Map 5

# **Local Segments**

Marathon County, Wisconsin



SOURCE: NCWRPC, DOT, Marathon County Geo Services

Legend Water

County Highways

County Bridges

**County Bridges** 

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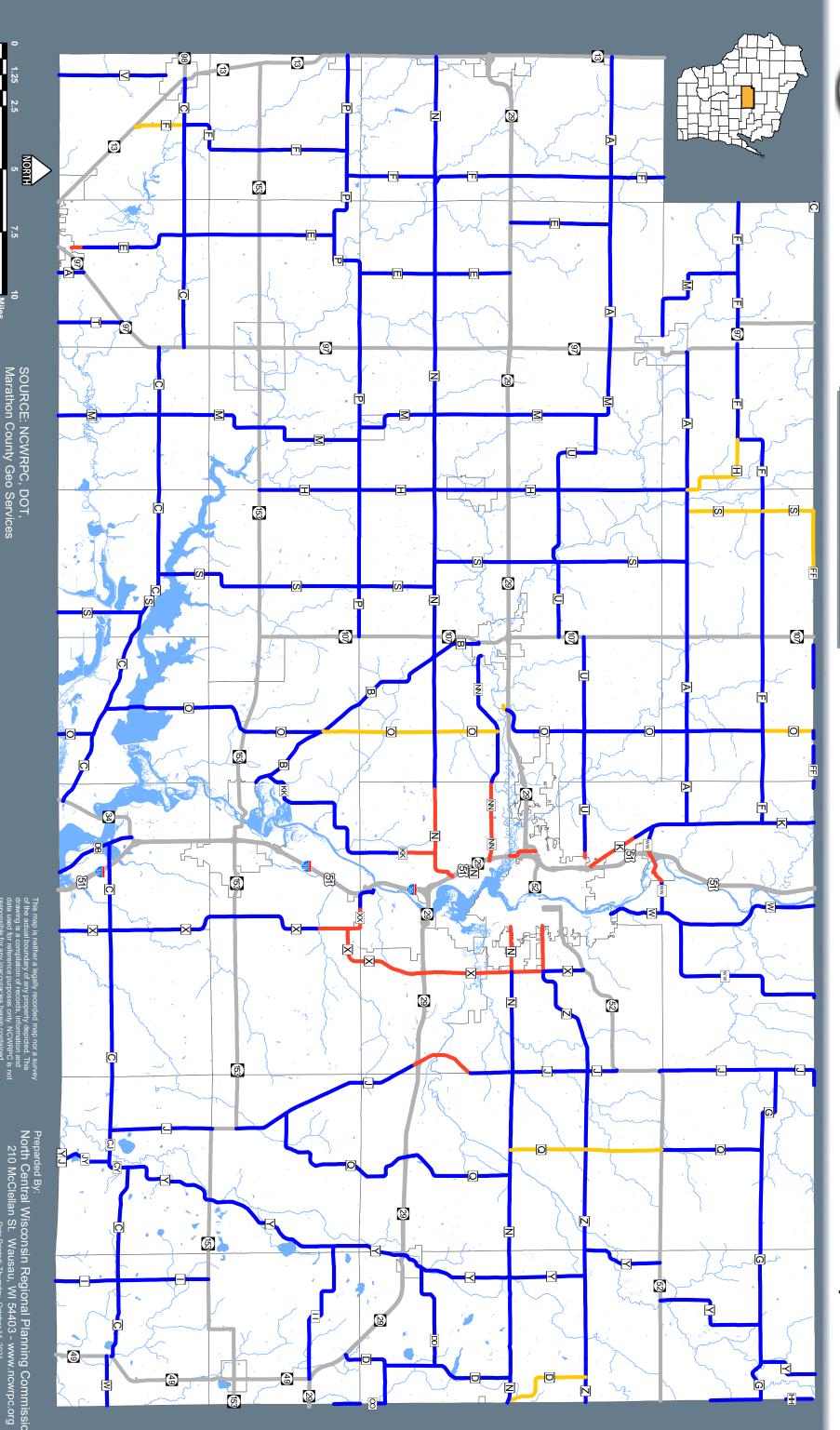
SOURCE: NCWRPC, DOT, Marathon County Geo Services



Legend ■ Highways WISLR Functional Class Group Data Local Collector

## **WISLR Functional** Class Group Map 7

Marathon County, Wisconsin



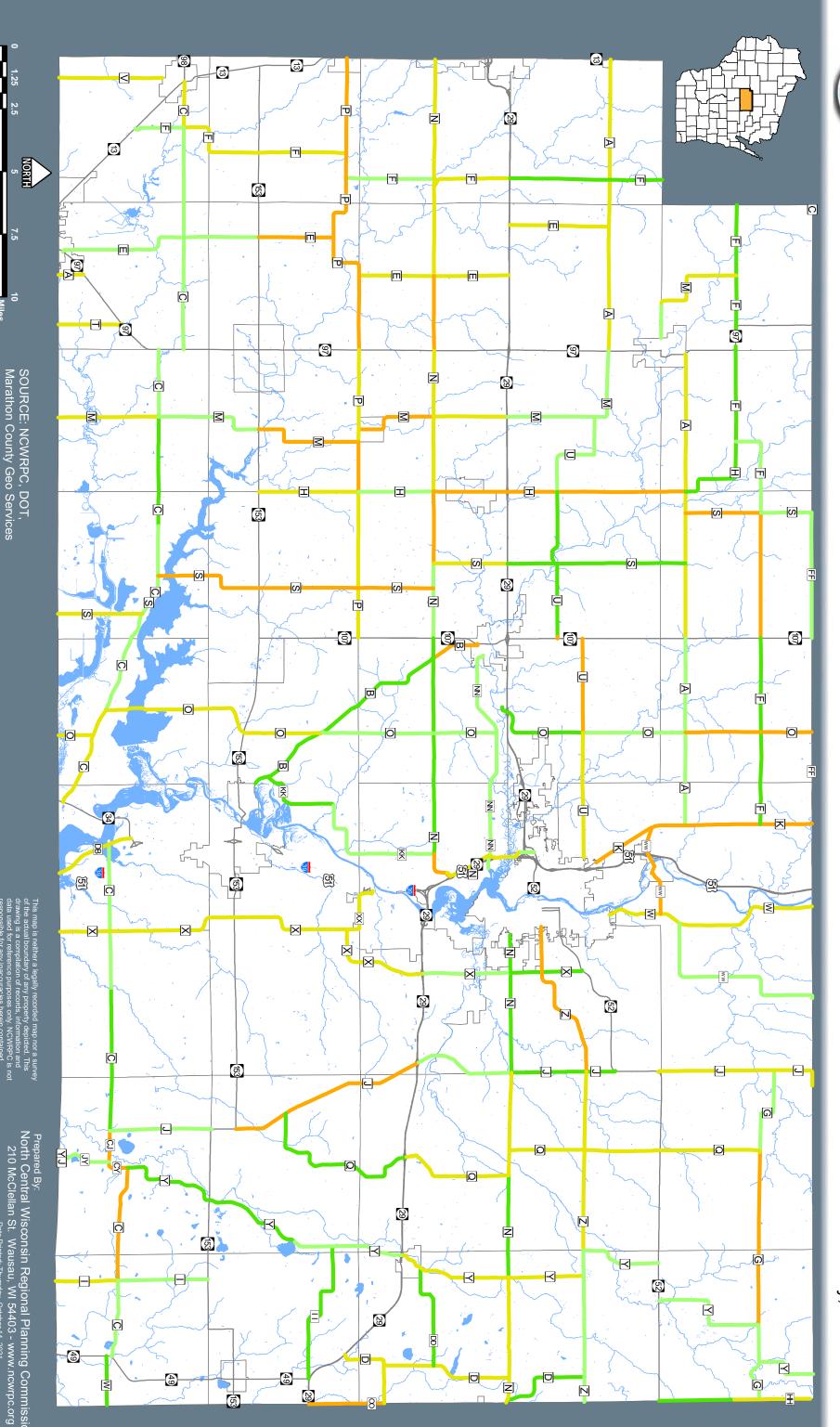
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US and State Highways **PASER Rating** Good Fair Excellent Very Good

## **PASER Ratings**

Map 8

Marathon County, Wisconsin

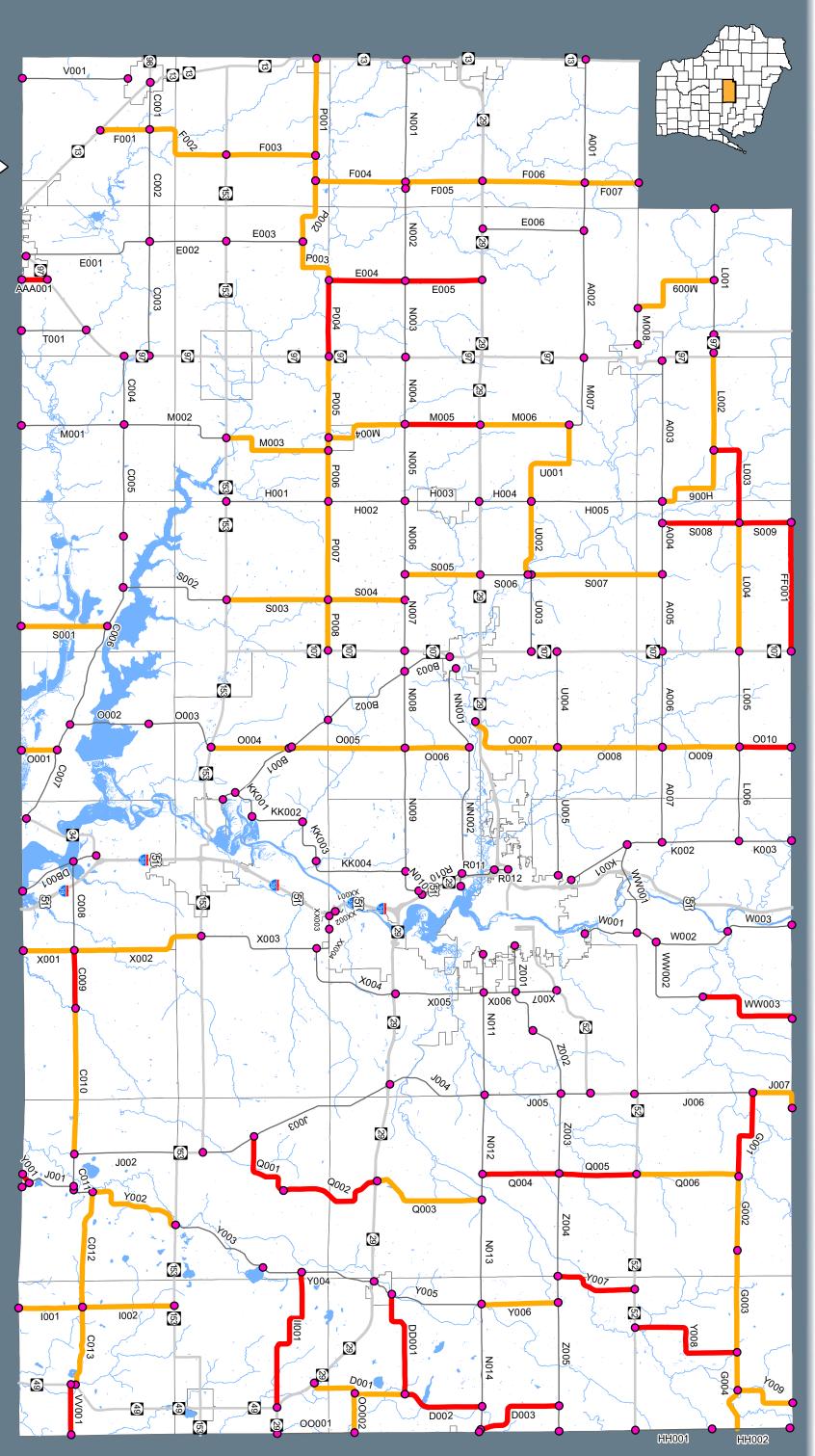


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## Low ADT

Map 9

Marathon County, Wisconsin



This map is neither a legally recorded map nor a survey of the actual boundary of any property depicted. This drawing is a compilation of records, information and data used for reference purposes only. NCWRPC is not responsible for any inaccuracies herein contained.

SOURCE: NCWRPC, DOT, Marathon County Geo Services

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Legend

State Highways US Highway

Minor Civil Divisions

Intensity High

and Activity

Map 10

---- Railroad

NORIH

SOURCE: NCWRPC, US Census, Marathon County Geo Services

**Highway Plan** 

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Date Printed: Thursday, October 14, 2021



Draft

 Legend
 3 (500 - 749)
 6 (1250 - 1499)
 9 (2000 - 2249)

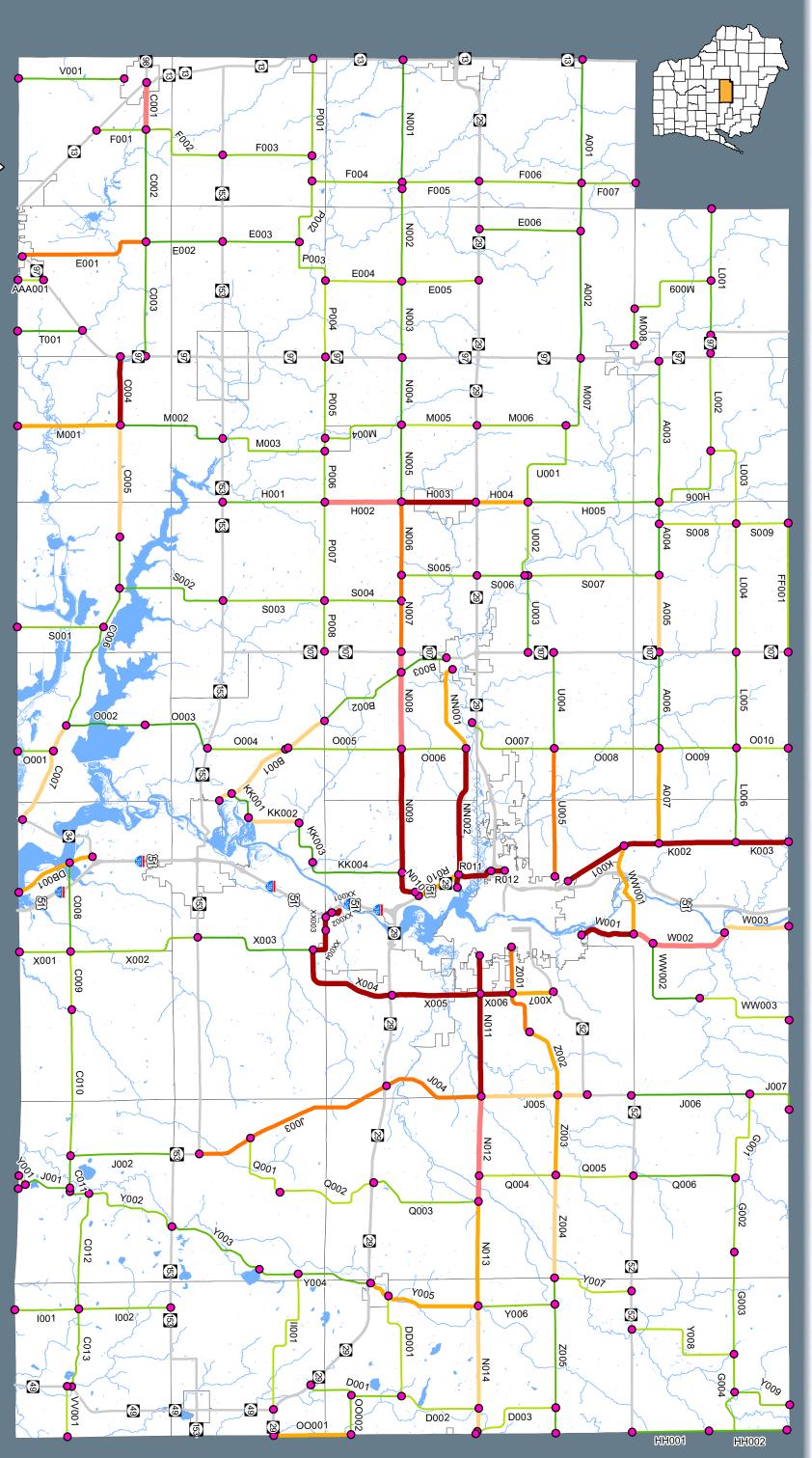
 Other Highways
 1 (0 - 249)
 4 (750 - 999)
 7 (1500 - 1749)
 10 (>2250)

 Water
 2 (250 - 499)
 5 (1000 - 1249)
 8 (1750 - 1999)
 Segment Nodes

## **ADT Rank**

Map 11

Marathon County, Wisconsin



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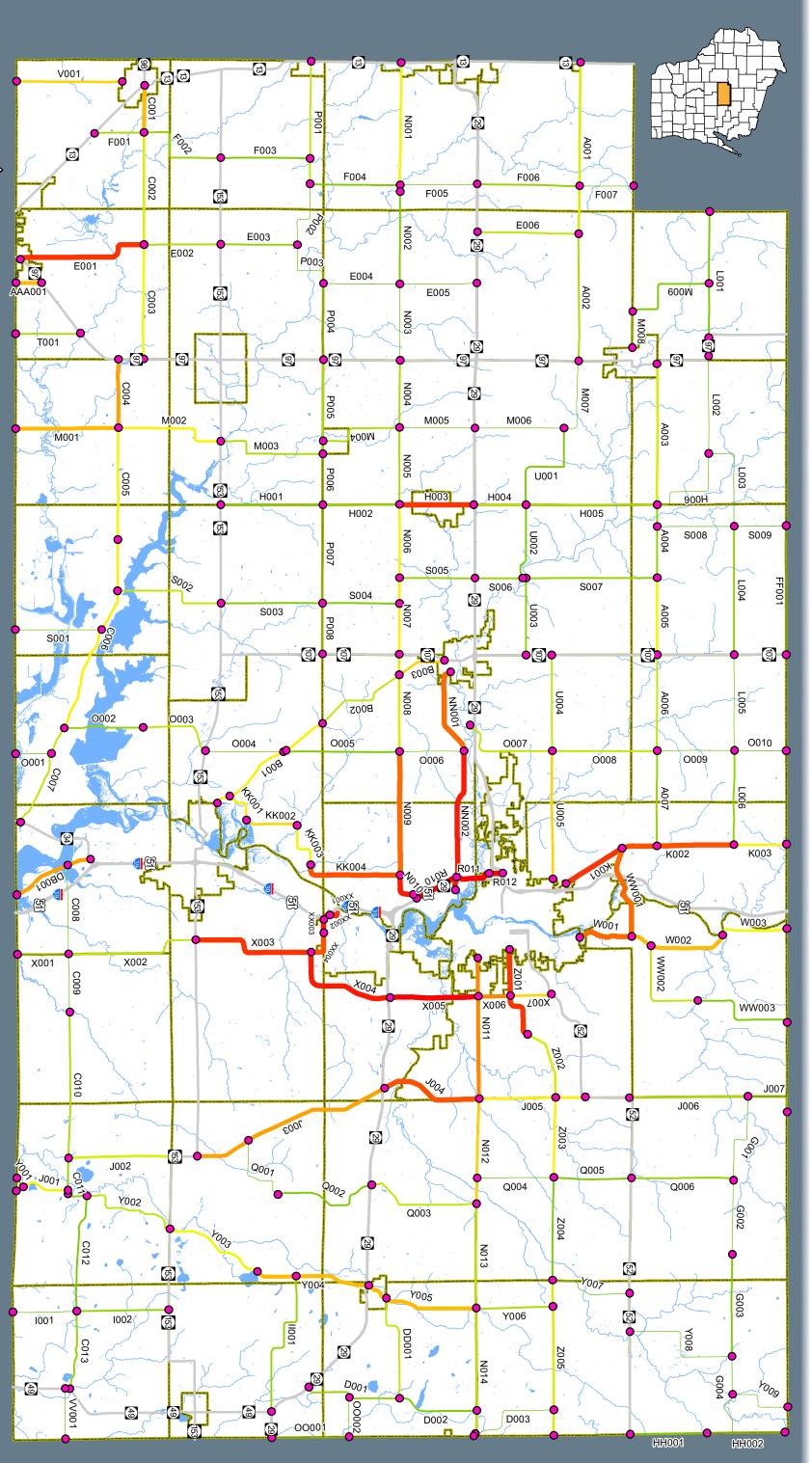
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## **Total Rank**

Map 12

Marathon County, Wisconsin



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SOURCE: NCWRPC, DOT, Marathon County Geo Services

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## **APPENDIX A**

**COUNTY HIGHWAY SEGMENT DATA** 

Activity Rank Total Rank	3	3	4	2	4	4	2	3	9	2	7 12	9	c	5 10		6 10	9	4	2	1	2	2	c	4	4	4	С.	6 1		8 18	က	. v	-1 (-		4	c	2	2	1	2	2	1	2	1	
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Activity Total	42	39	48	20	99	20	32	36	167	26	315	227	45	74	140	151	128	50	27	17	77	22	38	09	53	64	35	140	70			34	17	91	55	35	26	25	18	20	31	6	21	13	
TOVA			1,24		1			7		Ţ	1			1,	1,865		1,								474			1,900		2,570			210				069	069		800		115		540	
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+ Vr	2010	2010	2011	2011	2011	2011	2011	2006	2019	2019	1997	2014	2014	2015	2015	2015	2017	2017	2000	2000	2017	2000	2000	2013	2007	2007	2017	2004	2017	2015	2015	7001	2010	2010	2015	2005	2005	2010	2005	2016	2016	2020	2012	2003	
act Maint Vr																																													
COMMENTS		<b>a</b>	4	<b>a</b>	Ь	Ь	Ь	Changed Segmp	Changed Segm P	Changed SegmP	Changed Segm P	А	Д	Ь	Ь	Changed SegmP	Changed SegmO	0	Д	Changed Segm P	Changed SegmP	Д	Д	Д	Ь	Д.	Д	۵.	O	~	0 4	<b>.</b> .	<u> </u>	. a	0	А	а	Ь	Ь	O	U	U	Д.	Changed Segm P	
O SILES	8837	4.965267	5.485577	2.858649	2.991700	3.744435	3.709161	0.996152	5.256025	3.812810 C	1.965651	1.840545	4.372633	4.465539	2.677741		7.844251	4.118146	3.463741		_	2.180727	4.580674	3.128027	3.820071	3.204888	3.669577	3.251737	4.267876	5.189699	2.982870	2.988831	2.988216	3.954857	1.970318	3.887831	3.489906	3.510392	3.140956	3.976541	2.098195	5.017189	3.729849	2.888362	
<u></u>	001	A002	A003	A004	A005	A006	A007	AAA001	B001	B002	B003	C001	C002	C003	C004	C005	9000	C007	800D	6000	C010	C011	C012	C013	D001	D002	D003	DB001	DD001	E001	E002	E003	E004	E006	F001	F002	F003	F004	F005	F006	F007	FF001	G001	G002	
								7	s Rd							Ę	0			River	H.																				þ				
NEW SEGMENT Deco	STH 13-CTH E	CTH E-STH 97	STH 97-СТН Н	CTH H-CTH S	CTH S-STH 107	STH 107-CTH O	СТН О-СТН К	E MCMILLIAN ST-STH 97	Rangeline Road-Ahrens Rd	Ahrens Rd-CTH N	CTH N-STH 97	STH 13-CTH F	CTH F-CTH E	СТН Е-STH 97	STH 97-СТН М	CTH M-Youngs Valley Ln	Youngs Valley Ln-CTH O	СТН О-STН 34	стн DB-стн х	CTH X-Little Eau Claire Rive	Little Eau Caire River-CTH J	СТН Ј-СТН Ү	стн ү-стн і	CTH I-STH 49	STH 29-СТН DD	CTH DD-CTH N	CTH N-CTH Z	County Line-STH 34	СТН Ү-СТН D	STH 97-CTH C	CTH C-STH 153	SIH ISS-CIH P	CTH N-STH 29	STH 29-CTH A	STH 13-CTH C	CTH C-STH 153	STH 153-CTH P	CTH P-CTH N	CTH N-STH 29	STH 29-СТН A	CTH A-County Line Road	CTH S -STH 107	СТН Ј-СТН Q	CTH Q-Sawmill Rd	
IN people		СТНА		4 CTH A CT	5 CTH A CT	6 CTH A ST	7 CTH A CT	8 CTH AAA EI	9 CTH B Ra			12 CTH C ST	17 CTH C CT		19 CTH C ST				23 CTH C CT										۵		CTHE		34 CTHE CT			CTH F	38 CTH F ST	39 CTH F CT	40 CTH F CT	41 CTH F ST	42 CTH F CT	43 CTH FF CT	44 CTH G CT	45 CTH G CT	

5	9	18	8	7	4	5	4	3	9	9	10	6	14	17	11	7	4	18	17	11	11	12	10	17	5	4	2	9	4	9	13	11	7	7	4	4	4	4	5	10	5	4	7	7	10	11	6
2	2	8	1	m	2	2	1	П	m	4	2	4	9	7	4	4	1	8	7	1	2	9	4	7	2	2	1	4	2	33	9	9	2	2	2	2	2	1	4	2	2	2	2	2	m	4	2
3	4	10	7	4	2	c	c	2	3	2	2	2	8	10	7	c	3	10	10	10	9	9	9	10	3	2	1	2	2	æ	7	5	2	2	2	2	2	3	1	2	c	2	2	2	7	7	7
30	30	419	16	35	22	25	12	12	41	55	77	56	151	328	62	59	6	563	282	18	94	150	20	323	22	22	10	20	29	43	139	154	80	88	23	23	28	14	63	101	28	25	23	24	47	52	25
654	820	2,250	1,600	068	450	555	650	470	260	330	1,048	1.100	1,950	3,400	1,550	829	290	6,278	5,385	4,000	1,300	1,300	1,300	2,850	299	450	155	390	390	089	1,600	1,100	368	367	340	390	440	510	240	1,220	540	490	1,000	1,100	1,500	1,500	1,700
9	∞	2	5	5	6	6	7	7	∞	10	∞	∞	2	∞	6	9	9	5	2	2	10	10	8	8	10	10	8	4	10	10	7	8	5	2	9	8	8	8	9	9	9	5	9	9	4	∞	6
16	12	15	15	15	15	5		∞	∞	m	00	∞	17	9	2	13	13	23	23	23	1	1	16	16	2	2	2	П	1	2	12	9	26	11	16	∞	8	15	15	15	15	20	16	16	14	5	2
2005	2009	2006	2006	2006	2006	2016	of this segement	2013	2013	2018	2013	2013	2004	2015	2016	2008	2008	1998	1998	1998	2020	2020	2005	2005	2019	2019	2019	2020	2020	2019	2009	2015	1995	2010	2005	2013	2013	2006	2006	2006	2006	2001	2005	2005	2007	2016	2016
Ф	ط	۵	Ъ	А	Changed Segm P	U	Langlade County takes care	0	<b>a</b>	۵	۵	<b>a</b>	۵	a.	А	۵	۵	Changed Segm P	Changed Segm P	Changed Segm P	Ф	Changed Segm P	Changed Segm P	Ь	MED TO C	MED TO P	ď	<b>a</b>	ط	0	۵	Ф	Ь	ged Segm P	Changed Segm P	ط	۵	۵	А	ď	0	0	ď				
3.975794	2.993260	2.897174	2.034687	5.122638	3.828624 Chang	3.021091	0.000000 Langla	2.490193	3.591790	6.071470	2.183817	4.056557	7.959917	4.006788	4.155213	4.643601	2.085869	2.601479 Chang	4.367338 Chang	2.059409 Chang	1.553009	1.850818 Chang		3.806452	4.925389 RENAMED	3.797253 RENAMED	3.807785 RENAMED	4.998378 RENAMED	3.737831 RENAMED	3.675787 RENAMED	3.999634	4.385751	4.418014	3.374249	2.913919	3.480636	3.073999	1.610454 Changed SegmP	3.933986 Chang	5.021010	3.603572	2.975921	2.623823	2.994148	2.855858	2.988447	3.787862
H001	H002	H003	H004	H005	900H	HH001	HH002	1001	1002	110011	1001	1002	1003	1004	300F	900ſ	7001	K001	K002	K003	KK001	KK002	KK003	KK004	L001	L002	F003	L004	L005	9007	M001	M002	M003	M004	M005	900M	M007	M008	600M	N001	N002	N003	N004	N005	900N	N007	800N
STH 153-CTH P	CTH P-CTH N	CTH N-STH 29	STH 29-СТН U	CTH U-CTH A	CTH A-CTH L	STH 52-CTH G	County Line-CTH G	County Line Rd-CTH C	CTH C-STH 153	CTH Y-STH 49	County Line Road-CTH C	СТН C-STH 153	STH 153-STH 29	STH 29-CTH N	CTH N-STH 52	STH 52-CTH G	CTH G-County Line Road	Overlook Dr-CTH WW	CTH WW-CTH L	CTH L-County Line	CTH B-Half Moon Lake Dr	Half Moon Lake Dr-Spring Brook Rd	Spring Brook Rd-Collie St	Collie St-CTH N	Lekie Dr-STH 97	STH 97-СТН H	стн н-стн s	CTH S-STH 107	STH 107-CTH O	СТН О-СТН К	County Line Road-CTH C	CTH C-STH 153	STH 153-CTH P	CTH P-CTH N	CTH N-STH 29	STH 29-СТН U	CTH U-STH 97	Athens West Village Limits-Township Rd	Township Rd-CTH L	STH 13-CTH F	CTH F-CTH E	CTH E-STH 97	STH 97-CTH M	CTH M-CTH H	CTH H-CTH S	STH S-STH 107	STH 107-CTH O
48 CTH H	49 CTH H	50 CTH H	51 CTH H	52 CTH H	53 CTH H	54 CTH HH	55 CTH HH	56 CTH I	57 CTH I	58 CTH II	59 CTH J	60 CTH J	61 CTH J	62 CTH J	63 CTH J	64 CTH J	65 CTH J	66 CTH K	67 CTH K	68 CTH K	69 CTH KK	70 CTH KK	71 CTH KK	72 CTH KK	73 CTH L	74 CTH L	75 CTH L	76 CTH L	77 CTH L	78 CTH L	79 CTH M	80 CTH M	81 CTH M	82 CTH M	83 CTH M	84 CTH M	85 CTH M	86 CTH M	87 CTH M	88 CTH N	89 CTH N	90 CTH N	91 CTH N	92 CTH N	93 CTH N	94 CTH N	95 CTH N

16	19	15	12	8	8	0	0	0	0	16	19	3	9	8	4	5	4	8	8	4	3	4	4	8	4	4	4	7	3	4	4	4 1	0	X C	ט ני	9	20	20	20	4	8	5	5	9	9
9	6	9	4	2	က	0	0	0	0	6	6	1	2	m	2	cc	2	4	4	2	2	1	1	2	2	2	2	4	П	2	7	2 0	7 1	v c	7 7	- m	10	10	10	П	4	c	3	က	m
10	10	6	8	9	2					7	10	2	4	2	2	2	2	4	4	2	1	3	3	3	2	2	2	3	2	2	2	7 2	n (	χ) <sub>τ</sub>	1 -	4 M	10	10	10	ĸ	4	2	2	c	8
121	1089	167	57	27	35	1259	1362	423	351	949	068	4	31	34	30	37	20	53	09	30	20	∞	5	88	22	27	20	52	17	27	29	26	32	7 7 8	09	46	1865	1909	1247	0	89	45	40	46	33
3,100	11,100	2,020	1,800	1,300	1,240	ld informati	ld informati	ld informati	ld informati	1,600	5,200	350	006	1,050	450	290	290	296	940	450	70	586	586	650	410	390	320	504	450	420	430	400	71,	150	170	069	2,600	4,200	13,700	260	870	270	380	260	620
ת	5	10	9	6	7	for keeping o	for keep <mark>ing o</mark>	for keeping o	fork		∞	9	9	9	9	8	8	6	8	5	2	2	9	2	4	2	2	7	2	9		on 0	ז ת	, ,	,	. 9	9	9	∞	9	2	5	2	7	6
	16	2	13	4	4	as place holders	s place holders	s place holders	s place holders	12	12	21	16	16	13	12	13	3	10	23	19		14	20	20	20	20	16	20	16	12	4 ,	7	4 7	14	18	16	16	11	12	24	21	21	16	က
2016	2005	2019	2008	2017	2017		is, we just have a	is, we just have a	is, we just have a	2009	2009	2000	2005	2005	2008	2009	2008	2018	2011	1998	2002		2007	2001	2001	2001	2001	2005	2001	2005	2009	2017	2017	2007	2007	2003	2005	2005	2010	2009	1997	2000	2000	2005	2018
a.	Z	Ь	O	Changed Segm O	0	This is under municipal jurisdictions, we just have	0.000000 This is under municipal jurisdictions, we just have as place	0.000000 This is under municipal jurisdictions, we just have as place	This is under municipal jurisdictions, we just have as place		Changed Segm P	۵	Changed Segm P	Changed Segm P	Ь	А	А	0	А	Changed Segm P	Changed Segm P	Split 50/50 with Shawano County	0	۵	۵	۵	Ъ	Д.	<b>a</b>	هـ ا	d (	Changed Segm C	Changed Segmic	ه ر		. a.	Z	Z	z	۵	Ь	Ь	Ь	Ф	۵
4.805578	1.373297	5.479740	4.101520	4.054914 Cha	5.029634	0.000000 This	0.000000 This	0.000000 This	0.000000 This	3.514511				3.043705 Cha	3.046025	4.432394	2.517423	3.629277	4.086611		2.022681 Cha	1.500000 Spli	1.538002	4.777402	2.788397	2.465066	2.975240	3.663881	1.985799	3.830927				7 005603	3.019439	4.018334	1.937497	1.394227	0.503374	3.359433	4.433959	3.957474	2.999256	2.937908	1.977813
800N	N010	N011	N012	N013	N014	060N	N091	N092	N093	NN001	NN002	0001	0005	0003	0004	0002	9000	0000	8000	6000	0010	00001	00005	P001	P002	P003	P004	P005	P006	P007	P008	Q001	Q002	0003	0005	0006	R010	R011	R012	S001	S002	S003	S004	2005	9008
CIH O-CIH KK	CTH KK-USH 51	Skyline Lane-CTH J	стн J-стн Q	CTH Q-CTH Y south	CTH Y-County Line	USH 51-Cloverland Lane	Cloverland Lane-Robin Lane	Robin Lane-CTH NN	CTH NN-City Wausau	4th Street-CTH O	CTH O-CTH N	County Line-CTH C	CTH C-Saturn Rd	Saturn Rd-STH 153	STH 153-CTH B	CTH B-CTH N	CTH N-CTH NN	STH 29-СТН U	стн и-стн А	СТН А-СТН L	СТН L-СТН FF	STH 29-CTH OO heads west	County Line-CTH D	STH 13-CTH F	CTH F-CTH E	CTH E-CTH E	СТН Е-STH 97	STH 97-CTH M	СТН М-СТН Н	CTH H-CTH S	CIH S-SIH 10/	CTH J-Plover River Rd	FIOVER RIVER RG-51H 29	STH 29-CTH N	CTH 7-STH 52	STH 52-CTH G	CTH N - CTH NN	CTH NN - Sherman Street	Sherman Street - 52 Parkway	County Line-CTH C	CTH C-STH 153	STH 153-CTH P	CTH P-CTH N	CTH N-STH 29	STH 29-CTH U
96 CIH N	97 CTH N	98 CTH N	99 CTH N	100 CTH N	101 CTH N	102	103	104	105	106 CTH NN	107 CTH NN	108 CTH O	109 CTH O	110 CTH O	111 CTH O	112 CTH O	113 CTH O	114 CTH O	115 CTH O	116 CTH O	117 CTH O	118 CTH 00	119 CTH 00	120 CTH P	121 CTH P	122 CTH P	123 CTH P	124 CTH P	125 CTH P	126 CTH P	127 CTH P	128 CTH Q	129 CIH Q	130 CIH Q	132 CTH O	133 CTH Q	134 CTH R	135 CTH R	136 CTH R	139 CTH S	140 CTH S	141 CTH S	142 CTH S	143 CTH S	144 CTH S

3	2	7	5	5	9	8	12	12	4	16	13	10	16	8	5	4	8	18	19	20	15	12	18	19	19	17	5	8	10	13	13	7	3	4	4	18	6	11	5	6
2	1	3	3	c	3	2	9	9	2	9	5	4	8	4	m	1	4	8	6	10	2	2	8	6	6	7	1	5	9	9	9	2	2	8	1	8	2	5	2	4
1	1	4	2	2	3	3	9	9	2	10	8	9	8	4	2	c	4	10	10	10	10	7	10	10	10	10	4	3	4	7	7	5	1	1	3	10	4	9	ĸ	5
26	13	42	42	37	42	100	207	121	26	161	70	53	453	99	42	16	49	641	731	1372	96	06	638	852	749	334	10	80	132	170	192	19	22	41	13	420	71	72	26	50
210	150	092	390	320	710	530	1,259	1,300	270	2,620	1,900		1,790	848	375	520	870		7,500	9,400	4,400	1,700	006'9	6,770	4,100	4,000	924	730	798	1,520	1,580	1,100	230	170	730	3,400	870	1,300	572	1,000
5	8	9	8	6	6	5	9	9	10	9	9	9	4	8	8	9	9	9	9	8	6	6	9	9	9	9	8	6	6	8	7	7	00	8	8	5	5	9	9	8
19	7	19	7	က	က	20	17	7	m	18	18	18	13	6	6	21	13	13	13	10	5	9	11	18	11	13	∞	က	7	7	14	14	1	6	6	18	18	18	18	1
2002	2014	2002	2014	2018	2018	2001	2004	2014	2018	2003	2003	2003	2008	2012	2012	2000	2008	2008	2008	2011	2016	2015	2010	2003	2010	2008	2013	2018	2014	2014	2007	2007	2020	2012	2012	2003	2003	2003	2003	2020
Changed Segm P	Changed Segm P	Ь	Ф	U	ပ	۵	۵	Changed Segm O	۵	0	0	0	۵	۵	۵	۵	۵	۵	۵	æ	Д	۵	حد	Z	А	Ф	Changed Segm P	0	Changed Segm P	Ь	Ь	Д	Ь	۵	Ь	County says 4. P	County says at P	Changed Segm P	۵	0
3.001267 Cha	2.024351 Cha	2.532064	4.398089	2.962660	2.907582	3.833125	4.990371	4.112023 Cha	1.970005	2.135540	3.917079	2.631561	3.715578	3.883411	4.206000	1.980833	5.255293	4.823682	4.330341	3.441169	1.257206	1.612822	0.376323	0.340928	0.503280	1.229670	0.437815 Cha	4.040881	4.029510 Cha	4.483014	4.500290	3.001854	3.249408	4.884434	2.560957	3.720485 Cou	2.945080 Cou	3.116787 Cha	4.002493	6.045647
8008	8008	T001	U001	U002	0003	U004	0002	V001	VV001	W001	W002	W003	WW001	WW002	WW003	X001	X002	X003	X004	X005	900X	X007	XX001	XX002	XX003	XX004	Y001	Y002	Y003	Y004	Y005	7006	Y007	X008	400Y	Z001	2002	Z003	Z004	Z00Z
СТН А-СТН L	СТН L-СТН FF	County Line-STH 97	стн м-стн н	CTH H-STH S	STH S-STH 107	STH 107-CTH 0	CTH O-Overlook Dr	County Line-Spencer Village Limits	STH 49-County Line	Evergreen Road-CTH WW	CTH WW-Trappe River	Trappe River-County Line	CTH K-CTH W	CTH W-Trappe River	Trappe River-County Line	County Line-CTH C	CTH C-STH 153	STH 153-CTH XX	CTH XX-STH 29	STH 29-CTH N	CTH N-CTH Z	CTH Z -STH 52	Business 51-Industrial Park Dr.	Industrial Park DrTrailwood Ln.	Trailwood LnTesch Ln.	Tesch LnCTH X	County Line-CTH J	CTH C-STH 153	STH 153-North Shore Dr	North Shore Dr-STH 29	STH 29-CTH N	CTH N-CTH Z	CTH Z-STH 52	STH 52-CTH G	CTH G-County Line	14th St-Pond Crest Rd	Pond Crest Rd-CTH J	СТН Ј-СТН Q	СТН Q-СТН У	CTH Y-County Line
146 CTH S	147 CTH S	148 CTH T	149 CTH U	150 CTH U	151 CTH U	152 CTH U	153 CTH U	154 CTH V	155 CTH VV	156 CTH W	157 CTH W	158 CTH W	159 CTH WW	160 CTH WW	161 CTH WW	162 CTH X	163 CTH X	164 CTH X	165 CTH X	166 CTH X	167 CTH X	168 CTH X	169 CTH XX	170 CTH XX	171 CTH XX	172 CTH XX	173 CTH Y	174 CTH Y	175 CTH Y	176 CTH Y	177 CTH Y	178 CTH Y	179 CTH Y	180 CTH Y	181 CTH Y	182 CTH Z	183 CTH Z	184 CTH Z	185 CTH Z	186 CTH Z

**County Bridge Inventory Data** 

Est. Yr Repl	2003	2005	2007	2007	2023	2013	2013	2016	2017	2020	2020	2022	2022	2022	2024	2024	2024	2025	2025	2025	2026	2027	2029	2030	2031	2031	2032	2032	2033	2034	2034	2035	2036	2036	2036	2036
Age	93	91	89	89	83	83	83	80	79	9/	9/	99	99	64	29	62	63	64	29	71	64	69	29	99	65	65	64	64	63	62	62	61	09	09	09	09
Sub Str Rating	9	9	9	5	9	5	5	9	9	7	7	2	9	4	4	4	3	2	9	9	7	2	2	2	9	9	9	9	9	9	2	4	9	2	2	9
Sup Str Rating	. 7	7	7	9	2	2	5	7	7	9	7	4	4	4	5	9	2	4	4	9	4	5	∞	9	2	9	∞	9	2	9	9	4	9	5	9	7
Deck Rating	7	7	7	9	2	9	9	7	7	7	7	4	4	4	2	2	2	4	4	9	4	2	7	9	9	2	7	9	2	9	9	4	2	5	9	7
Deck Area	2066	953	1227	984	066	966	1458	1525	3814	840	1072	2648	2665	2951	1987	4762	1035	1246	2106	908	3007	2411	8545	4915	2002	1034	6240	756	5286	2189	1270	1581	5457	931	798	5801
Yr Built	28	1930	1932	1932	1938	1938	1938	1941	1942	1945	1945	1955	1955	1957	1954	1959	1958	1957	1962	1950	1957	1952	1954	1955	1956	1956	1957	1957	1958	1959	1959	1960	1961	1961	1961	1961
Feature	SCOTCH CREEK	W BR LT EAU PLEINE RIVER	FOREMAN CREEK	ROCK CREEK	WILLOW CREEK	BR BIG RIB RIVER	FENWOOD CREEK	E BR LT EAU PLEINE RIVER	LAKE DU BAY	BR SCOTCH CREEK	DREWEK CREEK	S BR COUNTY LINE CREEK	N BR COUNTY LINE CREEK	LITTLE RIB RIVER	PLOVER RIVER	LITTLE EAU PLEINE RIVER	BLACK CREEK	LITTLE RIB RIVER	E BR BIG EAU PLEINE RIVE	FOUR MILE CREEK	LITTLE RIB RIVER	HAMAN CREEK	BIG RIB RIVER	EAU CLAIRE RIVER	BIG RIB RIVER	SODA CREEK	EAU CLAIRE RIVER	MCGIVERN CREEK	<b>BIG EAU PLEINE RIVER</b>	<b>BIG SANDY CREEK</b>	FENWOOD CREEK	ROCKY RUN	<b>BIG EAU PLEINE RIVER</b>	LITTLE EAU PLEINE RIVER	GRASS CREEK	TRAPPE RIVER
Route	S	U	۵	۵	I	S	Σ	U	DB	z	Σ	¥	¥	⋖	O	0	_	_	ட	0	⊃	z	S	_	⋖	S	z	_	۵	z	۵	I	z	Σ	_	<b>%</b>
Location	T/CASSEL	T/SPENCER	T/FRANKFORT	T/WIEN	T/HALSEY	T/RIB FALLS	T/WIEN	T/SPENCER	T/KNOWLTON	T/WIEN	T/RIETBROCK	V/MAINE	V/MAINE	T/BERLIN	T/BEVENT	T/BERGEN	T/BERN	T/BERLIN	T/HOLTON	T/MARATHON	T/STETTIN	T/FRANKFORT	T/RIB FALLS	T/WESTON	T/HAMBURG	T/CASSEL	T/EASTON	T/MCMILLAN	T/EAU PLEINE	T/WESTON	V/FENWOOD	T/CLEVELAND	T/HULL	T/DAY	T/HAMBURG	T/TEXAS
Structure Id	P370256	P370379	P370299	P370307	P370158*	P370915	P370932	P370380	B370741	P370095	P370187	B370021*	B370022*	B370027*	B370016*	B370047*	P370163*	B370038*	B370092*	P370246	B370028*	B370012	B370014	B370023	B370025	P370257	B370026	B370042	B370044	B370045	B370049	B370085	B370083	B370086	B370088	B370090

Structure Id	Location	Route	Feature	Yr Built	Deck Area	<b>Deck Rating</b>	<b>Sup Str Rating</b>	<b>Sub Str Rating</b>	Age	Est. Yr Repl
	T/FRANZEN	>	LITTLE WOLF RIVER	1962	1026	9	9	5	29	2037
	T/WESTON	z	BR BIG SANDY CREEK	1962	1960	z	Z	z	29	2037
	T/EASTON	7	BIG SANDY CREEK	1962	3180	7	2	9	59	2037
	T/HOLTON	⋖	W BR EAU PLEINE RIVER	1962	1752	5	2	9	59	2037
	T/GREEN VALLEY	S	LITTLE EAU PLEINE RIVER	1964	4926	9	9	7	57	2039
	T/TEXAS	_	TRAPPE RIVER	1964	2778	4	4	9	57	2039
	T/HEWITT	ŋ	TRAPPE RIVER	1964	3046	7	7	9	57	2039
	T/PLOVER	7	PLOVER RIVER	1965	752	9	9	9	26	2040
	T/EASTON	ď	E BR BIG SANDY CREEK	1967	733	5	5	9	54	2042
	T/DAY	O	WILD CREEK	1968	1513	Z	z	z	53	2043
	T/SPENCER	ட	<b>BR LITTLE EAU PLEINE R</b>	1968	928	9	9	9	53	2043
	T/RIETBROCK	I	BLACK CREEK	1969	4391	5	2	9	52	2044
	T/KNOWLTON	U	JOHNSON CREEK	1969	2237	4	2	9	52	2044
	T/GUENTHER	U	LITTLE EAU CLAIRE RIVER	1969	2347	4	7	9	52	2044
	T/KNOWLTON	×	JOHNSON CREEK	1969	2145	4	2	9	52	2044
	T/MARATHON	Z	PINE CREEK	1969	1056	z	Z	z	52	2044
	T/STETTIN	0	LITTLE RIB RIVER	1970	9689	5	7	2	51	2045
	T/HAMBURG	S	MID BR EINERT CREEK	1970	1026	z	Z	z	51	2045
	T/BERN	Σ	BLACK CREEK	1972	1333	7	7	9	49	2047
	T/EASTON	ď	LITTLE SANDY CREEK	1972	621	9	9	9	49	2047
	T/HULL	ட	DILL CREEK	1973	2400	7	<b>∞</b>	7	48	2048
	T/CLEVELAND	Σ	<b>BIG EAU PLEINE RIVER</b>	1975	15344	4	9	2	46	2050
	T/MOSINEE	X	FOUR MILE CREEK	1975	1605	7	7	2	46	2050
	T/BRIGHTON	ш	LITTLE EAU PLEINE RIVER	1976	3467	5	2	9	45	2051
	V/KRONENWETTE! X	ΞŁΧ	<b>BULL JUNIOR CREEK</b>	1976	1392	∞	∞	5	45	2051
	T/EASTON	_	<b>BIG SANDY CREEK</b>	1979	3657	4	4	7	42	2054
	T/EAU PLEINE	۵	<b>BR BIG EAU PLEINE RIVER</b>	1980	1175	z	z	z	41	2055
	T/BERLIN	⋖	W FK LITTLE RIB RIVER	1985	2188	9	9	9	36	2060
	T/BERLIN	Α	<b>BR W FK LITTLE RIB RIVER</b>	1985	1203	z	z	z	36	2060
	T/CASSEL	z	SODA CREEK	1986	1508	9	9	7	35	2061
	C/COLBY	z	ELM BROOK	1986	1827	z	z	z	35	2061
	T/HAMBURG	⋖	EINERT CREEK	1986	2224	z	Z	z	35	2061
	T/DAY	Σ	WILD CREEK	1990	2383	7	7	7	31	2065
	T/HEWITT	ď	<b>BIG SANDY CREEK</b>	1991	780	z	Z	z	30	2066
	T/TEXAS	≯	TRAPPE RIVER	1992	5406	9	7	7	29	2067
	T/EMMET	S	<b>BR FREEMAN CREEK</b>	1993	1273	2	2	8	28	2068

TRIB TO PET BROOK
BR HAMAN CREEK
LITTLE SANDY CREEK
<b>BIG EAU PLEINE RESERVOIR</b>
BR BLACK CREEK
SCOTCH CREEK
RANDALL CREEK
TR. BIG RIB RIVER
OTTO CREEK
HAMANN CREEK
SKULEN POND CREEK
LITTLE EAU PLEIN RIVER
BIG RIB RIVER
BIG RIB RIVER
CEDAR CREEK
SCHEURER CREEK
LITTLE EAU PLEINE RIVER
E BR BIG EAU PLEINE RIVE
BR LITTLE RIB RIVER
WINDING CREEK
EAU CLAIRE RIVER
GRASS CREEK
PLOVER RIVER
Wisconsin River
BR EAU CLAIRE RIVER
STONEY CREEK
McGinnis Creek
BR LITTLE RIB RIVER
EAU CLAIRE RIVER
BIG RIB RIVER
SILVER CREEK
LITTLE EAU PLEINE R
PRAHL CREEK
BR EAU CLAIRE RIVER
EAU CLAIRE RIVER

Structure Id	Location	Route	Feature	Yr Built	Deck Area	Deck Rating	Sup Str Rating	<b>Sub Str Rating</b>	Age	Est. Yr Repl
B370447	T/MOSINEE	0	HOG CREEK	2016	1843	6	6	6	2	2091
B370449	T/WIEN	Σ	FENWOOD CREEK	2017	1394	7	7	∞	4	2092
B370452	T/EASTON	z	LITTLE SANDY CREEK	2018	1655	<b>∞</b>	<b>∞</b>	<b>∞</b>	3	2093
B370450	T/EASTON	Z	EAU CLAIRE RIVER	2019	6256	<b>∞</b>	∞	∞	2	2094
B370453	T/RINGLE	ď	MOLE BROOK	2019	1316	<b>∞</b>	<b>∞</b>	<b>∞</b>	2	2094
B370446	T/CLEVELAND	Σ	FENWOOD CREEK	2020	2941	<b>∞</b>	<b>∞</b>	6	1	2095
B370454	T/NORRIE	>	PLOVER RIVER	2020	1845	7	<b>∞</b>	<b>∞</b>	1	2095
B370456	T/HEWITT	ŋ	BR TRAPPE RIVER	2020	1381	∞	∞	6	Н	2095

**WISDOT TRAFFIC COUNTS AND PROJECTIONS** 

AADT_2019	AADT_Dif	%_Difference	Model_2050	<b>Projected Change</b>	% Change
1500	710	90%	3300	1800	120%
970	220	29%	1500	530	55%
1700	600	55%	570	-1130	-66%
1200	200	20%	820	-380	-32%
1300	100	8%	680	-620	-48%
1000	40	4%	1200	200	20%
1400	400	40%	1900	500	36%
1000	-100	-9%	930	-70	-7%
840	-120	-13%	1500	660	79%
1600	-100 100	-6%	6000	4400	275%
1300 1100	-100 240	-7% 28%	1900 1300	600 200	46% 18%
2600	100	4%	4800	2200	85%
1100	-500	-31%	1600	500	45%
1100	-200	-15%	1800	700	64%
1100	-500	-31%	1900	800	73%
490	-40	-8%	1600	1110	227%
400	-20	-5%	940	540	135%
770	0	0%	1600	830	108%
360	20	6%	1000	640	178%
440	80	22%	2600	2160	491%
500	50	11%	1100	600	120%
330	40	14%	410	80	24%
1800	0	0%	5000	3200	178%
530	150	39%	690	160	30%
2400	500	26%	5100	2700	113%
1100 780	-100 140	-8% 22%	340 400	-760 -380	-69% -49%
210	-20	-9%	100	-110	-52%
250				530	212%
670	90	16%	1200	530	79%
680		89%	530	-150	-22%
610		0%	690	80	13%
690	70	11%	100	-590	-86%
540	100	23%	770	230	43%
1200	580	94%	1600	400	33%
140	0	0%	90	-50	-36%
540	50	10%	360	-180	-33%
190		6%	680	490	258%
790		23%	820	30	4%
1100		-21%	2000	900	82%
3400	-100 F00	-3%	4800	1400	41%
1600 800	500	45% -13%	1000 360	-600 -440	-38%
460	-120 0	-13%	840	380	-55% 83%
810		37%	840	30	4%
910	220	5/%	840	30	4%

0%	0	470	-2%	-10	470
132%	740	1300	22%	100	560
135%	350	610	13%	30	260
45%	500	1600	0%	0	1100
-14%	-150	950	21%	190	1100
47%	900	2800	0%	0	1900
91%	3100	6500	-13%	-500	3400
-25%	-400	1200	14%	200	1600
45%	340	1100	-12%	-100	760
42%	2600	8800	5%	300	6200
60%	3200	8500	-15%	-900	5300
43%	2000	6600	2%	100	4600
8%	100	1400	18%	200	1300
15%	400	3100	13%	300	2700
4%	20	530	16%	70	510
18%	80	530	-2%	-10	450
128%	500	890	-37%	-230	390
121%	820	1500	-30%	-290	680
56%	900	2500	0%	0	1600
73%	800	1900	0%	0	1100
329%	920	1200	-54%	-330	280
87%	270	580	15%	40	310
162%	550	890	21%	60	340
10%	40	430	15%	50	390
127%	560	1000	-4%	-20	440
104%	250	490	4%	10	240
0%	0	1300	8%	100	1300
-85%	-460	80	-19%	-130	540
-27%	-130	360	-33%	-240	490
-39%	-390	610	-23%	-300	1000
-13%	-140	960	-27%	-400	1100
-44%	-660	840	-32%	-700	1500
0%	0	1600	-24%	-500	1600
-6%	-100	1600	-29%	-700	1700
119%	3700	6800	-23%	-900	3100
53%	5900	17000	-2%	-200	11100
29%	500	2200	-6%	-100	1700
-6%	-100	1700	13%	200	1800
-45%	-580	720	30%	300	1300
0%	0	1100	10%	100	1100
29%	1500	6700	0%	0	5200
0%	0	350	-15%	-60	350
-31%	-280	620	-2%	-20	900
-59%	-710	490	-8%	-100	1200
-22%	-100	350	-15%	-80	450
70%	700	1700	54%	350	1000
0%	0	1200	0%	0	1200

630	90	17%	780	150	24%
320	-20	-6%	580	260	81%
650	430	195%	270	-380	-58%
410	-140	-25%	280	-130	-32%
390	-10	-3%	110	-280	-72%
320	30	10%	330	10	3%
500	-60	-11%	640	140	28%
450	-180	-29%	800	350	78%
420	-10	-2%	110	-310	-74%
430	-60	-12%	120	-310	-72%
710	20	3%	1900	1190	168%
650	90	16%	800	150	23%
690	110	19%	400	-290	-42%
2600	200	8%	2200	-400	-15%
560	-10	-2%	1000	440	79%
870	40	5%	660	-210	-24%
270	0	0%	230	-40	-15%
380	-20	-5%	780	400	105%
560	-170	-23%	260	-300	-54%
620	-80	-11%	1400	780	126%
630	190	43%	970	340	54%
760	-20	-3%	760	0	0%
390	40	11%	350	-40	-10%
320	-20	-6%	170	-150	-47%
710	50	8%	310	-400	-56%
530	-190	-26%	980	450	85%
2800	0	0%	3400	600	21%
1300	300	30%	1900	600	46%
270	30	13%	270	0	0%
2600	-400	-13%	2700	100	4%
1900	100	6%	3200	1300	68%
1900	-500	-21%	4800	2900	153%
730	-80	-10%	1500	770	105%
400	-20	-5%	1500	1100	275%
520	-80	-13%	730	210	40%
870	-90	-9%	670	-200	-23%
2800	500	22%	4400	1600	57%
7500	5200	226%	5700	-1800	-24%
9400	100	1%	7500	-1900	-20%
4400	0	0%	5800	1400	32%
1700	100	6%	1900	200	12%
6900	100	1%	13000	6100	88%
4100	-600	-13%	5400	1300	32%
4000	500	14%	4900	900	23%
730	20	3%	1100	370	51%
790	30	4%	580	-210	-27%
1800	100	6%	2000	200	11%

1200	350	41%	2200	1000	83%
1100	410	59%	1100	0	0%
230	20	10%	460	230	100%
170	30	21%	50	-120	-71%
3400	-400	-11%	3800	400	12%
870	-130	-13%	1700	830	95%
600	-190	-24%	1000	400	67%
1000	110	12%	1700	700	70%

**ILLUSTRATIVE 2050 HIGHWAY MAINTENANCE SCHEDULE** 

						Planned Miles	Cost in \$1000	Planned Miles	Cost in \$1000	Planned Miles	Cost in \$1000	Planned Miles	Cost in \$1000	Planned Miles	Cost in \$1000	Planned Miles	Cost in \$1000	Planned Miles	Cost in \$1000	Planned Miles	Cost in \$1000	Planned Miles	Cost in \$1000	Planned Miles	Cost in \$1000	Planned Miles	Cost in \$1000
Thin Asphalt Overlay AO Mill and Overlay 24' x 2" MO Pulverize and Relay 24' P24 Pulverize and Relay 28' P28 Pulverize and Relay 32' P32 Cold In-Place Recycle and Overlay 24' R24 Cold In-Place Recycle and Overlay 28' R28					5 8.26 6.23 1.47 0 17.93	\$60.0 \$105.0 \$220.0 \$260.0 \$300.0	7.49 6.58 12.57 3.86 0 2.47	\$62.0 \$108.0 \$227.0 \$268.0 \$309.0 \$175.0	0 17.23 10.97 0 4.71	\$64.0 \$111.0 \$234.0 \$276.0 \$318.0	0 0 3.74 0 10.93 0	\$66.0 \$114.0 \$241.0 \$284.0 \$328.0 \$185.0	13.09 4.54 0 4.38 8.97 8.75	\$68.0 \$117.0 \$248.0 \$293.0	12.37 0 8.73 0 1.93 19.42 3.01	\$70.0 \$121.0 \$255.0 \$302.0 \$348.0 \$197.0	67.92 55.63 19.94 1.99 2.45 46.06 17.53	\$75.0 \$130.0 \$275.0 \$325.0 \$375.0 \$212.0 \$250.0	82.9 48.61 14.79 4.44 3.34 18.81 7.78	\$87.0 \$151.0 \$319.0 \$377.0 \$435.0 \$246.0	91.06 32.06 0 17.35 1.36 14.97 22.02	\$101.0 \$175.0 \$370.0 \$437.0 \$504.0 \$285.0 \$336.0	76.31 41.28 5.11 11.62 1.33 17.98 21.78	\$117.0 \$203.0 \$429.0 \$507.0 \$584.0 \$330.0	36 112.61 11.02 0.52 5.43 23.01 6.23	\$136.0 \$136.0 \$497.0 \$588.0 \$677.0 \$383.0 \$452.0	
	R Total Ar	Reconstruct	R	EC		0 38.89	\$1,000.0		\$1,030.0		\$1,061.0	_	\$1,093.0		\$1,126.0		\$1,160.0	0 211.52	\$1,249.0	184.67	\$1,448.0	1.93 180.75	\$1,679.0	0 175.41	\$1,946.0		\$2,256.0
	Total Annual Cost (in Th	iousands \$)		ISTRUCTION ACTIVITY			\$5,968.2		\$5,495.1		\$5,977.3		\$9,317.4		\$7,407.8		\$8,287.8		\$33,522.1	ıγ	\$35,072.7		\$37,980.6	ρ	\$40,596.0	0	\$41,298.6
				ONSTRU	۲	2020	2020 Cost	2021	2021 Cos	2022	2022 Cos	2023	2023 Cost	2024	2024 Cost	2025	2025 Cos	2026-2030	2026-2030	2031-2035	-2035	2036-2040	2036-2040	2041-204	2041-2045 (	2046-2050	2046-2050 Cost
Road CTH A	Segment STH 13-CTH E	Length 6.67	Local ID	о Р	YEAR 7010		0		0		O		0		0		0	R24	1414.04		2031		0 20	AO	780.39		0 20
CTH A	CTH E-STH 97	4.98	A002	P	2010		0		0		0		0		0		0	R24	1055.76		0		0	AO	582.66		0
CTH A	STH 97-CTH H CTH H-CTH S	5.52 2.86	A003 A004	P P	2011		0		0		0		0		0		0	R24 R24	1170.24 606.32		0		0	AO AO	645.84 334.62		0
CTH A	CTH S-STH 107 STH 107-CTH O	5 3.78	A005 A006	P P	2011 2011		0		0		0		0		0		0	R24 MO	1060 491.4		0		0	AO AO	585 442.26		0
CTH A	CTH O-CTH K N Galvin Ave-Mann St	3.72 1	A007 AAA001	P P	2011 2006		0		0		0		0		0		0	MO R28	483.6 250		0		0	AO AO	435.24 117		0
СТН В	Rangeline Road-Town Lir	5.26	B001	P P	2019		0		0		0		0		0		0		0		0	R28	1767.36		0		0
CTH B	Town Line Road-CTH N CTH N-South Road	3.82 1.65	B002 B003	P	2019 1997		0		0		0		0		0	R28	0 382.8		0		0	R28	1283.52 0	AO	193.05		0
CTH C	STH 13-CTH F CTH F-CTH E	1.84 4.38	C001	P P	2014 2014		0		0		0		0		0		0	AO AO	138 328.5		0	MO MO	322 766.5		0		0
СТН С СТН С	CTH E-STH 97 STH 97-CTH M	4.47 2.73	C003	P P	2015 2015		0		0		0		0		0		0	AO MO	335.25 354.9		0	MO MO	782.25 477.75		0		0
СТН С	CTH M-Youngs Road	4.35	C005	P	2015		0		0		0		0		0		0	AO	326.25		0	МО	761.25		0		0
CTH C	Youngs Road-CTH O CTH O-STH 34	7.85 4.11	C006 C007	0	2017		0		0		0		0		0		0	MO MO	1020.5 534.3		0	P28 P28	3430.45 1796.07		0		0
CTH C	CTH DB-CTH X CTH X-Little Eau Cleaire F	3.47 2.26	C008 C009	0	2016 2016		0		0		0		0		0		0		0	MO P24	523.97 720.94		0		0	MO AO	471.92 307.36
СТН С СТН С	Little Eau Cleaire River-C CTH J-CTH Y	5.7 2.18	C010 C011	P P	2017 2000		0		0		0		0	R24	0 416.38		0		0	МО	860.7 0	AO	0 220.18		0	MO MO	775.2 296.48
СТН С	СТН Ү-СТН І	4.59	C012	P P	2000		0		0		0		0	R24	876.69		0		0		0	AO	463.59		0	МО	624.24
CTH C	CTH I-STH 49 STH 29-CTH DD	3.13	C013 D001	P	2013		0		0		0		0	1	0		266.7		0	МО	575.31	MO	547.75 0		0		0
CTH D	CTH DD-CTH N CTH N-CTH Z	3.21 3.71	D002	P P	2007		0		0		0		0	1	0	AO	224.7 0		0	MO MO	484.71 560.21		0		0		0
CTH DB	County Line-STH 34 CTH Y-CTH D	3.28 4.3	DB001	P CIR	2004		0		0		0		0		0		0	МО	426.4 0		0	AO	0 434.3		0		0
CTH E	STH 97-CTH C	5.24	E001	R	2015		0		0		0		0		0		0		0	AO	455.88		0	D24	000.7	МО	712.64
CTH E	CTH C-STH 153 STH 153-CTH P	2.99	E002 E003	O P	2015		0		0		0		0		0		0	R24	633.88	AO	260.13		0	R24 R24	986.7 986.7		0
CTH E	CTH P-CTH N CTH N-STH 29	2.99 3	E004 E005	O P	2010 2010		0		0		0		0		0		0		0	AO AO	260.13 261		0	R24 R24	986.7 990		0
CTH E	STH 29-CTH A STH 13-CTH C	4 1.91	E006 F001	P O	2010 2015		0		0		0		0		0		0	МО	520 0	P24	609.29		0	P28	2028 0		0
CTH F	CTH C-STH 153	3.89	F002	P	2005		0		0		0		0		0		0	R24	824.68		0		0	AO	455.13		0
CTH F	STH 153-CTH P CTH P-CTH N	3.49	F003	P	2005		0		0		0		0		0		0	P24 R24	959.75 742		0		0	AO	408.33 409.5		0
CTH F	CTH N-STH 29 STH 29-CTH A	3.14 3.97	F005 F006	P CIR	2005 2016		0		0		0		0		0		0	R24	665.68 0	AO	0 345.39		0	AO MO	367.38 805.91		0
CTH F	CTH A-County Line Road CTH S -STH 107	2.1 5.35	F007 FF001	CIR	2016 2020	R24	909.5		0		0		0	,	0		0		0	AO AO	182.7 465.45		0	МО	426.3	МО	0 727.6
СТН G	СТН Ј-СТН Q	3.65	G001	P	2012		0		0		0		0		0		0	AO	273.75		0		0	МО	740.95		0
CTH G	CTH Q-Townline Townline-CTH Y	3.97 2.99	G002 G003	P P	2003		0		0	P24 P24	928.98 699.66		0		0		0		0		0	AO AO	400.97 301.99		0	MO	539.92 406.64
CTH G CTH H	CTH Y-CTH HH STH 153-CTH P	1.76 3.99	G004 H001	P P	2012		0		0		0		0	1	0		0	AO P24	132 1097.25		0		0	MO	357.28 0	МО	0 542.64
СТН Н СТН Н	CTH P-CTH N CTH N-STH 29	3.84 2.94	H002	P P	2009 2006		0		0		0	P32	964.32		0		0	P24	1056 0		0	AO	0 296.94		0	MO MO	522.24 399.84
СТН Н	STH 29-CTH U	2	H004	P	2006		0		0		0		0		0		0	МО	260		0		0	P28	1014		0
СТН Н СТН Н	CTH U-CTH A CTH A-CTH F	5.11 3.84	H005	CIR	2006	R24	652.8		0		0		0		0		0	MO	664.3		0	AO	387.84	P24	2192.19	МО	522.24
СТН НН СТН НН	STH 52-CTH G CTH G-County Line	2.16	HH001 HH002	CIR	2016		0		0		0		0	1	0		0		0		0	AO	404 0		0	MO	544 0
СТН I	County Line Rd-CTH C CTH C-STH 153	2.48 3.6	1001	O P	2013 2013		0		0		0		0		0		0	AO AO	186 270		0		0	мо	503.44 730.8		0
СТН ІІ	CTH Y-STH 49	6.08	II001 J001	P P	2018		0		0		0		0		0		0		0	AO MO	528.96 330.69		0		0	MO R28	826.88 989.88
CTH J	COUNTY Line Road-CTH C CTH C-STH 153	4.04	J002	P	2013		0		0		0		0		0		0		0	MO	610.04		0		0	R28	1826.08
СТН Ј СТН Ј	STH 153-STH 29 STH 29-CTH N	7.64 4	J003 J004	P P	2004 2015		0		0		0		0	P32	2582.32 0		0		0	REC	5792		0	AO	893.88 0		0
СТН Ј СТН Ј	CTH N-STH 52 STH 52-CTH G	4.17 4.68	J005 J006	P P	2016 2008		0		0	МО	519.48		0		0		0		0	AO	362.79 0	R24	0 1333.8		0	МО	567.12 0
СТН J СТН К	CTH G-County Line Road	2.09	J007 K001	P P	2008 1998		0		0	МО	231.99		0 849.52		0		0		0		0	R24	595.65 0	R28	1010.1		0
СТН К	CTH WW-CTH F	4.42	K002	P	1998		0		0		0	REC	4831.06		0		0		0		0		0	R28	1723.8		0
СТН К СТН КК	CTH F-County Line CTH B-Half Moon Lake D	2.06 1.47	K003 KK001	P P	1998 2020		382.2		0		0	P32	675.68		0		0		0		0		0	R28 AO	803.4 171.99		0
СТН КК СТН КК	Half Moon Lake Dr-Four Four Mile Cr Rd-Collie St	1.79 2.15	KK002 KK003	P P	2020 2005		0		0		a		0	AO AO	121.72 146.2		0		0		0	R28 R28	601.44 722.4		0		0
CTH KK	Collie St-CTH N County Line Road-STH 97	3.76	KK004	P CIR	2005		0		0		0		0	AO	255.68		0		0	AO	0 425.43	R28	1263.36 0		0	МО	0 665.04
CTH L	STH 97-СТН H	3.76	L002	CIR	2019		0		0		0		0		0		0		0	AO	327.12		0		0	МО	511.36
CTH L	CTH H-CTH S CTH S-STH 107	3.83 5	L003	CIR	2019		0 850		0		0		0		0		0		0	AO	333.21 0	AO	505		0	MO MO	520.88 680
CTH L	STH 107-CTH O CTH O-CTH K	3.74 3.68	L005 L006	CIR P	2020 2019	R24	635.8 0		0		0		0		0		0		0		0	AO AO	377.74 371.68		0	MO MO	508.64 500.48
СТН М СТН М	County Line Road-CTH C	4 4.41	M001 M002	P P	2009		0		0		0		0		0		0	MO AO	520 330.75		0		0	R28 R28	1560 1719.9		0
СТН М	STH 153-CTH P	3.86	M003	P	2021		0	P28	1034.48		0		0		0	-	0	70	0		0	AO	389.86		0	МО	524.96
СТН М СТН М	CTH P-CTH N CTH N-STH 29	3.38 2.9	M004 M005	O P	2010		0		0		0		0		0	R24 P24	665.86 739.5		0		0		0	MO MO	588.7		0
СТН М СТН М	STH 29-CTH U CTH U-STH 97	3.93 5.04	M006 M007	P P	2013 2013		0		0		0	)	0		0		0		0	MO MO	593.43 761.04		0		0	R24 R24	1505.19 1930.32
СТН М СТН М	STH 97-West Townline Rown West Townline Road-CTF	1.99 3.86	M008 M009	P P	2006 2006		0		0		0		0		0		0	P28 P24	646.75 1061.5		0		0		0	AO AO	270.64 524.96
CTH N	STH 13-CTH F CTH F-CTH E	4.76 3.61	N001 N002	P O	2006		0	МО	389.88		0		0		0		0	P24	1309	R24	0 888.06		0		0	AO	647.36
CTH N	CTH E-STH 97	2.97	N003	0	2021		0		320.76		0		0		0		0		0	R24	730.62		0		0		0

		5 8.26 6.23 1.47 0 17.93 0	\$60.0 \$105.0 \$220.0 \$260.0 \$300.0 \$170.0 \$200.0		\$309.0	0 17.23 10.97 0 4.71 0	\$111.0 \$234.0 \$276.0 \$318.0 \$180.0	0 10.93 0 0	\$114.0 \$241.0 \$284.0 \$328.0 \$185.0	8.97 8.75 0	\$117.0 \$248.0 \$293.0	0 1.93 19.42 3.01	\$121.0 \$255.0 \$302.0 \$348.0	67.92 55.63 19.94 1.99 2.45 46.06 17.53	\$75.0 \$130.0 \$275.0 \$325.0 \$375.0 \$212.0 \$250.0 \$1,249.0	82.9 48.61 14.79 4.44 3.34 18.81 7.78	\$87.0 \$151.0 \$319.0 \$377.0 \$435.0 \$246.0 \$290.0 \$1,448.0	91.06 32.06 0 17.35 1.36 14.97 22.02 1.93	\$175.0 \$370.0 \$437.0 \$504.0 \$285.0 \$336.0	76.31 41.28 5.11 11.62 1.33 17.98 21.78	\$117.0 \$203.0 \$429.0 \$507.0 \$584.0 \$330.0 \$390.0 \$1,946.0	36 112.61 11.02 0.52 5.43 23.01 6.23	\$136.0 \$136.0 \$497.0 \$588.0 \$677.0 \$383.0 \$452.0 \$2,256.0				
Reconstruct REC  Total Annual Miles  Total Annual Cost (in Thousands \$)						38.89	\$5,968.2	32.97	\$5,495.1	32.91	\$5,977.3	19.09	\$9,317.4	39.73	\$7,407.8	45.46	\$8,287.8	211.52	\$33,522.1	184.67	\$35,072.7	180.75	\$37,980.6	175.41	\$40,596.0	194.82	\$41,298.6
				NSTRUCTION ACTIVITY		2020	2020 Cost	2021	2021 Cost	2022	2022 Cost	2023	2023 Cost	2024	2024 Cost	2025	2025 Cost	2026-2030	2026-2030 Cost	2031-2035	1-2035 Cost	2036-2040	2036-2040 Cost	2041-2045	2041-2045 Cost	2046-2050	2046-2050 Cost
Road	Segment I	Length	Local ID	000	YEAR		2		7		7		2				7	2	202	2	2031	2	203	2	204	2	204
CTH N	STH 97-CTH M CTH M-CTH H	2.62	N004 N005	P	2005 2005		0		0		0		(		0		0	MO MO	340.6 390		0		0	P28 P28	1328.34 1521		0
CTH N	СТН Н-ЅТН Ѕ	2.26	N006	0	2007	МО	237.3		0		0		(		0		0		0	R24	555.96		0		0		0
CTH N	STH S-STH 107 STH 107-CTH O	2.98 3.78	N007 N008	O P	2016 2016	P24	655.6 0		0		0		(		0		0		0	AO MO	259.26 570.78		0		0		0
CTH N	CTH O-CTH KK	4.7	N009	P	2016		0		0		0		(		0		0		0	МО	709.7		0		0		0
CTH N	CTH KK-USH 51 Skyline Lane-CTH J	1.33 5.48	N010 N011	N P	2005 2019		0		0		0		(		449.54 0		0		0	AO	476.76		0	P32	776.72 0	МО	745.28
CTH N	CTH J-CTH Q	3.1	N012	CIR	2016		0		0	МО	344.1		(		0		0		0		0		1041.6		0		0
CTH N	CTH Q-CTH Y CTH Y-County Line	5.05	N013 N014	CIR O	2016 2017		0		0		0		(		0		0		0	МО	759.53	AO	510.05 0		0	MO R24	686.8 1926.49
CTH N	USH 51-Cloverland Lane Cloverland Lane-Robin Lar	ne	N090 N091				0		0		0		(		0		0		0		0		0		0		0
CTH N	Robin Lane-Lake Street	iie	N092				0		0		0		(		0		0		0		0		0		0		0
CTH NN	City Wausau-Skyline Lane 4th Street-CTH O	3.52	N093 NN001	Р	2009		0		0		0		(		0		0	R28	0 880		0		0		0		0
CTH NN	CTH O-USH 51	5.1	NN002	Р	2009		0		0		0		(		0		0	R28	1275		0		0		0		0
CTH O	County Line-CTH C CTH C-Hickory Rd	1.39 3.1	O001	P	2000		0		0		0		(		0		354.45 610.7		0		0		140.39 313.1		0		0
СТН О	Hickory Rd-STH 153	3.03	O003	P	2005		0		0		0		(		0	R24	596.91		0	D2:	745.20	AO	306.03		0	4.0	0
СТН О СТН О	STH 153-CTH B CTH B-CTH N	3.03 4.42	O004 O005	P P	2008		0		0		0		(		0		0		0	R24 R24	745.38 1087.32		0		0	AO AO	412.08 601.12
СТНО	CTH N-CTH NN	2.52	0006	P	2008		0		0		0		(		0		0		0	R24	619.92		0		0	AO	342.72
CTH O	STH 29-CTH U CTH U-CTH A	3.69 4.09	O007 O008	O P	2018		0		0		0		(		0		0		0	R28 R28	1070.1 1186.1		0		0	AO AO	501.84 556.24
СТН О СТН О	CTH A-CTH F	3	O009 O010	0	2020 2020	AO AO	180 120		0		0		(		0		0		0	P24 P24	957 638		0		0	R24 R24	1149 766
CTH OO	STH 29-Hemlock Rd	2.01	00001	0	2007	AU	0		0		0		(		235.17		0		0	124	0		572.85		0	INZ-4	0
CTH OO	Hemlock Rd-CTH D STH 13-CTH F	2.53 4.79	OO002 P001	O P	2007 2021		0	P24	1087.33		0		(		296.01		0		0		0		721.05 483.79		0		0
CTH P	CTH F-CTH E	2.79	P002	P	2021		0	P24	633.33		0		(		0		0		0		0		281.79		0		0
CTH P	CTH E-CTH E CTH E-STH 97	2.47	P003	CIR	2021		0	R24 P24	432.25 681		0		(		0		0		0		0		249.47 303		0		0
CTH P	STH 97-CTH M	3.66	P005	0	2021		0	AO	226.92		0		(		0		0		0		0	R24	1043.1		0		0
CTH P	CTH M-CTH H CTH H-CTH S	1.99 3.83	P006 P007	P O	2021		0	P24 AO	451.73 237.46		0		(		0		0		0		0		200.99 670.25		0		0
CTH P	CTH S-STH 107	2	P008	Р	2009		0		0		0		(		0	AO	140		0		0		350		0		0
CTH Q	CTH J-Budleski Dr Budleski Dr-STH 29	3.75	Q001 Q002	CIR	2017		0		0		0		(		0		0		0	AO AO	326.25 289.71		0	MO MO	761.25 675.99		0
CTH Q CTH Q	STH 29-CTH N CTH N-CTH Z	4.3 2.99	Q003 Q004	P P	2008 2007		0		0		0		(		0		0	AO AO	322.5 224.25		0		0	R28 R24	1677 986.7		0
CTH Q	CTH Z-STH 52	3.02	Q004 Q005	P	2007		0		0		0		(		0		0	AO	226.5		0		0	R24	996.6		0
CTH Q CTH R	STH 52-CTH G CTH N - CTH NN	4.01 1.93	Q006 R010	P N	2003 2005		0		0	P24	938.34		(		0	P32	0 671.64		0		0		405.01 3240.47		0	R24	1535.83
CTH R	CTH NN - Sherman Street	1.36	R011	N	2005		0		0		0		(		0		315.52		0		0		685.44		0		0
CTH R	Sherman Street - 52 Park 52 Parkway - Bridge Stree	0.52	R012	N	2010		0		0		0		(		0		0		0	P28	196.04		0		0	P28	305.76
CTH R	Bridge Street - CTH U	1.38	R014				0		0		0		(		0		0		0		0		0		0		0
CTH S	County Line-CTH C CTH C-STH 153	3.35 4.44	S001 S002	P	2009 1997		0		0		0		(		0	AO P24	234.5 1132.2		0		0		586.25 448.44		0		0
CTH S	STH 153-CTH P	3.96	S003 S004	P	2000 2000		0		0		0		(		0	R24 R24	780.12		0		0		399.96		0		0
CTH S	CTH P-CTH N CTH N-STH 29	3 2.95	S004 S005	P	2005		0		0		0		(		0		591 581.15		0		0		303 297.95		0		0
CTH S	STH 29-CTH U CTH U-CTH A	1.85 5.11	S006 S007	P CIR	2018 2018		0		0		0		(		0		0		0	AO AO	160.95 444.57		0		0	MO MO	251.6 694.96
CTH S	CTH A-CTH F	3	S008	0	2020		0		0		0		(		0		0		0	P24	957		0		0	P24	1491
CTH S	CTH F-CTH FF County Line-STH 97	2.02	S009 T001	P P	2014		0		0		0		(		0		0	R28	632.5	AO	175.74 0		0		0	МО	274.72
CTH U	CTH M-CTH H	4.4	U001	P	2014		0		0		0		(		0		0	AO	330		0		0	МО	893.2		0
СТН U	CTH H-STH S STH S-STH 107	2.96 3	U002 U003	CIR	2018		0		0		0		(		0		0	AO AO	222 225		0		0	MO MO	600.88		0
СТН U	STH 107-CTH O CTH O-USH 51	3.74 5.43	U004 U005	P O	2001 2018		0		0		0	P24	901.34		0		0	МО	705.9		0		0	AO	437.58 0	P32	0 3676.11
CTH V	County Line-STH 98	5.38	V001	0	2014		0		0		0		(		0		0	R28	1345		0		0		0	AO	731.68
CTH VV	STH 98-STH 13 STH 49-County Line	1.99	V002 VV001	P	2018		0		0		0		(		0		0		0	AO	0 173.13		0		0	МО	0 270.64
CTH W	Evergreen Road-CTH WV	2.14	W001	0	2003		0		0	МО	237.54		(	)	0		0		0		0		719.04		0		0
CTH W	CTH WW-Trappe River Trappe River-County Line	3.92 2.62	W002 W003	0	2003		0		0		0		(		0		0		0	P28 P24	1477.84 835.78		0	AO AO	458.64 306.54		0
CTH WW	CTH K-CTH W CTH W-Trappe River	3.34 3.88	WW001 WW002	P P	2008 2012		0		0		0	P32	1095.52		0		0		0	P32 AO	1452.9 337.56		0	AO	390.78 0	P24	0 1928.36
CTH WW	Trappe River-County Line	4.14	WW003	Р	2012		0		0		0		(	)	0		0		0	AO	360.18		0		0	P24 P24	2057.58
CTH X	County Line-CTH C CTH C-STH 153	1.98 5.39	X001 X002	P P	2000 2008		0		0		0		(	R24 AO	378.18 366.52	1	0		0		0		346.5 2355.43		0		0
СТН Х	STH 153-CTH XX	4.38	X003	P	2008		0		0		0		(	P28	1283.34		0		0		0		0	AO	512.46		0
CTH X	CTH XX-STH 29 STH 29-CTH N	4.23 3.51	X004 X005	P O	2008		0		0		0		(		0		0		0		0		0		0		0
CTH X	CTH N-CTH Z	1.26	X006	P	2016		0		0		0		(		0		0		0		0		0		0		0
CTH XX	CTH Z -STH 52 Business 51-Industrial Pa	1.6 0.38	X007 XX001	R R	2015		0		0		0		(		0		0	P32	0 142.5		0		0		0		0
CTH XX	Industrial Park DrTrailw Trailwood LnTesch Ln.	0.34	XX002 XX003	N P	2003 2010		0		0		0		(		0		0	P32	127.5 191.25		0		0		0		0
СТН ХХ	Tesch LnCTH X	1.22	XX004	P	2008		0		0		0		(		0		0	P32	457.5		0		0		0		0
CTH Y	County Line-CTH J CTH C East-STH 153	0.46 4	Y001 Y002	P O	2013 2018		0		0		0		(		0		0	AO MO	34.5 520		0		0		0		0
СТН Ү	STH 153-Pike Lake	4.45	Y003	Р	2014		0		0		0		(		0		0	AO	333.75		0		0		0		0
CTH Y	Pike Lake-STH 29 STH 29-CTH N	3.97 4.51	Y004 Y005	P P	2014		0		0		0		(		0		0	AO R24	297.75 956.12		0		0		0		0
CTH Y	CTH N-CTH Z CTH Z-STH 52	3 3.25	Y006 Y007	P P	2007 2020	P24	0 715		0		0		(		0		0	R24	636 0		0		0		0		0
СТН Ү	STH 52-CTH G	4.88	Y008	P	2012	. 44	0		0		0		(		0		0	AO	366		0		0		0		0
CTH Y CTH Z	CTH G-County Line 13th St-N 73rd St	2.55 4.71	Y009 Z001	P P	2012 2003		0		0	P32	0 1497.78		(		0		0	AO	191.25 0		0		0		0		0
CTH Z	N 73rd St-CTH J	2.1	Z002	Р	2003		0		0	МО	233.1		(		0		0		0		0		0		0		0

	Thin Asp	halt Overlay	AC	)		5	\$60.0	7.49	\$62.0	0	\$64.0	0	\$66.0	13.09	\$68.0	12.37	\$70.0	67.92	\$75.0	82.9	\$87.0	91.06	\$101.0	76.31	\$117.0	36	\$136.0
	Mill and Ove	erlay 24' x 2"	MC	)		8.26	\$105.0	6.58	\$108.0	17.23	\$111.0	0	\$114.0	4.54	\$117.0	0	\$121.0	55.63	\$130.0	48.61	\$151.0	32.06	\$175.0	41.28	\$203.0	112.61	\$136.0
	Pulverize a	nd Relay 24'	P24	4		6.23	\$220.0	12.57	\$227.0	10.97	\$234.0	3.74	\$241.0	0	\$248.0	8.73	\$255.0	19.94	\$275.0	14.79	\$319.0	0	\$370.0	5.11	\$429.0	11.02	\$497.0
	Pulverize a	nd Relay 28'	P28	В		1.47	\$260.0	3.86	\$268.0	0	\$276.0	0	\$284.0	4.38	\$293.0	0	\$302.0	1.99	\$325.0	4.44	\$377.0	17.35	\$437.0	11.62	\$507.0	0.52	\$588.0
	Pulverize a	nd Relay 32'	P32	2		0	\$300.0	0	\$309.0	4.71	\$318.0	10.93	\$328.0	8.97	\$338.0	1.93	\$348.0	2.45	\$375.0	3.34	\$435.0	1.36	\$504.0	1.33	\$584.0	5.43	\$677.0
	Cold In-Place Recycle and	d Overlay 24'	R24	4		17.93	\$170.0	2.47	\$175.0	0	\$180.0	0	\$185.0	8.75	\$191.0	19.42	\$197.0	46.06	\$212.0	18.81	\$246.0	14.97	\$285.0	17.98	\$330.0	23.01	\$383.0
	Cold In-Place Recycle and	d Overlay 28'	R28	В		0	\$200.0	0	\$206.0	0	\$212.0	0	\$218.0	0	\$225.0	3.01	\$232.0	17.53	\$250.0	7.78	\$290.0	22.02	\$336.0	21.78	\$390.0	6.23	\$452.0
		Reconstruct	REC	0		0	\$1,000.0	0	\$1,030.0	0	\$1,061.0	4.42	\$1,093.0	0	\$1,126.0	0	\$1,160.0	0	\$1,249.0	4	\$1,448.0	1.93	\$1,679.0	0	\$1,946.0	0	\$2,256.0
	Total A	Annual Miles				38.89		32.97		32.91		19.09		39.73		45.46		211.52		184.67		180.75		175.41		194.82	
	Total Annual Cost (in T	housands \$)					\$5,968.2		\$5,495.1		\$5,977.3		\$9,317.4		\$7,407.8		\$8,287.8		\$33,522.1		\$35,072.7		\$37,980.6		\$40,596.0		\$41,298.6
Road	Segment	Length	Local ID	CONSTRUCTION ACTIVITY	YEAR	2020	2020 Cost	2021	2021 Cost	2022	2022 Cost	2023	2023 Cost	2024	2024 Cost	2025	2025 Cost	2026-2030	2026-2030 Cost	2031-2035	2031 -2035 Cost	2036-2040	2036-2040 Cost	2041-2045	2041-2045 Cost	2046-2050	2046-2050 Cost
CTH Z	СТН Ј-СТН Q	3.12	Z003	Р	2003		0		0	мо	346.32		0		0		0		0		0		0		0		0
CTH Z	СТН Q-СТН Ү	4	Z004	0	2017		0		0		0		0		0		0		0		0		0		0		0
CTH Z	CTH Y-County Line	6	Z005	0	2020	МО	630		0		0		0		0		0		0		0		0		0		0